## PUBLIC MEETING

## BEFORE THE

## CALIFORNIA ENERGY RESOURCES CONSERVATION

## AND DEVELOPMENT COMMISSION

In the Matter of:	)	
	)	Docket No
California'S Bioenergy Action Plan	)	06-BAP-1
	)	
	)	

CALIFORNIA ENERGY COMMISSION

HEARING ROOM A

1516 NINTH STREET

SACRAMENTO, CALIFORNIA

MONDAY, JUNE 11, 2007 9:37 A.M.

Reported by: Peter Petty

Contract No. 150-04-002

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1	PROCEEDINGS
2	9:37 a.m.
3	COMMISSIONER BOYD: Good morning and
4	welcome to this public meeting of the Bioenergy
5	Interagency Working Group. There's a very august
6	body sitting up here and overflowing onto the
7	tables down below, so we almost rival the number
8	of people in the audience. But actually I'm quite
9	pleased. I think we are out-numbered by the
10	audience and I thank everybody for coming. I
11	particularly thank my distinguished colleagues who
12	are representing their agencies here today.
13	Those of you who read the hearing notice
14	for this meeting got a pretty good background on
15	why we're meeting and what we're meeting about.
16	But I'll, for the benefit of kicking this off,
17	provide a few remarks and try to build a context.
18	And try to point out if you didn't think this was
19	an important subject, why it's so connected to so
20	many other activities going on concurrently that
21	indeed it is an important aspect.
22	As we indicated in the hearing notice
23	the meeting is really called to serve two
24	purposes. The primary purpose to solicit your,
25	the public's and you stakeholders, your comments

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1 on outstanding issues relative to sustainable
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2 bioenergy development in California.
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And second to allow the wo

quite some time.

- And second to allow the working group

  members to report on progress against plan in

  achieving the state's bioenergy goals.
- In his August 2005 response to the
  Energy Commission's 2003 and 2004 Integrated
  Energy Policy Reports, the first ever prepared,
  Governor Schwarzenegger directed the Energy
  Commission to, quote, "reinvigorate" unquote, the
  Bioenergy Interagency Working Group which had been
  working on the subject of biomass, frankly, for
- He challenged state agencies with

  important biomass connections to work together on

  a coordinated and consistent state policy on the

  subject of biomass or more bioenergy. Bioenergy

  meaning both biofuels and biopower.
- In the 2005 Integrated Energy Policy

  Report of the Energy Commission, we further

  underscored the strategic value of harnessing

  California's urban, forestry and agricultural

  waste residues. And I don't think I'll call them

  waste anymore, because we've recognized for a long

  time they're a resource to be used. In any event,

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1 using this resource as a source, as I indicated,
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- for biopower, including biogas and biofuels in
- 3 general.
- In approving Assembly Bill 1007 in the
- 5 statutes of 2005, which statute called for an
- 6 alternative fuels plan to be prepared by the end
- 7 of June of this year, a plan being directed by the
- 8 Energy Commission, but working very closely with
- 9 its partner agencies, and in particular the Air
- 10 Resources Board. And Chairman Sawyer, to my left,
- 11 has been instrumental in working with us on that
- 12 report.
- But in any event, the Governor, at that
- 14 time, in approving that bill, asked for
- 15 recommendations on a bioenergy plan by March of
- 16 '06, by the end of March. Which plan was provided
- 17 to him.
- So on April 25, 2006, the Governor
- 19 signed an executive order, S06-06, urging state
- 20 agencies to expand the sustainable use of
- 21 bioenergy to address multiple state policy
- objectives, renewable energy development,
- 23 petroleum reduction, fuel price mitigation, waste
- 24 reduction, environmental protection and global
- 25 climate change.

The balancing of these often-competing

objectives has become the challenge for the nine

state agencies which comprise the Bioenergy

Working Group.

2.0

The executive order further directed the Energy Commission to report biennially on progress being made towards achieving the state's bioenergy goals in its Integrated Energy Policy Report, one of which is due in November of this year.

So, for that reason I'm asking the staff to docket the transcript and the public comments received today at this workshop into the formal record for the 2007 IEPR, or Integrated Energy Policy Report, for those who don't know the jargon we use all the time here.

It was nearly a year ago in July of 2006 that the Governor publicly released the State of California's Bioenergy Action Plan, which was provided to him by this group in response to his executive order. And, of course, that plan is basically the subject of today's workshop.

Since that time the Governor signed AB-32, the Global Warming Solutions Act, which has made the State of California fairly well known throughout the world. And most recently, his

1 executive order calling for a local carbon fuel

- 2 standard has entered the scene and is directly
- 3 hooked to the work we do on global warming, on
- 4 biofuels, on this whole subject of bioenergy.
- 5 And, of course, the alternative fuels plan that I
- 6 referenced earlier.
- 7 So these initiative truly underscore the
- 8 importance of developing the advanced biofuels,
- 9 which hopefully will help reduce our carbon
- 10 footprint and the carbon footprint of the state's
- 11 fuel supply.
- 12 I'm very pleased in what I've seen, and
- I think what you'll hear today, that we have made
- 14 pretty steady progress during the last year in
- 15 realizing our bioenergy goals, and due in large
- part to the efforts of the state agency partners
- $\,$  17  $\,$  we see up here, and the collected staff of these
- 18 agencies really.
- While progress is being made in light of
- 20 all the other things that I referenced that are
- 21 affected and connected, obviously much more needs
- 22 to be done. Despite the gains in achieving our
- 23 biopower goals, we're still deficient in meeting
- 24 our instate biofuels targets established by the
- 25 Governor, as the staff will be discussing as they

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        make presentations a little later.
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- 2 Our close cooperation with private 3 companies, the federal government and California universities have all resulted in considerable 5 amounts of needed research funding arriving at UC Davis and certainly UC Berkeley on advanced 6 biofuels.
  - And our efforts to secure federal funding have been successful, but we'd like to see more based on the size of the nation-state of California; we think we deserve a bigger take of what the federal government has to offer.

Private industry and private venture capitalists in California have stepped up their efforts to finance the commercial development of biofuels projects. We've got plants in Madera. An organization is going to build a plant in southern California that both the Department of Energy and this agency have provided grants to. And additional facilities are planned throughout the state for biodiesel, ethanol and hopefully other biofuels.

23 To fully achieve the Governor's bioenergy targets greater use of our instate 25 resource residues from our farms, forests and

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landfills, frankly, will be needed.
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2.0

Both PG&E and SMUD have stepped up their

efforts to harness biogas from dairy farms in the

Central Valley as a source of pipeline gas for

electricity generation, which is a very welcome

development. I'd like to commend the two of them.

And I know Edison is working to do the same in

their efforts collectively to meet our state's

energy commitments while helping us achieve the

Governor's biopower goals.

It was a year ago this month that

California and Sweden signed an MOU of cooperation

on the subject of biogas. Sweden having deeply

invested in that subject.

Partnerships are needed between project developers, utilities and regulators to maximize the use of dairy digester gas or biogas production while certainly insuring appropriate environmental protection. And I know we'll hear more about this subject as the day goes on.

And I know the Central Valley Regional
Board and the San Joaquin Valley Air District are
participating in that effort in today's workshop.
Certainly the State Water Resources Control Board
and their Board Member Gary Wolff have, I know,

1 invested a lot of their time in this arena.

2.0

And we've expressed to multiple federal
agencies, including the Department of Energy and
the Department of Agriculture and EPA, among some
of them, to work together to help us realize
expanded national renewable fuel standard and
collaborate on the biomass R&D activities.

So we're going to continue to support the production and use of sustainable biomass resources through this working group. And, as I indicated, however, before we can fully achieve those goals we need to do more. And we'll talk more about that.

We need to find ways to reconcile competing policy objectives of various state and federal agencies. I'm just going to cite a few that you're going to hear more about today.

For one, using woody biomass as alternative daily cover in our state's landfills has been shown to be in conflict on occasion with the ability of the state biomass power industry to secure cheap and reliable fuel supplies.

Secondly, access to federal forestlands, the source of considerable forest biomass fuel, needs to be enhanced. We started out in that

direction, but we need to do more, and at the same

- 2 time follow proper forest management practices.
- 3 And in addition, forest biomass projects will need
- 4 to meet prevailing air quality standards which is
- 5 challenging, but something that can be done in
- 6 this state, as we've proven before.
- 7 In some cases new energy conversion
- 8 technologies needed to produce ethanol and
- 9 advanced biofuels that are low in carbon content,
- 10 from cellulose; seen as a major need throughout
- 11 this country. And certainly a major need in the
- 12 state.
- 13 And harnessing animal and food wastes
- must be reconciled with our water quality
- 15 protection laws and regulations.
- So, achieving the full benefits of using
- 17 agriculture, forestry and urban waste continues to
- 18 require a multimedia examination of our air, water
- 19 and waste disposal impacts on the subject of
- 20 energy production.
- 21 Finally, I want to reiterate again what
- 22 I said at the beginning. How interrelated, how
- 23 interconnected and how well coordinated the
- 24 various transportation fuels activities and
- 25 projects currently underway are.

I've heard disparaging remarks over in
the Capitol about the fact that some of these
activities are not coordinated. And I think the
people sitting on the dais here and at the table
here are indicative of the fact they're extremely
well coordinated. There's no conflict between all
the fuels efforts and between the climate change
efforts and what-have-you.

2.0

The alternative fuels plan, as called for AB-1007, which is due at the end of this month, the low carbon fuel standard project resulting from the Governor's executive order, and the biofuels activities that are being developed by this group are extremely well coordinated. And we are working closely in concert on these subjects.

So, with that long introduction, and again my thanks to all my fellow members of our Interagency Working Group for being here, I'm going to turn the microphone first over to my special advisor, Susan Brown and Val Tiangco who are going to provide us some background about this project, and will be making Energy Commission Staff presentations.

25 And then I will call upon the individual

1 members of the working group to report on their

- 2 progress in achieving schedules and milestones
- 3 outlined in the Bioenergy Action Plan.
- 4 So, Susan.
- 5 MS. BROWN: Thank you, Commissioner
- 6 Boyd. And welcome to all of our state agency
- 7 partners and to you stakeholders who are spending
- 8 your time with us today.
- 9 Before I give a brief overview
- 10 presentation I have a few announcements I'd like
- 11 to review, especially for those calling in.
- 12 First, this meeting is being recorded; we have a
- 13 court reporter present. And a transcript will be
- docketed in our proceeding, 06-BAP-1.
- The phone number was noticed in the
- 16 public workshop and is operative, so we will have
- 17 folks calling in.
- 18 If you wish to make a comment during the
- 19 public comment period we have some blue cards
- 20 available on the outside table. You can fill that
- out and give it to me. We'll make sure you're
- 22 heard after each of the panel presentations.
- 23 And lastly, if you are calling in,
- 24 please silence your cellphone; put it on mute.
- Because we get a lot of background.

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So, again, thank you. As many of you
 1
 2
         know, I wear many hats, and I've also served --
 3
         it's been my pleasure to serve as the Lead Staff
         in the Energy Commission for the Bioenergy Action
 5
         Plan.
 6
                   And I have a few opening remarks I'd
         like to do to set the context for today. We're
 8
         going to talk a little bit about the strategic
 9
         value of California's biomass resources, state
         policies affecting bioenergy, some of which
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         Commissioner Boyd has already alluded to.
                   And then I'm going to call upon my
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13
         colleague, Valentino Tiangco, who will briefly
14
         review our progress in achieving the Governor's
15
         bioenergy goals, and talk about the current status
         of the industry and market potential.
16
17
                   And then essentially the focus of
18
         today's workshop is key market barriers and
19
         regulatory issues affecting biomass, biofuels and
2.0
         biogas. And then lastly, progress to plan.
21
                   So, first, we have long recognized, as a
22
         state, the strategic value of our bioenergy
23
         resources. Biomass, as you've heard already, is
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capable of meeting multiple policy objectives,

petroleum reduction, climate change, renewable

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1	eneray.	wast.e	disposal	and	environmental	goals.
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- 2 And both the U.S. and California are
- 3 rich in biomass resources. It's viewed by many as
- 4 a waste disposal problem, and I know that we'll be
- 5 hearing from the Integrated Waste Board in a
- 6 moment about their strategic plan for reducing and
- 7 diverting waste from our landfills.
- 8 Biomass can also be seen as contributing
- 9 to both air pollution and fire risk. We're
- 10 burning -- we want to avoid open-field burning,
- obviously, to keep these residues -- we'd rather
- seen these residues used for useful purposes, such
- as biopower and biofuels.
- 14 And lastly, many of our counties,
- 15 particularly of note is Placer County and Eldorado
- 16 County, are looking at biomass as a source of
- 17 renewable, of rural economic development by
- 18 addressing some of their local issues.
- 19 And we're going to hear a little bit
- 20 later about dairies.
- 21 Thanks to Bryan Jenkins we have detail
- 22 here on the extent of our biomass resources, which
- 23 total roughly 80 million bone dry tons a year from
- 24 agricultural, forest and urban residues.
- 25 And, again, the State of California has

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been very aggressive in its policies which could
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- 2 support a sustainable biomass industry.
- 3 Commissioner Boyd mentioned the State of
- California's Bioenergy Action Plan, which is the
- 5 subject of today's workshop. And we continue to
- 6 meet, as a working group, to address the
- 7 Governor's goals.
- 8 And, again, the Governor signed Assembly
- 9 Bill 32, the Global Warming Solutions Act, which
- down the road we hope will provide carbon credits
- 11 and other benefits for those that are diverting
- 12 biomass residues for other useful purposes. And I
- 13 believe Chairman Sawyer will be talking more about
- 14 the low carbon fuel standard.
- 15 Just to review the Governor's executive
- order on biomass which he signed in April of 2006,
- set some challenges for us, as the State of
- 18 California, to again to try to attempt to develop
- 19 a coordinated and consistent policy to promote
- 20 sustainable biomass production.
- 21 And the Governor also set two goals.
- One for biofuels, the state shall produce a
- 23 minimum of 20 percent of its biofuels within
- 24 California by 2010; 40 percent by 2020; and 75
- 25 percent by 2050. And you'll hear from my

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1 colleague, Val Tiangco, that on the biofuels side
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- 2 we are not doing as well as we hoped.
- 3 But the biopower goals, the state must
- 4 meet 20 percent within the established renewable
- 5 portfolio standard with biomass. And we're
- 6 actually getting pretty close.
- 7 The Bioenergy Action Plan, again, was
- 8 released last July. The Governor publicly
- 9 released it at a public event in Madera,
- 10 California, with the dedication of Pacific
- 11 Ethanol's plant there.
- 12 And we had several objectives set out,
- 13 coordinating research; aligning existing
- 14 regulatory requirements to encourage bioenergy
- use; facilitating California's role as a test bed
- for new ideas and new technology; encourage market
- 17 entry and maximizing the contributions of
- 18 bioenergy toward meeting multiple state policy
- 19 goals.
- 20 So, the second part of this presentation
- 21 is really going to address progress to plan. And
- 22 we have three key questions we'd like to address
- 23 next. First, what progress are we making as a
- sate in achieving the Governor's bioenergy
- 25 targets. Again, what is the current status and

1 market potential of the industry. And what

2 actions is the Energy Commission taking to promote

3 sustainable biomass.

2.0

So, with that I'd like to thank you all for your attention and I'm going to introduce Val
Tiangco who will continue the presentation.

DR. TIANGCO: Thank you, Susan. The status of bioenergy today in the state, to date we are generating about 1000 megawatt coming from direct combustion of biomass, landfill gas to energy, and biogas from anaerobic digestion of wastewater, dairy waste and other waste materials.

Six hundred-plus coming from direct combustion -- 600-plus megawatt coming from direct combustion of biomass; 270-plus megawatt from landfill gas to energy; and about 70 megawatt biogas from wastewater and dairy waste materials.

For biofuels, we are consuming about 900 million gallons a year; about 25 percent of the nation's production, mainly from corn, talking biomass to ethanol. And over 43 million gallons of biodiesel; about 14 million gallons of this biodiesel somewhat being produced here in the state; and about 29 million gallons imported from other parts of the world, mainly Malaysia and

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1 Indonesia from palm oil.
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2 And categorically speaking if you 3 convert the technically available biomass in the state, which is approximately 32 million bone dry 5 tons, this is a study done by the California 6 Biomass Collaborative. If you convert these 32 million, of course you can produce over 4000-plus 8 megawatt of electricity or 9000-plus megawatt 9 thermal. 10 In the same token, if you convert this 32 million bone dry tons to biochemical or 11 thermochemical options you can see the enormous 12 13 energy that we can produce. Likewise, you can 14 produce biomethane and hydrogen in this 15 technically available potential of biomass that we have in the state. 16 17 Not to repeat what Susan mentioned, we 18 have a target. Are we meeting the targets, that's a big question. As I said earlier, we are 19 2.0 producing 1000 megawatt of electricity from the 21 starting 5 million bone dry tons of biomass, 22 together with landfill gas and wastewater. The targets, if you use the 20 percent 23

target by 2010 and by 2020 and by 2050, here are
on the top of the 1000 megawatt for 2010 we need

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1 to produce about 575 megawatts more of power. And
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- 2 by 2020, about 2000. By 2050, about 2600-plus
- 3 megawatt.
- 4 For ethanol production the blue color
- 5 shows the proposed plants to be built. We are
- 6 only producing 68 million gallons of ethanol in
- 7 the state at the moment. Three million gallons
- 8 from products using waste products together with -
- 9 5 million gallons a year. And the other blue
- 10 colors and lines here in the map, they're mainly
- from corn, except for the BlueFire Ethanol, which
- 12 they going to produce about 24 million gallons a
- 13 year from waste product. BlueFire will work with
- 14 Waste Management to produce these 24 million
- 15 gallons a year using lignocellulosic biomass.
- 16 For biodiesel, about 40 million gallons,
- 17 somewhat being produced in the state; and about 29
- 18 million gallons imported, as I said earlier. So
- 19 about 43 million gallons a year as of 2006.
- 20 And then if you project using the
- 21 targets for biofuel production goals, this graph
- 22 shows the trends. We used the target 20 percent,
- 40 percent and 75 percent target up to year 2050.
- These are the ethanol goals and the renewable
- 25 diesel goals. It's also published in the

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1 California Biomass Roadmap that the Collaborative
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- 2 put together.
- We completed the preliminary roadmap,
- 4 not the complete roadmap, but the biomass roadmap
- 5 done by the California Biomass Collaborative. The
- 6 alternative fuels plan will be completed by the
- 7 end of this month. A hearing was conducted, I
- 8 believe, last week on the progress on the
- 9 alternatives fuels plan. And hopefully we can
- 10 help achieve the goals. And the Integrated Energy
- 11 Policy Report will report everything, whatever we
- 12 achieve this year.
- 13 The roadmap is published and we are
- 14 supposed to prioritize all the research,
- 15 development and demonstration activities. And it
- includes basically five priority research areas.
- 17 That includes resource access and feedstock
- 18 markets and supply, market expansion, research,
- 19 development and demonstration. It includes also
- 20 education, training and outreach and the policy
- 21 regulation and statutes.
- 22 And within the roadmap there are five
- 23 policy major items that includes policy,
- financing, RD&D, permitting and outreach.
- 25 The alternative fuels plan, as I said

1 earlier, a hearing was conducted a week ago. And

- 2 they are planning to complete this plan by the end
- 3 of this month.
- 4 Within the Energy Commission we have
- 5 ongoing research development and new research and
- 6 activities for direct combustion, for technology
- development, biogas, thermal gasification and also
- 8 we started the biofuels and biorefineries
- 9 demonstration.
- 10 We do some analysis through the
- 11 California Biomass Collaborative effort. As I
- said earlier, the biomass roadmapping exercise.
- 13 They are -- the resource assessment instate and
- doing some performance analysis. They going to do
- also the economic resource assessments for the
- 16 state.
- 17 And we did some studies on the strategic
- value of the biomass in the state, which is a
- 19 study linking cost-competitive biomass resources
- 20 to electricity system needs. In addition to these
- 21 two R&D activities, we are also using natural gas
- 22 funding to replace biomass in the way we are
- 23 implementing the natural gas R&D program. And
- 24 also the PIER transportation is another subject
- 25 area that's going to zero in on transportation

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technologies and other studies.
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- The renewable energy program. Within

  the renewable energy program, both for existing

  and the new renewable facilities program, so far

  the program has helped 33 biomass facilities to

  remain competitive, or return to service by paying

  more than approximately \$150 million for 640

  megawatts of renewable electricity capacity.
  - And in addition there was an agriculture to biomass program. And this program supported about 6 million to help improve air quality and use the agricultural residues, especially in San Joaquin Valley.
- 14 The new renewables facilities program. 15 About 68 participating new, they call it new and renewable generating facilities. And 20 of this 16 17 68 about are biomass projects. And 17 of these facilities have been completed and producing 18 19 electricity representing about 50 megawatt. And 2.0 more than 40 million payments has supported over 21 1200-plus gigawatt hours of biomass generation.
- The program, when completed, all of this
  23 20 biomass facilities will bring 64 megawatt of
  24 renewable capacity to the grid.
- 25 The RPS. As of March 22, 2007, it has

1	resulted	to	signed	contracts	with	biomass
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- 2 facilities for approximately between 285 to 391
- 3 megawatt of capacity. And this range reflects
- 4 about -- reflects the buildout of about for the
- 5 certification, RPS certification, 96 biomass
- 6 facilities. Most of this is landfill gas and
- 7 biogas. Are certified, and 21 are precertified
- 8 that's eligible for the RPS, representing 1800-
- 9 plus megawatt of capacity.
- 10 We started the demonstration program for
- 11 the biorefineries or biofuels through the PIER
- 12 program. These three projects listed here will
- 13 receive 1 million each. One will -- Metcalf and
- 14 Eddy, together with San Francisco Utility
- 15 Commission, will demonstrate the brown grease
- 16 recovery close to the Oceanside Wastewater
- 17 Treatment Facilities.
- 18 The second project is the Renewable
- 19 Energy Institute; they're going to demonstrate the
- 20 integrated biofuels and biopower production. The
- demonstration will be here in Sacramento.
- 22 And then lastly, BlueFire Ethanol will
- 23 demonstrate their 24 million gallons. We will
- 24 fund the front end of this technology development
- using cellulosic biomass and converted to ethanol.

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As a way of advertisement from our
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         agricultural loan program. There is $3 million
 2
 3
         availability here with interest rate of 3.2
         percent. The maximum loan amount is about
 5
         $500,000 for a single project. So any projects
 6
         that will help design, purchase and install new
         bioenergy technology, commercially available
 8
         bioenergy technology can avail this loan program.
 9
                   We have so many cows in the state, over
         1.7 million dairy cows, milking cows. The state
10
11
         is number one in producing milk products. But and
         also we produce a lot of waste.
12
13
                   Within the daily power production
14
         program, which is a $10 million program, so far we
15
         have helped install ten system; and now they are
         generating about 2.5 megawatt total; and more
16
         systems to come, depending on the remaining
17
18
         balance in the program dollars.
                   Five covered lagoons and five plant flow
19
2.0
         digesters, and six new and four refurbished
21
         digester systems are running at the moment.
22
                   So, that's it, and I'll give these
         questions to -- for Susan to raise this questions.
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25 MS. BROWN: Thank you.

Thank you.

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1 COMMISSIONER BOYD: Thank you, Val.
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- MS. BROWN: Yes, thank you, Val. And
- 3 we're not going to go to these guite yet, but
- 4 these are the questions that we posed to the two
- 5 industry panels for this afternoon.
- I think at this time we're available for
- 7 brief clarifying questions, if there are any.
- 8 Commissioner Boyd from the dais.
- 9 COMMISSIONER BOYD: Any working group
- 10 members have any questions of the -- yes, Gary.
- 11 VICE CHAIRPERSON WOLFF: I had a
- 12 question for Val. Going back a number of slides,
- 13 there was a demonstration project, I think the
- 14 Oceanside Plant in San Francisco. And the
- 15 question really is, what is -- listed under
- 16 cellulosic ethanol project, but most wastewater
- 17 solids, to my knowledge, don't have a lot of
- 18 cellulose in them. I'm not quite clear what
- 19 that's about.
- DR. TIANGCO: This one?
- MR. WOLFF: Yeah, there we are.
- DR. TIANGCO: Okay. In San Francisco
- they have a lot of the waste oil, vegetable oil.
- 24 And some of the brown grease coming from
- 25 restaurants within San Francisco.

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1 MR. WOLFF: I see. They're collecting -
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- 2 this is not from the wastewater treatment plant.
- 3 DR. TIANGCO: They're collecting it from
- 4 the, as you know, right now they are being
- 5 recycled somehow from the --
- 6 MR. WOLFF: Yes.
- 7 DR. TIANGCO: They cannot dump it.
- 8 Although there are some of this waste material
- 9 going through the wastewater treatment, also.
- MR. WOLFF: I see, so it's a grease
- 11 recovery from restaurants and --
- DR. TIANGCO: Restaurants, yeah.
- MR. WOLFF: -- sources that generate a
- 14 lot of the material.
- DR. TIANGCO: Yes.
- MR. WOLFF: All right, just --
- 17 commenting that last year we adopted a statewide
- 18 permit for overflows from sewer systems, reduced
- 19 overflows from sewer systems. And as part of that
- 20 permit the wastewater -- the sewer agencies
- 21 throughout the state are developing fat, oil and
- grease management plans. They're going to be
- 23 cleaning their sewers a little more regularly and
- 24 generating a little more of this material than in
- 25 the past. And so there'll be more feedstock of

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1 this type available as we go forward if those
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- plans are implemented.
- 3 So, I'll be very interested to see how
- 4 that project comes out.
- 5 DR. TIANGCO: Okay, thank you.
- 6 COMMISSIONER BOYD: Any other questions?
- 7 Steve Shaffer.
- 8 MR. SHAFFER: Also to clarify on that
- 9 project, as Gary pointed out, it's listed as a
- 10 cellulosic biomass. Is this a biodiesel project?
- 11 DR. TIANGCO: It's a biodiesel.
- MR. SHAFFER: Yeah. Okay, thank you.
- 13 COMMISSIONER BOYD: Any other questions?
- 14 Anyone in the audience have a question you'd like
- 15 to ask? This is a workshop to solicit dialogue.
- Okay, thank you. Thank you, Val.
- 17 Next I'm going to ask that we hear from
- 18 the Waste Management Board. And we're privileged
- 19 to have the Chairwoman Margo Reid Brown with us
- 20 today.
- 21 CHAIRPERSON BROWN: Thank you, Chairman
- Boyd. Good morning, everybody. It's a pleasure
- 23 to be here to discuss the Integrated Waste
- 24 Management Board's participation and progress on
- 25 the Bioenergy Interagency Working Group plan. And

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1 to review the tasks that we've been given to
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- 2 follow.
- 3 Number one is to quantify the amount of
- 4 material currently in landfill and assessed by
- 5 fuel potential. Establish goals for 2010 and
- 6 beyond for the use of landfill-bound residuals.
- 7 Identify state and private revenue sources of
- 8 grant and incentive program research activities.
- 9 And number four, identify and quantify the
- 10 potential of using landfill gas as a biofuel.
- 11 With respect to the amount of and type
- of materials currently being landfilled, 56
- percent or 25.7 million tons of the 43.5 million
- tons being landfilled are biomass. Fourteen
- 15 percent are plastics and textiles. And the
- 16 remaining 30 percent are mineral and other
- 17 inorganic materials such as glass, metal, nonwood
- 18 construction and demolition materials.
- 19 As far as potential for conversion
- 20 technology to energy, UC Riverside and UC Davis
- 21 conducted a technical evaluation of conversion
- technologies, addressing issues related to
- 23 technical viability and environmental impacts; and
- 24 summarized their findings in September of '04
- 25 report, the Evaluation of Conversion Technology

1	Processes	and	Products
_	TIOCESSES	and	IIOuucts.

- The study concluded that primary or

  chemical energy available in material landfill in

  California in 1999 was equivalent to the energy of

  million barrels of crude oil.
- As can be seen from this table, the
  biomass component of solid wastes are not only the
  largest fraction of the waste stream, but they are
  also the largest potential for production of
  biofuels or biobased products, including
  electricity.
- 12 Although nonbiomass organic materials
  13 constitute a much smaller portion of the waste
  14 stream, they have more than twice the potential
  15 pound-for-pound.
- As far as a liquid fuel like ethanol 16 17 being produced from lignocellulosic portion of 18 landfill material is estimated to be equivalent to about 300 million gallons of gasoline. The 19 2.0 analysis assumes half of the mixed paper in the 21 landfill stream and about 40 percent of the wood 22 and green waste can be economically recovered for fuel production. Ethanol yield is assumed to be 23 24 about 70 gallons per dry ton of feedstock.
- 25 Another task that the Waste Board had to

1 complete was to establish a goal for 2010 and

- 2 beyond for the use of landfill bound residuals to
- 3 be used for bioenergy production. These goals are
- 4 10 percent of biomass residuals and 20 percent of
- 5 nonbiomass organic residuals by 2010.
- 6 Achieving the 2010 goal would provide
- 7 the equivalent of 9 million barrels of oil or 358
- 8 megawatts of electricity. Forty percent of the
- 9 biomass residuals and 60 percent of nonbiomass
- organic residuals by 2020. Achieving the 2020
- goal would provide the equivalent of 31 million
- 12 barrels of oil or 1248 megawatts of electricity.
- One thing I'd like to emphasize is that
- 14 achieving these goals would be done by insuring
- 15 that the current recycling and composting
- infrastructure would remain intact and expand.
- 17 And just to note that the Integrated Waste
- 18 Management Board adopted a directive to reduce and
- 19 further reduce organics in the landfill 50 percent
- 20 by 2020.
- 21 There are a number of revenue sources
- from all sectors. Examples include Energy
- 23 Foundation, a partnership of major donors
- interested in solving the world's energy problems.
- 25 Their goal is to advance energy efficiency and new

2.0

2	Current Foundation partners include
3	William and Flora Hewlett Foundation; John and
4	Cathryn MacArthur Foundation; McKnight Foundation
5	Mercks Gilmore Foundation; the David and Lucille
6	Packard Foundation; and Pew Charitable Trust.

The DOE website is a gateway for energy technology that offers information about bringing energy technology to the market. DOE's comprehensive toolbox for energy technology developers is a core collection of information and resources, including a comprehensive collection of public financing sources.

Some of these programs may or may not be ongoing. We urge you and potential applicants to constantly monitor these programs.

According to our solid waste information system there are 366 active and closed landfills that are producing landfill gas. The total landfill gas generated is estimated to be between 118- and 156-million cubic feet per year. The average methane content is about 50 percent. So the methane equivalent ranges from 59- to 78-billion cubic feet per year.

25 Biofuels like compressed natural gas,

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1 liquified natural gas and hydrogen can be produced
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- 2 from landfill gas. The technology to produce
- 3 these types of fuels are under development and
- 4 show considerable promise. But the current
- 5 production of vehicle fuel from landfill gas is
- 6 negligible.
- 7 Although current production of biofuels
- 8 is negligible, there are a number of production
- 9 still in the pipeline. The Los Angeles Sanitation
- 10 District and Sonoma County have projects for
- 11 landfill gas-to-CNG. Prometheus Energy is
- 12 currently in the shakedown phase of their first
- 13 full-scale landfill gas-to-LNG project in
- 14 California, located at the Frank Bowerman Landfill
- in Orange County. Prometheus also has a project
- 16 at the Kiefer Landfill here in Sacramento County.
- 17 Waste Management and CryoEnergy have
- 18 proposed and are seeking funding assistance for a
- 19 demonstration project at the Altamont Landfill in
- 20 Alameda County that would produce 12,400 gallons
- 21 per day of LNG from heavy-duty trucks. And I will
- 22 mention that the Integrated Waste Management Board
- 23 did fund part of that project, and has partnered
- 24 with them on that demonstration.
- 25 The Board also funded a study to look at

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1 hydrogen production from landfill gas. The study
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- was conducted by the UC Davis Institute for
- 3 Transportation Studies and indicates that ultimate
- 4 potential for hydrogen production from California
- 5 landfill gas is equivalent to approximately 315
- 6 million gallons of gasoline. This is about 2
- 7 percent of California's current gasoline usage.
- 8 The statewide landfill gas hydrogen
- 9 estimate could potentially fuel 1.3 million fuel
- 10 cell vehicles, and up to 1.9 million vehicles by
- 11 the year 2025.
- 12 And then finally, I'd like to invite you
- 13 to attend and participate in the Integrated Waste
- 14 Management Board's Strategic Policy Development
- 15 Committee meeting on July 10th. We will be having
- 16 a lengthy discussion on biofuels including a
- 17 presentation from the California Biomass
- 18 Collaborative on their March 2000 forum that we
- 19 participated in.
- 20 We'll have representatives also from UC
- 21 Davis Institute of Transportation to discuss
- 22 landfill gas-to-hydrogen study and the report they
- 23 prepared for us. In addition, we will have
- 24 representatives from various projects in
- 25 California to get their most up-to-date

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1 information.
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- 2 Thank you.
- 3 COMMISSIONER BOYD: Thank you, Margo.
- 4 Any questions from folks here on the dais. Dr.
- 5 Sawyer.
- 6 CHAIRPERSON SAWYER: Margo, could you
- 7 explain just briefly how much of the biomass needs
- 8 to go to composting for sustainability issues?
- 9 How is that -- is there a formula for that or is
- 10 that being worked out?
- 11 CHAIRPERSON BROWN: There is not a
- 12 formula for that. It's market-driven mostly.
- 13 CHAIRPERSON SAWYER: -- say it will
- 14 expand or shrink?
- 15 CHAIRPERSON BROWN: We're having quite a
- 16 few issues with expanding the compost market
- 17 because of local regulatory issues, air and water
- 18 quality, with the local air districts. We're
- 19 having restrictions put on odor issues, Water
- Board issues.
- 21 And so as much as the Board is trying to
- 22 work collaboratively with the local air and water
- 23 districts, we are having a difficult time even
- 24 siting new compost facilities. So we are working
- on some performance measures that we can help

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1 assist them in expanding the compost market.
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- 2 CHAIRPERSON SAWYER: Thank you.
- 3 COMMISSIONER BOYD: Any further comments
- 4 or questions from the staff? Yes, John. If you'd
- 5 identify yourself for the audience who can't see
- 6 you.
- 7 MR. MENKE: John Menke with the State
- 8 Water Board. And I have a question on the
- 9 diversion component. Do you see that taking place
- 10 at the existing landfills or prior to the material
- 11 being sent to the landfills?
- 12 And then as far as the facilities that
- would use this diverted material, again would
- 14 those be sited at the landfill and operated as
- part of the landfills; be a partnership with the
- 16 private industry and the Waste Board, or how do
- 17 you see that happening?
- 18 CHAIRPERSON BROWN: Most of the material
- is diverted at the municipal recovery facilities.
- 20 And those are local jurisdictions in partnership
- 21 with their haulers; sort the material and divert
- the recyclables.
- 23 Beyond the recyclables you're looking at
- 24 conversion technologies. And it really depends on
- 25 the company, their partnership, whether they co-

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1 locate at a facility or whether they stand
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- 2 independently.
- 3 And depending on how they decide to site
- 4 their facility, if it's co-located and it's a
- 5 prepared feedstock from post -- residuals, that it
- 6 could potentially be a revision of their permit.
- 7 If they are a free-standing facility and
- 8 they take residuals that are prepared feedstock,
- 9 they need local air and water permits and local
- 10 siting. But beyond that, if they pass the three-
- 11 part test, they do not need a solid waste facility
- 12 permit.
- 13 COMMISSIONER BOYD: Any other questions?
- 14 How about members of the audience, any clarifying
- 15 questions you'd like to ask? Would you go to the
- 16 microphone, please. Sorry to inconvenience you
- but that's the only way we can get it on the
- 18 record. And some people in the room or out there
- in radioland can hear the question.
- MR. TREANOR: Philip Treanor from Yuba
- 21 City. You mentioned that the gas from the
- 22 landfill is 50 percent methane. Have you got the
- 23 equipment to run on 50 percent methane at the
- landfills at this time?
- 25 CHAIRPERSON BROWN: I will have to defer

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that question. It's a little technical for me.
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- 2 Fernando Berton, who is our staff member,
- 3 Fernando, do you --
- 4 MR. BERTON: Yes. And, Val, if you want
- 5 to chime in, as well, since you've done a lot of
- 6 research on natural gas.
- 7 Some equipment can run on low levels of
- 8 landfill gas, but I think your most common, you
- 9 know, internal combustion engine would probably
- 10 need a higher percentage of landfill gas, a higher
- 11 percentage of methane.
- 12 I know there's been research looking for
- turbines that use a low level of methane, or
- landfill gas that has low levels of landfill gas.
- 15 But given that a fair number of landfills are
- using just conventional IC engines, I would
- 17 venture to guess that it could, you know, the
- 18 equipment could still be used even with 50 percent
- 19 methane.
- 20 Val.
- 21 COMMISSIONER BOYD: Val, you'll have to
- 22 use the other mike.
- DR. TIANGCO: -- there is a publication
- out there, you know, website; you can get a copy
- of the landfill gas-to-energy report. And it

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1 shows all the energy conversion technologies being
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- 2 used in all of this landfill gas sites, 300-plus
- 3 sites.
- 4 It includes steam turbine, gas turbine,
- 5 reciprocating engines. And within our program,
- 6 the Public Interest Energy Research program, we
- 7 are demonstrating technologies that lowers
- 8 nitrogen oxides emissions such as the homogenous
- 9 charge compression ignition engine. It's a
- 10 modified diesel engine. It lowers NOx up to .07
- 11 pounds per megawatt hour.
- 12 And also we're demonstrating 250
- 13 kilowatt -- actually the study has been completed.
- 14 They generated over 10,000 hours using 250
- 15 kilowatt Ingersoll-Rand microturbine. And there
- are some -- microturbines out there running, using
- 17 landfill gas, also.
- 18 COMMISSIONER BOYD: Thank you. Anyone
- 19 else have a question? Yes.
- MR. LANGENBERG: Joseph Langenberg,
- 21 Commissioner. I have just one question. Tell me,
- is this effort is essentially a recycling effort.
- Is it self-sustaining financially, or must it be
- 24 subsidized to keep it sustained?
- 25 CHAIRPERSON BROWN: That's a good

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1 question. And we're finding that the technology
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- 2 currently is not economical in California. We're
- 3 looking at demonstrations. But it is sustainable
- 4 in other places. And as the price of energy goes
- 5 up and alternative fuels, there is going to be a
- 6 market for it.
- 7 So we want to be ready and poised with
- 8 the ability to respond to the demand in the
- 9 marketplace. And so we are investing in some
- 10 demonstration projects. But, you know, we need to
- 11 get the technology there.
- 12 MR. LANGENBERG: I see. The reason I
- 13 asked the question is I remember going back maybe
- 14 15, 20 years, there was no way that recycling was
- 15 economically feasible. Today, I mean, things do
- 16 change. Thank you for your answer.
- 17 CHAIRPERSON BROWN: Well, I will also
- mention that recycling is a growing industry in
- 19 California since the passage of 939. And it has
- 20 sustained and built a growing infrastructure for
- 21 the waste industry and recyclables.
- 22 And it is a global marketplace for our
- 23 material throughout the world. There's about 5300
- 24 business establishments who have been created
- 25 since the advent and passage of 939. And there's

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about 85,000 jobs that were created; $4 billion in
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- 2 salary and wages; and \$10 billion worth of
- 3 industry and materials that are created from
- 4 recycling.
- 5 So, California certainly leads the
- 6 nation in recycling; and having achieved our 52
- 7 percent, we have shown that it is an industry that
- 8 is sustainable.
- 9 MR. LANGENBERG: Another question. This
- 10 is strictly crystal balling, I realize. Do you
- see at some point, maybe 2050, 2030, that it will
- 12 be actually a money-making operation? I know it's
- a crystal ball, but what's your best guess.
- 14 CHAIRPERSON BROWN: Recycling or
- 15 conversion technology?
- MR. LANGENBERG: The recycling and
- 17 conversion technology, both.
- 18 CHAIRPERSON BROWN: Well, recycling is
- 19 currently a money-making enterprise.
- MR. LANGENBERG: Okay.
- 21 CHAIRPERSON BROWN: In fact, it is
- 22 comparable to the movie industry here in
- 23 California, what waste and recycling has created.
- 24 As far as a crystal ball for
- 25 technologies, I can only imagine that within my

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lifetime we're going to get to the technology and

- 2 it will be a viable industry.
- 3 MR. LANGENBERG: Okay, thank you very
- 4 much.
- 5 COMMISSIONER BOYD: Margo, were you
- 6 talking about the product or the money raised?
- 7 (Laughter.)
- 8 CHAIRPERSON BROWN: No comment.
- 9 VICE CHAIRPERSON WOLFF: Mr. Chairman,
- if I may make a comment.
- 11 COMMISSIONER BOYD: Gary.
- 12 VICE CHAIRPERSON WOLFF: Just with
- respect to the question of subsidy, something came
- 14 to mind that I think is worth mentioning. I think
- 15 people mean different things by subsidy, of
- 16 course. But the most common definition is when
- 17 the price of something is less than the cost of
- 18 producing it. And that's the most common
- 19 definition of subsidy.
- 20 And by that measure all of our fossil
- 21 fuel use is subsidized because we don't account
- for the greenhouse gas emission impacts of the use
- of fossil fuels. So fossil fuels already have a
- 24 subsidized price, accounting for the free disposal
- into the atmosphere.

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1
                   And when we compare renewables of any
 2
         sort against the market price referent or any
 3
         others for comparison, we're making comparisons in
         the presence of subsidies pretty much always. And
 5
         so it gets a little difficult to sort things out.
 6
         And I just wanted to put that out in response to
         the question.
                   I'm not a big fan of subsidies, myself,
 8
         but we have a system that's already subsidized in
 9
         a very big way, and we need -- structurally, and
10
11
         we need to kind of figure out how to handle that
         and work our way out of that over time.
12
13
                   COMMISSIONER BOYD: Thank you, Gary;
14
         point well made and appropriate timing, too.
15
                   If there are no other questions -- oh,
16
         there is. Greg.
17
                   MR. MORRIS: Greg Morris, the Green
         Power Institute, with just a quick question. What
18
19
         fraction approximately, if you know, of the
2.0
         landfill gas is currently converted to energy?
21
                   CHAIRPERSON BROWN: Wow, I have no idea.
22
         I don't know. Fernando's shaking his head. We
23
         can tell you that more than 75 percent do have gas
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collection systems at their landfills. The

efficiency and the percentage I can't tell you the

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1 exact amount.
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- MR. MORRIS: But that gas collection,
- 3 meaning both flares, as well as energy?
- 4 CHAIRPERSON BROWN: Yes.
- 5 MR. MORRIS: Yeah. Okay, thank you.
- 6 COMMISSIONER BOYD: Seeing no more
- 7 hands, I guess we can move on to the Air Resources
- 8 Board and Dr. Sawyer.
- 9 CHAIRPERSON SAWYER: Thank you,
- 10 Commissioner Boyd. I appreciate the opportunity
- 11 to be here this morning to give you an overview of
- 12 what's going on at the Air Resources Board.
- In overview I will deal with the
- 14 reformulated gasoline program, which is going to
- 15 be considered by our Board this week; the low
- 16 carbon fuel standard and how our involvement in
- 17 that is playing out. Biofuel infrastructure and
- 18 specifications. Biodiesel warranties, what's
- 19 happening in that area. Emissions performance
- 20 standards for biomass production. And finally,
- 21 the alternative fuel incentive program, which we
- 22 are just putting in place in time for the
- 23 deadline, which is the end of this month.
- Next. The specification of what can be
- 25 sold as gasoline in the State of California is

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1 under something called the California predictive
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- 2 model. And it currently caps the amount of
- 3 ethanol at about 5.7 percent.
- 4 We've been asked to examine the
- 5 possibility of expanding that; and indeed, the new
- 6 model would allow that to go up to 10 percent
- 7 ethanol. The primary goal in doing this is to
- 8 preserve the emission benefits -- tailpipe
- 9 emission benefits of using reformulated gasoline.
- 10 This has been accomplished through
- 11 trading off other properties in the fuel, because
- 12 with the E-10 comes an increase in permeation of
- 13 hydrocarbon emissions from the existing onroad and
- 14 offroad vehicle fleet.
- The primary tradeoff is with the amount
- of sulfur in the fuel, and reducing the amount of
- 17 sulfur has beneficial effects on oxides of
- 18 nitrogen. All of this is very complex. And one
- of the people in the world -- perhaps two or three
- 20 people in the world who understands it is here
- 21 today, Dean Simeroth. So, if you have questions
- 22 about it. The other ones are in the oil industry.
- 23 (Laughter.)
- 24 CHAIRPERSON SAWYER: We believe that we
- 25 have arrived at something which, indeed, does

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1 maintain the tailpipe emission benefits, and does
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- 2 allow the amount of ethanol sold in California
- 3 gasoline to increase up to 10 percent. And this
- 4 will be heard by our Board meeting on Thursday in
- 5 Fresno.
- 6 Next. Also, an activity that we're
- 7 watching very carefully, which is in the hands
- 8 largely of the California Energy Commission right
- 9 now, is the background information coming out of
- 10 AB-1007, which will feed into the low carbon fuel
- 11 standard.
- 12 And the goal of the low carbon fuel
- 13 standard is to reduce the carbon intensity of
- 14 transportation fuels by 10 percent by 2020. We
- 15 will be taking the information which is delivered
- to us, being generated largely by the University
- 17 of California at Berkeley and at Davis, but which
- 18 will be part of the AB-1007 report, and turning
- that into a regulatory action by the end of 2008.
- That is a little over a year and a half from now.
- 21 So we look very much forward to
- 22 receiving the AB-1007 report, which is scheduled
- 23 to be heard and acted upon by the Energy
- 24 Commission next week --
- 25 COMMISSIONER BOYD: The 27th.

1 CHAIRPERSON SAWYER: -- next week, I
2 guess that is. And then we'll be coming to the
3 Air Resources Board for action in July.
4 Next. We are evaluating the greenhouse

gas emission reduction benefits of biofuels and biomass production as part of this. And we will assess the benefits of the fuel use and production and address the multimedia impacts, as is required by legislation, including emissions performance and cost, and the fuel supply.

And I think I mentioned already, I got ahead of myself a little bit -- can I have the next one, please.

As you may know, there are hundreds of thousands of vehicles on the roads in California which are flexible fuel vehicles. Practically none of which use the E-85 fuel for which they are designed. Part of this is that there's a scarcity of E-85 gasoline pumps, or fuel pumps at the gasoline stations where they're available to the public.

Primarily this fuel is being used in California by fleet operations. We're pleased to note that the fleet of California state fleet will be expanding in this area. And we recently have

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1 allocated $4 million to the Sacramento
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- 2 metropolitan area for a focus effort at supporting
- 3 E-85 stations. Because not only do the stations
- 4 have to be available, the owners of these vehicles
- 5 must be convinced that it's a good idea to fill up
- 6 their vehicles with this fuel.
- 7 And since the fuel, on a per-gallon
- 8 basis, delivers fewer miles, the owners certainly
- 9 need to be educated on why it's a good idea to do
- 10 this, and the economics that we hope will be
- 11 favorable for the individual owners.
- 12 These studies will give us additional
- information on how we can promote greater use of
- 14 E-85.
- Next. An important, what appears to be
- 16 a barrier at the present time is establishing
- 17 biofuel specifications, especially for biodiesel.
- 18 And we are supporting research studies which will
- 19 provide us this information.
- 20 It's particularly important that we
- 21 understand from the end-use vehicle fleet and the
- 22 new technology vehicle fleet how biodiesel affects
- the emissions of NOx, PM and greenhouse gases
- 24 broadly for a range of biodiesel blends.
- 25 At the present time B-2 and B-5 are

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1 available and sold in California. And the
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- 2 military is using B-20 in its operations. And we
- 3 appreciate their work, and we're learning a great
- 4 deal from their experience.
- 5 The same type of activities in research
- 6 background and emissions data is being collected
- 7 for ethanol at the various levels at which it is
- 8 used. And we will be proposing specifications for
- 9 biofuels as they go into the gas fuel market in
- 10 2008.
- 11 Next. At the present time the engine
- 12 manufacturers' warranties apply with the use of B-
- 2 and B-5. We are working with engine
- 14 manufacturers and the control technology
- 15 manufacturers, that is the after-market trap
- 16 manufacturers, to provide warranties at the B-20
- 17 level. And we certainly hope to work that out
- 18 with these manufacturers.
- 19 We hope that the test programs which we
- 20 have underway will provide the data and assurances
- 21 that will assist in securing warranties based upon
- 22 satisfactory performance results.
- Next. We are initiating development
- 24 efforts to recommend performance standards for the
- 25 biofuels in stationary sources, an entirely new

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1 area. We are establishing a working group which
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- 2 will include not only the Air Resources Board, but
- 3 the California Energy Commission and their
- 4 California Biomass Collaborative, the local air
- 5 districts -- which have shown a great deal of
- 6 interest in the encouragement of biofuels and we
- 7 certainly support what they're doing -- facility
- 8 operators and all other interested parties. Added
- 9 to this group, will provide their recommendations
- 10 in mid 2008.
- Next. We're very pleased that the
- 12 Legislature and the Governor signed a bill
- 13 allocating \$25 million for primarily demonstration
- 14 programs for alternative fuels and vehicles. This
- is an effort which was jointly carried out in the
- 16 projects selected with the California Energy
- 17 Commission. And we have approved 40 proposals for
- 18 funding with the funds to be allocated by the end
- of this month. And these funds are to be expended
- 20 within two years.
- 21 Next. Included in this program are
- 22 alternative fuel infrastructure, about \$5 million;
- 23 biofuel production facilities, \$6 million; plug-in
- 24 hybrids, \$5 million; transit buses, \$2 million;
- 25 alternative fuel vehicle incentives, \$1.8 million;

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and a consumer education and outreach program,
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- 2 \$1.6 million; and research and testing activities,
- 3 some of which I've already mentioned, \$3 million.
- 4 For a total of \$25 million.
- 5 And we think that these funds are going
- 6 to be extremely valuable in providing the
- 7 information and demonstrations to push this area
- 8 ahead.
- 9 Next. In summary, we believe that
- 10 gasoline will move from E-5.7 or E-6 to E-10 in
- 11 the next few years in California, expanding that
- 12 market. Which is already the largest market for
- 13 alternative fuels in the United States.
- The AB-1007, low carbon fuel standard
- 15 activities are going to move ahead, and we believe
- that this is perhaps the single most important
- 17 activity which the Air Resources Board will be
- 18 taking and pushing ahead the use of alternative
- 19 fuels. And insuring that these fuels, indeed, are
- 20 really low greenhouse gas fuels, also.
- 21 The test programs which are now underway
- 22 will provide the data which are needed for setting
- 23 fuel specifications and assuring that the
- emissions performance is favorable.
- These activities, our alternative fuel

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1 incentive programs, will be promoting biofuel
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- 2 infrastructure and production in California. We
- 3 believe that this is an important contribution to
- 4 this area.
- 5 Thank you very much.
- 6 COMMISSIONER BOYD: Thank you, Dr.
- 7 Sawyer. Anybody at the dais have a question for
- 8 Dr. Sawyer? Any of the staff? Mr. Shaffer.
- 9 MR. SHAFFER: Thank you. Bob, just a
- 10 couple of questions, and one might be a
- 11 prognostication, but first question. On the
- 12 emission studies work that will be conducted in
- 13 biodiesel blends, will that also be looking at
- 14 effects on toxic air contaminants, as well as the
- other criteria pollutants?
- 16 CHAIRPERSON SAWYER: The short answer is
- yes, but perhaps Dean has expansion on that.
- 18 COMMISSIONER BOYD: Dean, you need one
- of -- the little mikes are just direct into the
- 20 tape recorder.
- MR. SHAFFER: Sorry to make you move,
- 22 Dean.
- 23 (Pause.)
- MR. SIMEROTH: Yeah, we'll be looking at
- 25 extensive list of the toxic air contaminants to

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1 answer the questions on those. And tailoring
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- 2 those to be the ones we think could come from the
- 3 biofuels, themselves.
- 4 So, a little bit more expanded. We
- 5 actually have a draft contract that goes into more
- 6 detail on this if you need that information.
- 7 MR. SHAFFER: Thank you.
- 8 COMMISSIONER BOYD: Dean, while you're
- 9 standing there, and I see Fernando -- kind of let
- 10 me wedge in a question here.
- 11 Renewable diesel is, I like to cite, is
- 12 different from biodiesel. Does renewable diesel
- need the same kind of evaluation that you were
- just mentioning that's going to be taken for
- 15 biodiesel.
- MR. SIMEROTH: In theory, it doesn't.
- One of the fuels we'll be evaluating for looking
- 18 at the impact of oxides of nitrogen specifically,
- 19 will be a renewable diesel component. And we're
- 20 working with potential suppliers to have that fuel
- 21 for the test program.
- 22 So we're going to look at it. It's
- going to be -- renewable diesel, basically, as
- 24 it's currently looked at, is a fully saturated
- 25 hydrocarbons, which look like the other diesel

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1 hydrocarbons.
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- 2 So we don't think so, but we're going to
- 3 go ahead and look at it as part of this program.
- 4 COMMISSIONER BOYD: Thank you.
- 5 Fernando.
- 6 MR. BERTON: Yeah, I actually have a
- 7 two-part question for Dean or Dr. Sawyer. And
- 8 part two may depend on the answer to part one.
- 9 Is the \$25 million incentive program, is
- 10 that a one-time funding, or do you expect another
- 11 allocation of that?
- 12 CHAIRPERSON SAWYER: It's a one-time
- 13 funding. We'll have to see what happens as far as
- 14 the future is concerned. That may depend upon the
- 15 success of this program.
- MR. BERTON: Part two would be then if
- 17 you do have some funds that come available, would
- 18 you be targeting -- for biofuel production would
- 19 you be targeting feedstock that's generated within
- the state, as opposed to imported?
- 21 MR. SIMEROTH: We tried to do that this
- 22 time to the extent we could. Some of the
- 23 biodiesel feedstocks are, by their nature,
- imported, such as soy oils. We're also looking at
- 25 some potential for safflower and canola oils in a

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1 couple of projects that are funded.
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- 2 We also funded CNG, compressed natural
- 3 gas, from landfills projects which are obviously
- 4 within the state. And worked quite closely with
- 5 you guys on some of those.
- 6 So we're looking for preferences within
- 7 the state, to be quite honest. A view of the soy
- 8 oil type feed is a bridge to within-the-state
- 9 feedstock.
- 10 COMMISSIONER BOYD: Thank you. There is
- 11 a hand in the audience. Oh. Second question for
- 12 Steve.
- MR. SHAFFER: To shift gears, and this
- 14 might be both for Energy Commission, Jim,
- 15 yourself, Bob or staff. I was intrigued on the
- 16 summary slide, the first statement, likely move
- 17 from E-6 to E-10.
- 18 Any comments in the context of the
- 19 national renewable fuel standard and the ability
- 20 for refiners to trade under a national program if
- 21 this is still a likely crystal ball look?
- MR. SIMEROTH: Maybe I can take a cut at
- 23 that. If you look at the makeup of who owns the
- 24 refineries in California, and the need to use
- 25 ethanol to meet our reformulated gasoline

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1 specifications, we think we'll be having excess
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- 2 ethanol being used as compared to the federal
- 3 renewable fuels requirements.
- So, in the near term, there's potential
- 5 for trading. The long term, if it goes up above
- 6 the 7.5 billion in 2012, which looks like it will,
- 7 then we'll be having to use all we can within the
- 8 state.
- 9 But in the near term it will be an
- 10 exporter of credits, not an importer of credits if
- 11 you look at the nature of the companies that we
- 12 have in California. One in particular is long on
- 13 refining in California and short on refining
- 14 outside. So, they can't generate enough credits
- 15 to reduce their requirement for the state.
- And the low carbon fuel standard is
- 17 coming along right behind that, which guarantees
- 18 that we keep using the minimum, the 10 percent;
- 19 and we're looking real hard at how we can go
- 20 beyond that. If that helps.
- MR. SHAFFER: Yes, thank you.
- 22 COMMISSIONER BOYD: Thanks, Dean. There
- 23 were a couple of hands in the audience. Dean,
- 24 maybe you ought to sit next to Val for a minute,
- since there's a microphone over here.

1 MR. THEROUX: Thank you. Good morning.

- 2 Michael Theroux, Theroux Environmental.
- 3 Dr. Sawyer, just as biogas from landfill
- 4 or dairy operations with a methane-rich material
- 5 as a base commodity, synthetic gases from our non-
- 6 incineration thermal processes is a base fuel
- 7 commodity, as well.
- 8 Do you foresee expanding the biofuels
- 9 specification effort to include characterization
- and specification of synthetic gas, syngas?
- I understand hot gas characterization is
- 12 difficult at best, but right now those that test
- thermal conversion, non-incineration thermal
- 14 conversion, just combust that gas and the
- 15 emissions be tested, rather than characterize the
- gas and base a standard on that.
- 17 Second part to the same question. If we
- 18 can do that, do you see the ability then to move
- 19 from methane injection to syngas injection within
- 20 the context of our CNG program?
- 21 CHAIRPERSON SAWYER: That's pretty
- 22 technical.
- MR. SIMEROTH: Okay, --
- MR. THEROUX: Can we characterize
- 25 syngas?

MR. SIMEROTH: -- we're looking at the 1 2 compressed natural gas specifications. And the 3 issue you identified is that you look at the energy content and the emissions from the use of 5 that fuel, they do track. The higher the Btus, 6 the more oxides of nitrogen. Light-duty vehicles can handle that pretty well. The heavy-duty vehicles with the 8 closed loop calibration systems that are coming out do better on that. 10 So we're watching this very carefully 11 and not jumping into it here. It's sort of almost 12 13 a chicken-and-egg, if you would, on the 14 specifications. The engine manufacturers want to 15 know what fuel that they can design their vehicles around. And the fuel suppliers are wanting 16 17 maximum flexibility and what fuel they can provide 18 into those vehicles. And then you're designing

And our specifications were really meant to be a guide for saying, okay, this is the fuel to design your technology around. And we're learning that the so-called -- number, which is an energy index, and the methane number, which is a cetane or octane surrogate, may be a better way to

things back and forth.

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24

go. That won't give you ultimate flexibility on

- 2 it still. But fairly stringent limitations on the
- 3 syngas fuel that can be provided that is better.
- And, if we -- you know, the syngas fuels
- 5 are also good feedstocks for making gasoline and
- 6 diesel, as well. And that may be a way around
- 7 this with time.
- 8 MR. THEROUX: If I may, the lack of the
- 9 ability right now to regularly characterize syngas
- 10 from a conversion technology puts us in a position
- 11 of having to combust that syngas to test it. And
- 12 this has become a barrier for the development of
- 13 the stationary processes for waste conversion,
- 14 biomass conversion that would be pyrolysis
- 15 gasification.
- 16 If we must combust that syngas before we
- 17 test it, then we're equating the heavy soup of the
- 18 mixed gases with the best that we can do, as well.
- 19 We somehow need to get to a point to
- 20 where we can do hot gas characterization, not
- 21 necessarily so much for transportation mechanisms,
- 22 but for stationary production of fuels, chemicals
- and electricity from the conversion, itself.
- MR. SIMEROTH: I think not only the Air
- 25 Resources Board, but also the Department of Energy

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is interested in the answers to that question. So
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- 2 we predict the emissions with a speciation of the
- 3 fuel. And I know there's a fair amount of
- 4 research going into that area, and we hope to take
- 5 advantage of that in providing the flexibility
- 6 you're asking for.
- 7 MR. THEROUX: Good. Thank you very
- 8 much.
- 9 MR. SIMEROTH: But it's going to come a
- 10 time element, unfortunately.
- MR. THEROUX: Thank you very much.
- MR. SIMEROTH: Thank you.
- 13 COMMISSIONER BOYD: There's another hand
- in the audience.
- MR. KAFFKA: Good morning. I'm Steve
- 16 Kaffka; I'm a plant scientist at UC Davis. I also
- 17 work on oil seed crops.
- 18 And I think that if markets provide
- 19 farmers opportunities in California to produce oil
- seed crops for biodiesel production that sooner,
- 21 rather than later, there'll come a limit to the
- 22 amount of crushing capacity that exists in this
- 23 state. It's quite limited at the present time.
- And one of the things that is done in
- 25 the crushing and extraction of oil from oil seeds

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1 is the use of solids for the extraction of
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- 2 residual oils from oil seed meals.
- 3 So that the Air Resources Board may have
- 4 some say in the permitting of new crushing
- 5 capacity, should it become economically viable.
- 6 And it's one of those areas where there may need
- 7 to be tradeoffs, perhaps not -- may need to be
- 8 tradeoffs between one environmental good and
- 9 perhaps another.
- 10 So it's better to make that issue that
- 11 we do have a very distinct limited capacity for
- 12 the expansion of oil seed production in
- 13 California, to meet this need, due to crushing
- 14 capacity.
- 15 COMMISSIONER BOYD: Thank you. I think
- Mr. Simeroth and Mr. Shaffer probably are both
- 17 interested in that discussion. And it probably
- 18 needs to go on our agenda for phase two of our
- 19 activities, just like the previous question.
- 20 Any other folks in the audience? If
- 21 not, I think we can hear now from the Department
- of General Services, -- the Director is here.
- MR. SPEAKER: Will Semmes in his place.
- 24 COMMISSIONER BOYD: Will Semmes, I'm
- 25 sorry.

1	CHIEF	DEPUTY	DIRECTOR	SEMMES.	Jim.
<del>-</del>	СПТПГ		DITTELL	O II II II I O •	O ±1111,

- 2 haven't seen you in years.
- 3 COMMISSIONER BOYD: Right. Well, I
- 4 wrote your name on the other agenda and I set it
- 5 aside.
- 6 Could you open the tab where it says
- 7 charts, down below? Chart one, I think. Sorry
- 8 it's kind of difficult to see.
- 9 (Pause.)
- 10 CHIEF DEPUTY DIRECTOR SEMMES: Well, I'm
- 11 Will Semmes, Chief Deputy Director at the
- 12 Department of General Services. And I wanted to
- 13 talk with you and the task force about the actual
- 14 purchase of vehicles to use biofuels. And the
- whole concept of getting biofuels into the state's
- 16 vehicle fleet.
- There are about 50,000 vehicles in the
- 18 state's fleet, but they're spread around a bunch
- 19 of different agencies. For example, the
- 20 Department of Corrections has 37 different vehicle
- 21 fleets with thousands and thousands of vehicles.
- 22 So they're really spread around government. And a
- 23 little bit challenging, therefore, to manage from
- 24 a statewide perspective.
- 25 But there are number of laws, and

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1 actually I'm not sure that this got included in
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- any of the paperwork, so this may be a late thing,
- 3 so sorry to have everybody start looking, rifling
- 4 through papers. I don't think it's actually in
- 5 this package, I apologize.
- But we can certainly make it available;
- 7 we can probably put this on DGS' website. Roy,
- 8 what do you think? Do you know DGS' website?
- 9 Okay, I brought with me also Roy
- 10 McBrayer, who is a leader of Department of General
- 11 Services' green action team, which is responsible
- for implementing the executive order S-20-04 on
- 13 the green building, basically the green buildings
- 14 initiative. And he has a lot of experience on
- green stuff at DGS over the last couple of years.
- 16 I've only been there two months so far.
- 17 I drove over here in a biodiesel-powered
- 18 car; I am a big fan, having driven in my diesel-
- 19 powered car for five years. So, sorry about the
- 20 nitrous oxide, but I love it.
- So, as we look at this vehicle fleet,
- we're trying to take sort of a practical approach
- 23 to this thing. But we have over ten state laws,
- one major federal law and at least three executive
- 25 orders all from within the last -- except the

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1 federal law, which is the EPACT, which is from
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- 2 1991, I guess -- all these laws have come out in
- 3 the last few years.
- 4 So when you have ten state laws on
- 5 alternative fuel use, plus three executive orders,
- 6 plus a federal law, you can probably guess that
- 7 they weren't exactly coordinated. And so you end
- 8 up with some conflicts and some confusion. But
- 9 ultimately DGS has done a very good job, and
- 10 probably better than 49 other states, at meeting
- 11 EPACT requirements, which basically say that 75
- 12 percent of the vehicles that state government
- agency purchases for its fleet should be an
- 14 alternatively fueled vehicle, a vehicle that's
- able to take alternative fuel.
- So on this chart what we show is that
- 17 all the percentages over time, for quite some
- 18 time, have been alternative fuel vehicles, which
- 19 looks great. The problem is most of these
- 20 vehicles are actually flex fuel vehicles, so they
- 21 can take up to E-85, ethanol 85 percent, and
- 22 regular gasoline.
- 23 But because of a lack of fueling
- 24 infrastructure. these cars are mostly powered with
- just regular gasoline. So we have a situation

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where we're meeting the letter of the law, but on
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- 2 the implementation, starts to get a little bit
- 3 silly. Although we are quite happy that this
- 4 infrastructure's out there on the actual fleet
- 5 side.
- So we are very much eager to see the
- 7 implementation of ethanol fueling. There are a
- 8 couple of fueling stations that are about to get
- 9 put in over the next couple of years, but that's
- only two. There are two, one in Huntington Beach
- 11 and another in another location in California that
- mostly serve Caltrans, but do the largest amount
- of ethanol fueling for the state. But they're
- 14 still a tiny drop in the bucket.
- So, for us, the whole issue comes down
- 16 to fuel supply. So we're doing the part on
- getting the cars, particularly the light-duty
- 18 fleet, which is the largest percentage of the
- 19 state's fleet, to be flex fuel. But we don't have
- 20 infrastructure in place to date to actually power
- 21 these vehicles with alternative fuels.
- 22 Steve, do you have any questions?
- 23 So we look at Caltrans, which is
- 24 beginning to put 20 percent biodiesel into its
- 25 fleet, much of which is diesel. And it's actually

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1 the largest diesel fleet in the state, is within
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- 2 Caltrans. And so we're watching Caltrans really
- 3 lead the way, at least, on biodiesel. But as far
- 4 as everything else, we are really standing by for
- 5 the infrastructure.
- So, my presentation's rather short
- 7 because the fact is we just, you know, we want to
- 8 do it but it ain't there. So, unfortunately, DGS
- 9 only manages about 7000 of the vehicles in the
- 10 state's fleet of 50,000. So it's challenging for
- 11 DGS to require this kind of activity without
- 12 really being in charge of it. But, you know,
- 13 that's the old bureaucratic way of saying that we
- just haven't figured it out.
- So, we are working very hard to figure
- 16 it out. You have people throughout the
- 17 organization who are committed to doing this. And
- 18 we are certainly going to try to figure out how to
- implement the three executive orders on
- 20 alternative fuels, the 10 state laws that we
- 21 recognize as affecting DGS and its vehicle and
- fuel purchases, and EPACT.
- 23 COMMISSIONER BOYD: Thank you, Will.
- 24 When Caltrans made their announcement a little
- over a week ago, I guess, it dawned on me that

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this heavy-duty fleet is predominately beyond your
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- 2 agency's control. And then having heard it on
- 3 local NPR all morning coming to work, again, why
- 4 what was going through my mind still is. The idea
- 5 that maybe we need to form a little working group
- of all the state agencies with heavy-duty vehicles
- 7 and start talking seriously about biofuels within
- 8 that fleet.
- 9 We have, CDF is what I always want to
- 10 call them, but CalFire now, with a big fleet. I
- 11 know Department of Water Resources has a very big
- 12 fleet. Parks and Recreation with a large fleet,
- so on and so forth. And there's probably
- 14 opportunity for us to do some more work within
- government on the renewable diesel and biodiesel
- in that fleet. I'm a great believer in leading by
- 17 example. And we in government struggle with that,
- because we never have the money to do just that.
- 19 But I think it's worth some followup by
- this group on that subject.
- 21 CHIEF DEPUTY DIRECTOR SEMMES: And,
- 22 Commissioner, sort of add to that, at DGS one of
- 23 the things in my title is Asset Management. So,
- as we look at the management of the state's assets
- as it pertains to vehicles, we sort of have the

1 concept that one of the best ways to reduce

- 2 greenhouse gas emissions, carbon offsets and
- 3 things like that, is to just get the old clunkers
- 4 off the road.
- 5 And that better asset management will go
- 6 a very long way in reducing greenhouse gas
- 7 emissions from our vehicle fleet; and also making
- 8 our vehicles more efficient so they use less fuel
- 9 to begin with.
- 10 And the problem is we have conflicting
- laws on that which state that vehicles have to be
- 12 used a certain number of miles per year or a
- 13 certain amount of time, which conflicts with
- 14 getting these old clunkers out of fleet.
- So that's one of the things we're
- 16 juggling now. The state did put together an asset
- management plan, that's letter A, which you
- 18 probably can't see, but it says develop an annual
- 19 statewide vehicle asset plan by December 31, 2006,
- 20 through the Statewide Equipment Council, which is
- 21 a series of agencies in government.
- We did do that, and we are continuing to
- 23 rule out new ways to manage our vehicle assets
- 24 better, which includes things like going to
- leasing instead of owning. The federal government

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1 has gone to leasing almost its entire fleet,
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- particularly it's light-duty fleet, which they
- 3 basically have an annual, I mean average life
- 4 span, excuse me, of about three years of vehicles
- 5 in their fleet. Whereas the state government is
- 6 five to ten.
- 7 So you can see that as we become better
- 8 asset managers, we will make a significant impact
- 9 on the emissions of the 50,000 vehicles in our
- 10 fleet.
- 11 COMMISSIONER BOYD: You raise a very
- good point. And having, almost said, I'm an old
- 13 clunker, myself, but I've been around a long time,
- 14 and some state agencies -- no state agencies are
- 15 wealthy, but some are poorer than others. And
- 16 I've watched the hand-me-down from agency to
- agency of pieces of heavy-duty equipment. When
- one agency writes if off, another agency eagerly
- 19 picks it up because it's all they can afford.
- 20 So, interesting thought; and I wish you
- 21 luck at asset management --
- 22 CHIEF DEPUTY DIRECTOR SEMMES: Thank
- you, we'll need it.
- 24 COMMISSIONER BOYD: Any questions for
- 25 Will? The dais, from the staff at the work table?

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1 Any folks in the audience. Sorry, Will, you're
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- 2 highly neglected again.
- 3 CHIEF DEPUTY DIRECTOR SEMMES: It's
- 4 okay, you know asset management isn't exactly the
- 5 sexiest thing to talk about.
- 6 COMMISSIONER BOYD: With that, I was
- 7 going to next call on the Water Resources Control
- 8 Board, and Gary Wolff, the ViceChair.
- 9 VICE CHAIRPERSON WOLFF: Thank you very
- 10 much. It's a pleasure to be here and a pleasure
- 11 to see all the people in the room and all the
- 12 boards and agencies represented on the dais and
- the horseshoe group in this. These are issues
- 14 that require cross-media collaboration. And I
- 15 appreciate the Energy Commission and you in
- 16 particular, Jim, for showing leadership in pulling
- 17 everyone together in this way. And I appreciate
- 18 everyone showing up out here in the audience.
- 19 I'm going to have a short report.
- 20 Before I begin I'd like to introduce a couple of
- 21 other members of the Water Board system who are
- 22 here. John Menke, please wave your hand there,
- John. John is our technical staff at the State
- 24 Water Board for all bioenergy issues. And next to
- 25 him is Karl Longley; Karl is the Chair of our

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1 Central Valley Regional Water Quality Control
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- 2 Board. And Karl will have a few things to say
- 3 when I'm done speaking.
- 4 Also, I believe Pamela Creedon has left.
- 5 Pamela is the Executive Officer of our Central
- 6 Valley Board. She was here earlier, but I think
- 7 she's left, is that correct?
- MR. SPEAKER: That's correct.
- 9 VICE CHAIRPERSON WOLFF: We at the Water
- Boards are pursing a commitment to the Bioenergy
- 11 Action Plan on somewhat an ad hoc basis; that is,
- to say a project here, a project there.
- One of those projects is an effort to
- 14 identify how one can harvest timber or reduce fire
- danger in forests while protecting water quality.
- I was unable to dig up the name of that project
- before arriving here today, but some of you may be
- 18 familiar with it, more familiar with it than I am.
- 19 I was out of town all last week without
- 20 electronic contact, so I didn't dig up that
- 21 detail. But there is a project looking at that,
- 22 you know, how do we make water quality and timber
- harvest more compatible.
- 24 We also will be having on our July 17th
- 25 agenda an item soliciting input from stakeholders

on how the Water Board system, as it goes about

- 2 fulfilling its mission, both in water rights and
- 3 water quality, can implement AB-32. And what is
- 4 the climate-changing dimension of our
- 5 decisionmaking.
- 6 We do don't a lot that's directly
- 7 relevant to climate change and to greenhouse gas
- 8 emissions, but certainly we do affect things
- 9 somewhat. And so we're soliciting with more
- 10 stakeholders on what they would like us to do more
- 11 with respect to AB-32 and greenhouse gas issues.
- 12 Third, we've initiated a study with the
- 13 California Energy Commission on the economics of
- 14 biogas digesters in dairies. And the kickoff
- 15 meeting for that study, in fact, is now scheduled
- for Wednesday. So the study will be beginning
- 17 very soon.
- The reason for this analysis is that
- 19 preliminary analysis suggests that even if permits
- 20 were free and easy, and dairy operators in the
- 21 state could simply walk in someplace to get a
- 22 permit, you know, any day, immediately, most
- dairies still wouldn't apply for those permits.
- 24 They still wouldn't build digesters, because the
- fundamental economics aren't quite there.

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And to see that, or actually said

fundamental economics are there, but the way

things are structured the economics don't work

very well. Even if the fundamental economics are

there, sort of the structure doesn't allow them to

express themselves positively.

And the best way to see that is in a

handout that I had prepared that I think has been
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handout that I had prepared that I think has been circulated to the dais and the horseshoe group here. Again, I was out of town so I didn't get it done electronically, I can't display it. But we can get it sent over here to the CEC and get it posted on the website I guess along with the proceedings from today for people who want to see it later.

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So I'm not sure how many people have a copy of this, but on one side it says, estimation of power production, RB-5 dairies. That's Regional Board 5 dairies. And at the top it says State Water Resources Control Board Office of Research Planning and Performance.

And on the back side is a graph. And the graph has two parts. It's red bars with a number of dairies by size ranging from say 16 dairies that have between zero and 99 cows, up to

cows. And we have a series of sizes in between.

say nine dairies that have between 6000 and 12,000

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And this histogram is useful because if

you take a cumulative analysis of it, which are

sort of the dark triangles that are graphed

across, above the bars, you get a sense of the

cumulative methane resource, working from the

largest dairy down to the smallest dairy.

And this is important because there's some size threshold where under the current market price referent or whatever it is that PG&E or other power companies will offer to the dairies, there's some size threshold below which it doesn't make sense under the current structure.

And if I recall correctly, PG&E

presented some information at one of our meetings

to this group that said it was about 3000. So

just taking that as an example, we can correct

that number later today if it's a wrong number,

but if 3000 cows is the threshold, 3000 and above

is the threshold for an economic operation, then

only about 25 percent of the methane resource can

be captured economically now. And 75 percent is

that smaller scale dairies who are not able to

capture now.

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Now, there's some caveats on that, of

course. Some of those smaller dairies may be

close enough to each other that we can collect

them together into a little subregional facility

and maybe get up to a large enough size to be

economic.
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Also, this graph does not have nonmanure wastes on it. So by supplementing the
manure wastes with food processing wastes, et
cetera, we may be able to get the economics better
for some of these smaller dairies.

So there are some caveats on it, but it gives you a sense of the economic challenges faced, even if permits were free; only 25 percent, on the face of things as they stand now, would probably move ahead with an attempt to produce this gas and capture energy.

The second thing that's important here is to look at the totality of the resource, the upper, the top, the right axis, total gigawatt hours per year in our region 5, where the vast majority of the cows in the state are, is around 1500 gigawatt hours per year.

24 And annual consumption of electricity is 25 someplace between 260- and 280-thousand gigawatt

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1 hours per year. So even if you captured all the
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- 2 methane from all the cows in California, you'd be
- 3 talking about well less than 1 percent of the
- 4 electricity potential; something like half a
- 5 percent maybe.
- That's not to say we shouldn't do it.
- 7 I'm a big supporter of dairy digesters. I think
- 8 it's a shame we're not collecting more of it. And
- 9 I'd like to see our permit processes streamlined
- 10 and support it as much as possible.
- But we need to be realistic about the
- 12 size of the resource. It's not going to make
- nearly as big a difference as something like, say,
- 14 biofuels, forests or cellulosic ethanol or some of
- 15 the other things we're looking at.
- So that's what we're doing so far.
- 17 Looking forward we're going to try to be more
- 18 systematic and less ad hoc in our support of the
- 19 bioenergy plan. In particular we want to involve
- our regional boards more, not just the state
- 21 board, but the regions. And especially the
- 22 Lahontan and the North Coast Board on biofuel
- 23 possibilities. Lahontan is in the Lake Tahoe and
- south along the Sierra Nevada. That's where most
- of the trees are; that's where most of the timber

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1 harvest is.
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And I'll be spending two days in July in
the forest in the North Coast learning what our

North Coast Board does with respect to timber
harvest plans. And how that activity might be
modified to facilitate biofuel projects that are

And we'll also continue to work closely
with our Central Valley Region on dairy digester
issues. And as I said earlier, Karl Longley, the
Chair of that Board, is here today and he has a

compatible with water quality.

few remarks for you.

DR. LONGLEY: Thank you. Well, first of all, you look on Gary's chart, he's talking about some 1500-plus dairies. I think that number has grown over to 1600 dairies, which are -- the existing dairies are regulated under waste discharge requirements that were passed by the Regional Board in May of this year.

The whole issue, though, of digesters and handling wastes is one that has had quite a bit of confusion associated with it. I think the WDRs do spell out the path for any dairyman who desires to construct a digester, operate that digester; as well as the staff has provided

1 information to Western United Dairymen, to which

- 2 many of these dairies belong, on how to better
- 3 pursue permitting requirements for digesters.
- 4 But digesters present a real challenge.
- 5 the issue of contamination of groundwater and it's
- 6 not just the digesters, themselves. We've put a
- 7 lot of the waste from dairies onto land and it
- 8 impacts in nitrates and salts, in that respect.
- 9 The digesters that I'm typically
- 10 associated with, as an environmental engineer, the
- 11 above-ground ones, which you find at municipal
- 12 facilities. What we're seeing on the dairies are
- ones which are constructed with high amounts of
- 14 clay or with liners, plastic liners.
- 15 And I do think that there needs to be
- 16 considerable further work in how to both protect
- groundwater, and how to more efficiently and
- 18 effectively construct liners. The technology has
- 19 a long ways to go in that respect, I think, to
- 20 make it so it's affordable, so that it's feasible
- 21 that it can support itself from a cost standpoint.
- The Regional Board has continued to work
- with industry, with CDFA and others to develop
- 24 clear, concise requirements for ponds and liners
- and our waste applications to land.

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                   We also need to develop a clear path for
 2
         permitting. A predictable path, I guess, might be
         a better way to put it, because if you're going to
 3
         attract venture capital in the development of
 5
         technology, or if you're going to attract venture
 6
         capital into building an industry based upon dairy
         digesters, you're going to have to have a
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         predictable path also for the licensing or the
         permitting of these facilities.
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                   And towards that there needs to be an
11
         anti-degradation analysis carried out for dairies.
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And towards that there needs to be an anti-degradation analysis carried out for dairies. It should be focused cross-media. That means that it will involve most of the agencies within CalEPA. And we do need to find funding to be able to carry that out.

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I can't stress too much the importance of being able to address this issue from a crossmedia standpoint. I heard an earlier speaker talk about we may have to think about looking at one environmental good versus another environmental good. And I think that applies equally well here.

Certainly the issue of groundwater contamination versus the emission of VOCs and other air contaminants are issues, I think, that we're going to have to look at within the same

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1 agenda.
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- 2 Thank you.
- 3 COMMISSIONER BOYD: Thank you. I know
- 4 this issue has come to the attention of the
- 5 Secretary of CalEPA. And I know within CalEPA, as
- 6 well as within the context of this group, that the
- 7 questions that have been raised here today and the
- 8 issue is being pursued, let's just say.
- 9 Any questions of the Water Board? Yes,
- 10 Margo.
- 11 CHAIRPERSON BROWN: Actually, it's
- 12 probably not as much a question as a comment, but
- 13 I appreciate your comments, Karl, regarding the
- 14 clear predictability in permitting. And I just
- 15 raise a point from our discussion earlier
- 16 regarding biomass from landfills, and the
- infrastructure for composting.
- 18 And just mention that we are having the
- same difficulty in permitting of compost
- 20 facilities in order to meet our organics diversion
- 21 from landfill. And, you know, from that
- 22 perspective I think we're very interested in
- 23 collaborating on any work on digesters as we look
- 24 at the anaerobic digestion, composting and how we
- 25 can clearly path those facilities for permits, as

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1 well.
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- 2 COMMISSIONER BOYD: Perhaps we should
- 3 talk to the Secretary of CalEPA about combining
- 4 these efforts, or at least co-joining the efforts,
- 5 because you raise a very good point.
- 6 Any other questions from the dais?
- 7 VICE CHAIRPERSON WOLFF: If I could just
- 8 comment?
- 9 COMMISSIONER BOYD: Yes.
- 10 VICE CHAIRPERSON WOLFF: I should just
- 11 comment, with respect to compost facilities that a
- 12 little over a year ago our Central Valley Regional
- Board Staff issued a proposal for how to regulate
- 14 compost facilities, greenwaste-only compost
- 15 facilities, not biosolids, no food waste, just
- 16 green waste.
- 17 And the proposal was not liked. It was
- 18 expected to be complied with, and it was not
- 19 liked. And so they've gone back to the drawing
- 20 board. I understand they are talking to -- Staff
- 21 about how to do something in a coordinated way the
- 22 second time around.
- But I have spoken to them about it, and
- I think it's very important that these coordinate.
- 25 And if there's anything I can do to help

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1 facilitate that coordination needed, Margo, or
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- 2 anyone else, please let me know about that.
- 3 COMMISSIONER BOYD: I think that's a
- 4 good point. And, Gary, thank you. Your arrival
- 5 at the Water Board has really helped us, because
- 6 you've really been the person pushing these issues
- 7 to resolution.
- Any questions? Yes, a question from the
- 9 audience.
- 10 MR. THEROUX: I'm Michael Theroux,
- 11 Theroux Environmental. And a subject, I know Dr.
- 12 Longley, it's near to his heart, particularly for
- 13 salts. A different path regarding the
- 14 socioeconomic driver that's presented with water
- 15 quality in particular for the -- I wondered if you
- 16 might comment on how we can use dedicated biomass
- 17 crops or hyper-accumulator for phyto remediation.
- 18 I see that in our preliminary roadmap we
- 19 do identify clearly that dedicated biomass crops
- 20 have the added benefits of soil and groundwater
- 21 cleaning remediation. And there are a number of
- 22 federal USDA rural developments, coordinated the
- 23 comprehensive nutrient management plan and the
- 24 CREP programs that we can bring to bear on this.
- So we have another path where phyto-

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1 remediation can pay, perhaps, for roughly 50
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- 2 percent of the costs of a biostock grown that does
- 3 the cleaning. And the other half of it can be
- 4 paid for the conversion to energy.
- 5 Do you have a specific program, perhaps,
- 6 that is addressing that?
- 7 VICE CHAIRPERSON WOLFF: Not that I'm
- 8 aware of. It's an excellent question. And I
- 9 think that this notion of special purpose crops,
- 10 energy crops, is something that, you know, we need
- 11 to continue to pursue. I think that if you look
- 12 at, you know, taking, you know, rice straw, sorts
- of cellulosic byproducts of ag now, and the fuel,
- 14 you end up depleting the soil in ways that, you
- know, may not be good in the long run.
- So we really do think we need to think
- 17 about not just agricultural revenues and
- 18 byproducts, but crops that are especially grown
- 19 for their energy benefits.
- 20 A long time ago I was involved in that.
- 21 And there are a lot of crops out there, you know,
- 22 that people talk about. And I don't know where
- 23 the definitive research is on that. But we've
- 24 actually created a research group, a one-person
- 25 research group, but we could grow it a little bit,

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in our office in research policy and planning.
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- 2 And if you can send me a focus question
- 3 or two on that, I can feed that to the right
- 4 people and we can see what we're doing internally
- 5 at this point in time. There may be something
- 6 going on; I just don't know about it. And
- 7 whatever that is or isn't, we can use that as a
- 8 starting point and pursue the idea. I think it's
- 9 a good idea.
- 10 MR. THEROUX: Thank you, I'll be glad
- 11 to. I did provide Dr. Longley recently with a
- 12 whitepaper to that. I know the EPA is clearly
- focused, Imperial County in particular, region 7,
- on the potential for us to use cleanup on the
- 15 (inaudible) on one side, and biocrop that material
- for bioenergy production on the other.
- 17 And I'd be happy to work with your
- 18 office on that.
- 19 VICE CHAIRPERSON WOLFF: That's great.
- 20 I'm going to admit publicly the fragmentation of
- 21 the Water Board system telling one of our regional
- 22 boards something. That doesn't necessarily mean
- 23 that any one of the other regions or the State
- 24 Board hears about it.
- Not your fault at all. But feel free to

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1 send it to me directly.
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- MR. THEROUX: Thank you.
- 3 COMMISSIONER BOYD: I think, Mr.
- 4 Shaffer, do you have a question or comment?
- 5 MR. SHAFFER: Yes, also pertaining to
- 6 Michael's question. And it's an excellent one.
- 7 Just a couple of things. One, the Department is
- 8 spearheading an effort to coordinate the
- 9 environmental regulations that the dairy industry
- 10 is facing and responses to that on both the air
- 11 quality and the water quality side.
- 12 And we've solicited the help of a number
- of our sister agencies including the State Water
- 14 Board, the Central Valley Regional Board, the San
- Joaquin Air District, the Air Resources Board.
- We will be coming up with a strategic
- 17 plan to -- at least a draft of a strategic plan to
- 18 synch up both the air and the water quality side.
- 19 The air side has gone through one iteration. The
- 20 water side is lagging behind and is just getting
- 21 started on that.
- 22 But that draft strategic plan should be
- out around October 1st or so.
- 24 And just to highlight the need for this,
- 25 there's no question, you know, the issue of dairy

digesters, it's not so much the digestion

- 2 technology, itself. It's the management of
- 3 particularly the liquid fraction of dairy waste,
- 4 under-utilized resource.
- 5 And so it is much more of a cross-
- 6 cutting issue of lagoon management more so than in
- 7 particular dairy digesters, themselves. I wanted
- 8 to just highlight that.
- 9 The other is I think there's an emerging
- 10 trend now, an emerging issue in terms of nitrogen
- 11 management. And it goes to both air quality and
- 12 water quality and greenhouse gases.
- 13 And I think the analysis right now, in
- terms of our carbon footprint here in California,
- 15 certainly can be a lot better, but isn't too bad
- in the scheme of things when you compare it to
- other economies. Still a lot of room for
- improvement.
- 19 The nitrogen cycle and its relationship
- 20 to the carbon cycle has not been well fleshed out
- 21 and well determined. And you look at some of the
- 22 fugitive nitrogen emissions and what that means to
- greenhouse gases, incremental, but potentially,
- 24 are some potent greenhouse gases, 300-to-1 N20
- emissions, for example in concentration for

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1 molecule.
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phone, right?

2 And I think there's a lot of opportunity 3 again needing the research, the demonstration in terms of advanced lagoon treatment systems. And 5 how those fit into closing that nitrogen loop. 6 And I think efforts into that area will serve not only the dairy industry well, but all of our objectives in terms of environmental protection. 8 9 Lastly, to focus on -- I'm going through part of my presentation, but to focus on the farm 10 11 bill and the opportunities within the energy title, the conservation title, and the research 12 13 titles, those three titles of the farm bill. And 14 those are being debated right now in Congress. 15 And to make sure they have the flexibility and they are recognizing the need to address these 16 issues on a regional basis, not strictly to the 17 18 benefit of midwest corn and soybean production or 19 hog production, but also in terms of the arid west 20 and the needs of Arizona, Florida, Washington, 21 Oregon, California. 22 COMMISSIONER BOYD: Thanks, Steve. Any 23 other questions? There's a gentleman in the 24 audience, and then you must have somebody on the

MR. KAFFKA: Hi, Steve Kaffka again from
UC Davis. I didn't really mean to be making
comments all morning, but I think there's one area
that's very tantalizing, from my perspective as an
agronomist who works with crops that are actually
at least moderately salt tolerant, or in fact,
extremely salt tolerant.

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That is that we have a very large amount of water, drainage water that actually is a problem, particularly in the San Joaquin Valley, the western San Joaquin Valley. And it's very tantalizing to think that there might be ways to combine biomass production for purpose-grown crops, using purpose-grown crops that are salt tolerant or moderately salt tolerant, with the solution of the drainage problem.

It's not without ecological risk; it's not without technical challenges. But, the availability of water for biomass production in California is an issue. And there's a fairly large amount of water that might be available for that purpose. And I think it's worth a lot of attention on the part of the Board.

I know Dr. Longley knows about this
issue and is interested in it. I'm also working

- 1 with him on that.
- 2 COMMISSIONER BOYD: Thank you. That's a
- good point, and your comments, along with Steve's
- 4 make me think of how, here in the early stages of
- 5 the 21st century, we've turned over all the rocks.
- 6 And a lot has crawled out. And we really do need
- 7 to look at the whole system. And you point out
- 8 just another piece of the systems analysis that
- 9 almost defies our capability of handling it. But,
- 10 thus, the joint interagency group.
- 11 So it would be good if we could solve a
- 12 multitude of problems all at the same time. And
- 13 I've been anxious to see us address some of these,
- because, as Dr. Wolff has said, the economics,
- 15 taken in isolation, some things don't stand up.
- 16 But when you hook it all together, I think the
- 17 economics can work. And we're just stumbling over
- 18 that threshold now. So I think that's a good
- 19 point.
- 20 You had somebody -- oh, Dr. Longley, did
- 21 you want to comment?
- DR. LONGLEY: Yes, sir, after the last
- 23 two speakers, I couldn't help but comment again.
- 24 There's three environmental laws that I
- 25 particularly subscribe to:

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1 First of all, everything goes someplace.
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- Secondly, everything's connected to something
- 3 else. And the last one is there's no free lunch.
- With that said, I do think that the fact
- 5 that with the dairies we do have this very
- 6 significant salt problem, which couples with the
- 7 salt problem that we see elsewhere in the Central
- 8 Valley. Not only from irrigated agriculture, but
- 9 now increasingly so on the east side of the Valley
- 10 from municipalities.
- I think as far as digesters are
- 12 concerned, the comment that was made by Steve
- 13 Shaffer regarding putting together larger --
- 14 finding ways to bring together larger groups of
- dairies, maybe one direction to go, which is why
- 16 I'm looking forward to the conversations we can
- 17 have with the Department of Food and Ag, in that
- 18 the recent report from CalPoly showed that from an
- 19 economic standpoint and an operational standpoint,
- 20 that if you could get enough mass you could
- 21 greatly improve the operation and improve the
- 22 economics of the operation.
- So, dialogue's important. I think we
- 24 need to keep it going. There's a lot of things we
- 25 need to look at on how we operate. Should we be

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doing dry-scape operations; should we have wet-
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- 2 flush operations on dairies.
- 3 And then I'll shut up by simply saying
- 4 that I think we also, many of these issues we talk
- 5 about in the agricultural side, we also have
- 6 issues with digesters on the municipal side.
- 7 Particularly on the (indiscernible) Basin where
- 8 almost all wastewater from municipal sources ends
- 9 up on land somewhere, often for irrigation
- 10 purposes.
- 11 And the whole issue of should organic
- 12 nitrogen be going on the land, as opposed to a
- 13 synthetic nitrogen, or should that be retained and
- used for bioenergy, I think, is another issue that
- 15 needs to be looked at.
- 16 COMMISSIONER BOYD: Good point, thank
- 17 you for your comments.
- Now, somebody's on the phone here.
- 19 MR. MARIHART: Hello, am I coming
- 20 through?
- 21 COMMISSIONER BOYD: Yes, you are.
- MR. MARIHART: Yeah, this is Thomas
- 23 Marihart; I'm out of Lemoore, California. And I'm
- 24 involved in bio -- manure and nurturing power
- 25 management business on and around dairies. And I

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1 have a background in anaerobic digestion and
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- 2 gasification as it relates to dairy and other
- 3 related renewable wastes.
- And, you know, I kind of disagree a
- 5 little bit with some of the statistics that were
- 6 put out by the gentlemen from the Water Board. By
- 7 my reckoning there's about 80 dairies that are at
- 8 least 3000 effective milkers plus, that could --
- 9 that represent basically somewhere between 20 and
- 10 25 percent of the bulk of the milk-producing cows
- in the state, that could be doing an energy
- 12 project.
- But the biggest problems that I hear
- from dairymen every day are permitting,
- 15 permitting, permitting. Strictly air and water,
- 16 for the most part.
- 17 The business cases for these
- 18 technologies at that scale is actually not too
- 19 bad. You have to have a clear path to knowing
- when you can construct, when you can get your
- 21 permit and when you can start operation.
- So, when Mr. Longley talks about, you
- 23 know, a clear permitting path, I resonate
- 24 specifically with that point. But there are
- 25 things that both the air and the water district

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1 have done that actually obstructed development of
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- 2 alternative energy unfortunately.
- For example, when you put a blanket
- 4 requirement in for any new type of lagoon
- 5 construction, or certain types of digesters or
- 6 even all digesters that's not clear, would have to
- 7 have a, you know, double-lined -- collecting
- 8 lagoon to industrial waste discharge
- 9 specifications on operations that do not have
- industrial waste, they're renewable nutrients.
- 11 That offset greenhouse gases just by being used.
- 12 Several dozens of tons of methane credit, you
- know, per 1000 acres, for example.
- 14 You know, the dairies are basically
- having to put money into liners and worrying about
- 16 whether they're going to be regulated as an
- 17 industrial waste discharger, instead of a
- 18 nondeterminate ag waste discharger. This point
- 19 alone keeps many dairymen from saying, yes, I want
- 20 a digester.
- 21 And on the Air Board side, right now
- they're regulating various emissions like PM. I
- 23 know a dairyman that could have easily converted
- 24 four pumps that are diesel to electric, and
- 25 basically foregone having to pay a half-a-million

dollars in PM10 offsets. And that would have

- 2 tangibly cleaned up the air. Or he could have had
- 3 that money to put in a digester. But because of
- 4 things like liners and, you know, emissions
- 5 credits and things like that being imposed on the
- 6 dairies, and not always from a scientific basis,
- 7 this is soaking up a lot of the capital and a lot
- 8 of the will of the dairymen to even participate in
- 9 some of these.
- 10 And, you know, perhaps something like a,
- 11 you know, maybe a five-year moratorium on
- 12 regulations on ag-based bioenergy projects might
- 13 help get these things started. And then they can
- 14 get their infrastructure paid for. And then
- things could be gradually adjusted as you go from
- 16 there.
- 17 Because most of these projects will pay
- 18 for themselves without rebates or incentive, you
- 19 know, in five years or less if they don't have to
- 20 put in, or totally rebuild their water-handling
- infrastructure, for example.
- So, you know, there's a couple of issues
- 23 there that I think the Air and the Water Boards
- 24 need to carefully consider. I mean, are they
- 25 really encouraging the renewable use of, you know,

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1 nutrients on the farm? Or are they just finding
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- 2 out better ways of regulating them?
- 3 And this is a "Catch 22". But the
- 4 bottomline is that if there is no clear path to
- 5 get a permit, if there is a required permit or
- 6 status change that comes with the development of a
- 7 bioenergy project on a dairy, these are
- 8 disincentives any way you look at it. And those
- 9 things would need to change for a lot of these
- 10 projects to move forward.
- 11 And, you know, frankly I think some of
- the data gathering on dairies has been
- 13 concentrating more on point emissions and things
- of that nature, and not on the renewable value
- that these guys bring to the table. Just on 1000
- 16 acres of farmland that are fertilized with a
- 17 renewable nutrient from the lagoons is going to
- offset anywhere from, you know, it's going to
- 19 create probably 60, 80 tons of methane credits,
- 20 because it offsets the use of natural gas and
- 21 anhydrous ammonia which is 85 percent fossil fuel.
- They don't get any credit for that
- 23 today, yet they are having created new, you know,
- 24 existing things that have been on their dairy that
- are now becoming liabilities. But some of the

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benefits that they've had are not being held in
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- 2 their favor, either.
- 3 And so you have this lopsided regulation
- 4 of both air and water that disrupts the renewable
- 5 energy infrastructure being developed. And that,
- from my perspective, is one of the biggest issues
- 7 out there.
- 8 Thank you for listening.
- 9 COMMISSIONER BOYD: Thank you for your
- 10 comments. Dr. Wolff.
- 11 VICE CHAIRPERSON WOLFF: Those are very
- 12 useful comments. There are two points I want to
- make in response. The first one is that with
- 14 respect to the numbers, our numbers are not at all
- 15 different. You said 80-plus large dairies, 80-
- 16 plus dairies 3000 and greater. My exact tally is
- 97. Unfortunately, as I say, this chart wasn't
- 18 made available electronically before today, but
- 19 we'll get it out to you. So 80-plus and 97 are
- 20 essentially in agreement.
- 21 And secondly, you refer to about 25
- 22 percent of the milking cows being in those large
- dairies, and that's exactly what our analysis
- 24 showed, is 25 percent. So I don't think we have a
- 25 difference of opinion about, you know, the

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1 distribution of the resource and the potential and
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- 2 large dairies to do something economically today.
- 3 My point was simply that that leaves 75
- 4 percent of the resource that's in a different
- 5 status, if you will.
- 6 Coming back to those large dairies where
- 7 the economics are probably there today, or
- 8 possibly there today, whether the economics are
- 9 there or not depends on a couple of things. One
- is the level of environmental protection involved.
- 11 Under the current rules, or what were the current
- 12 rules until a couple weeks ago, the level of
- 13 environmental protection wasn't very good. And
- 14 the new rules increase it, but that's going to be
- increased costs. And I don't know what that's
- going to do to the economics of these larger
- 17 projects.
- 18 Secondly, there are costs involved in
- 19 permitting, and it's been frustrating. There has
- 20 not been a predictable path for permitting. But I
- 21 think the Central Valley Board has been working
- 22 diligently on that. And Karl may have some more
- 23 to say on that. But I think they've been working
- 24 diligently on that.
- 25 And most specifically, about two weeks

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ago they released a letter in response to an
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- 2 inquiry that Western United Dairymen sent in in
- 3 November saying, you know, exactly what
- 4 information do you need in order to give a
- 5 preliminary review of a permit; some other
- 6 specific questions.
- 7 And that letter was answered as of a
- 8 couple of weeks ago. I've read it. I think it's
- 9 helpful. I don't know if it's, you know, as
- 10 helpful as the industry needs, but it was a step
- in the right direction. And if you haven't seen
- 12 that letter, I just wanted to bring it to your
- 13 attention.
- 14 COMMISSIONER BOYD: Thank you. I think
- we'll move on. Oh, excuse me, Karl.
- DR. LONGLEY: I just wanted to comment
- on -- I hear your pain loud and clear on the
- 18 lining requirements. And my comments earlier, if
- 19 you'll recall, addressed the point that we need to
- 20 find a way, if there is a way, through R&D, to
- 21 better handle that issue.
- 22 But those pond liners are being required
- 23 simply because of the huge salinity problem we
- 24 have in the Central Valley. I also Chair the
- 25 Central Valley Salinity Policy Group, which is

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coming up with, hopefully down the road, some
answers to this problem.
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- The problem comes from both the urban and the ag side. And everybody is part of the problem, and everybody has to be part of the solution. There isn't any way that we could ignore the salinity issues that we have today.
- But I do think the bioenergy may well be

  a solution to part of the salinity problem that we

  have, in that it will provide some of the revenue

  stream and some of the directions that we can go

  to better address the problems that we do face.

Thank you.

14 COMMISSIONER BOYD: Thank you. And you 15 raise a very good point. Every time I heard this discussion in the last several months, I think 16 17 about cutting my teeth and gum in Water Resources, 18 and we were talking about the infamous San Luis 19 Drain and other things, decades ago. And we have 2.0 not solved that problem. Maybe we finally have 21 found a bridge to the issue. I only hope so, for 22 lots of people's sake.

Okay, next we're going to turn to the

Public Utilities Commission and Paul Clanon, who's

the fairly new Executive Director of the

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1 Commission, but a long-time person at the
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- 2 Commission who knows all the issues involved here.
- 3 Paul.
- 4 EXECUTIVE DIRECTOR CLANON: Thank you,
- 5 Mr. Chairman. And already failing miserably in my
- job as Executive Director, as I'm about to prove.
- 7 I'm going to prove it by saying that I have 15
- 8 slides to go over this morning, and I'll do it
- 9 really fast. I know we're pushed for time.
- 10 And as the new Executive Director one of
- my focuses, of course, is allocating staff
- 12 priorities, which I failed at today because in the
- 13 15 slides that I've got, there is not one single
- 14 slide giving any information at all about what I
- 15 know is the most important issue facing the mind
- of the nation today, and that is what happened on
- 17 "The Sopranos" last night.
- 18 How many people watched? This is a very
- 19 intellectual crowd. What were you all doing?
- I know we're pressed for time. I'm
- 21 going to move quickly through most of these slides
- and just focus in on a couple.
- 23 Lots of you know that the Public
- 24 Utilities Commission has sort of little inroads
- 25 into many issues; probably our biggest inroad into

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1 many issues around the environment and around
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- 2 energy in particular, is dollars. We are able to
- 3 mobilize ratepayer money to focus on social goals;
- 4 to provide subsidies where those are warranted; to
- 5 direct -- purchasing of the investor-owned
- 6 utilities in ways that help shape things to
- 7 implement state policy including here in
- 8 bioenergy.
- 9 I'm going to hit net metering today.
- 10 I'm going to skip power purchase agreements and
- 11 come to those at the end because in many ways I
- 12 think that's the most important thing the PUC is
- doing here.
- 14 A bit about interconnection. I'm going
- 15 to segue from what I'm always going to know now as
- 16 the second Longley law of environmental dynamics,
- which is that everything is interconnected.
- Talk a bit about streamlining the
- 19 utilities purchasing of renewables, of which
- 20 bioenergy, of course, is an example. Talk a bit
- 21 about the self-generation incentives program. And
- 22 that I know lots of you are knowledgeable about
- and some of you participants in.
- 24 At the PUC, of course, bioenergy, as
- 25 with many of these agencies here on the dais, at

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1 the PUC bioenergy is an example of a larger
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- 2 program, that is the renewable portfolio standard
- 3 getting to 20 percent by 2010. And getting the
- 4 higher levels later on.
- 5 And also, of course, we've got new
- 6 legislation that we're implementing around
- 7 greenhouse gas emissions that the PUC has recently
- 8 set performance standards for how are investor-
- 9 owned utilities.
- 10 Let's shoot through these first couple.
- 11 Can I go -- thank you, you're already ahead of me.
- 12 Net energy metering. For those of you who don't
- 13 know about it, don't participate in it, it enables
- 14 you, if you have the right meter, and if you meet
- 15 all the rules that the statute lays out, you'll
- notice there at the bottom, if you're a biomass
- generator you don't get to participate in this.
- But, if you're a biogas-fired generator or a
- 19 biogas-fired fuel cell, you do get basically to
- 20 run your meter backwards when you're producing
- 21 more electricity than you're using.
- 22 So when we're talking about the ability
- of mobilizing regulations by these agencies to
- 24 help internalize some of the externalities of the
- 25 dirtier technologies, this is a key area. And the

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1 PUC has been active, along with the Energy
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- 2 Commission, by the way, in implementing that
- 3 energy metering.
- 4 We've got some statutory limitations
- 5 here. That one at the bottom is probably the most
- 6 significant for us this morning.
- 7 Next one. Don't want to say a lot about
- 8 interconnection rules, just to say that in order
- 9 to help mobilize ratepayer funds one of the
- important things is to provide benefits to
- 11 ratepayers. Those can be environmental; those can
- 12 be enabling our utilities to meet their renewable
- 13 portfolio standard requirements. Those can be
- 14 also just putting power into the grid when it's
- 15 needed. So interconnection real important.
- 16 The basic way it works out now is that
- 17 if you're small you get interconnected under state
- 18 rules; and if you're big you get interconnected
- 19 under federal rules.
- Not known to me whether this has been
- 21 identified by the folks in this room as a big
- 22 roadblock. I'm real interested in hearing whether
- interconnection has been a problem.
- Let's move along to the next one. In a
- lot of ways I think this is the most important.

1 So the investor-owned utilities that are regulated

- 2 by the PUC, they buy on the order, sort of
- 3 magnitude, of about \$10 billion worth of
- 4 electricity every year. \$10 billion with a "b"
- 5 within California.
- 6 So when you're talking about the ability
- 7 to help target that purchasing, it's a real
- 8 powerful instrument that can be used by state
- 9 government through the medium of the PUC to help
- 10 direct things like investment in renewable energy
- and especially in bioenergy.
- 12 You bankers in the room, you bankers who
- 13 are listening in, know that the single most
- 14 important thing that we found in California the
- government has to help facilitate, is the
- 16 attraction of capital to get these projects built.
- 17 Probably the most important way that the PUC
- 18 encourages that availability of capital is by
- 19 offering long-term contracts for the output of
- these projects.
- 21 And I'm going to talk about that one at
- 22 the bottom there, power purchase agreement, PPA, a
- 23 nice little acronym. A power purchase agreement
- 24 that the PUC just approved a couple of months ago,
- 25 that's actually a ten-year agreement which is the

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1 sort of thing that project developers can take to
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- 2 the bank, quite literally.
- 3 Let's move on to the next one. System
- 4 example. This is some more detail about that
- 5 project. And, again, I just want to focus you in
- 6 on that one little number on that page under term,
- 7 ten years. The bankers have told the PUC that ten
- 8 years plus is what you need to be able to commit
- 9 ratepayers' funds backing in order to get
- 10 financing for significant energy projects. And
- 11 you'll find the PUC having approved and having the
- 12 pipeline to approve a number of renewables on
- 13 tracks for ten years plus, including this one
- 14 which the PUC just approved a couple months ago.
- I don't think I have to convince the
- 16 people in this room what the benefits are of
- bioenergy, so let me move along.
- 18 Always good to have some pictures.
- 19 We'll just enjoy these pictures for a minute. I
- 20 don't quite know, what have we got, cows to a big
- 21 machine to lights. What gets better than that.
- Let's go on to the next one.
- 23 (Laughter.)
- 24 EXECUTIVE DIRECTOR CLANON: Detailed
- 25 questions about the cows to powers to lights --

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1 cows to machines to lights. There's some
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- 2 legislation that the PUC has been implementing,
- 3 AB-1969, allows us to set up a standard tariff.
- 4 Now, this is inside baseball, this is inside
- 5 regulation, but we've got a lot of insiders in
- 6 this room. And you know that it's a heck of a lot
- 7 easier, the transactions costs are a heck of a lot
- 8 lower, and the predictability of a market is a
- 9 heck of a lot higher if you don't have to
- 10 negotiate individual interconnection rules,
- 11 individual pricing rules, individual credit and
- 12 collateral agreements with each provider of a
- 13 service.
- 14 If the regulator is able to set out a
- 15 tariff, and it's really literally a piece of
- 16 writing that you can print out from the PUC or
- from the utility website, under which purchases
- 18 can be made. You facilitate the development of a
- 19 market and you facilitate the movement of capital
- 20 into it.
- 21 We've got legislation that directs us,
- 22 through our utilities, to set up tariffs, to allow
- 23 renewables that are produced by public water and
- 24 wastewater agencies. So the munis, basically, to
- 25 provide service to our utilities under that, their

1 standard tariff. That's already in place.

We're also now developing the rules

under which we can extend that tariff not just to

the munis, but to everybody. To the other folks

who are interested in taking advantage of that

6 tariff.

This slide may be one of the two or three most important in the presentation. And I just want to just say again, it's an inside baseball sort of slide, but it's the way that regulators like the PUC can wield their authority in some of the most productive ways.

And the next slide, you always kind of tout the achievements of your agency when you're in a working group like this. This is the achievements of the agency. There's a slide later on in the presentation that puts this in a slightly different light. It's actually a worrisome trend which is that although bioenergy continues to be a significant portion of the renewables power that we're getting purchased by the investor-owned utilities, it's actually a decreasing percentage. And I'm interested in the discussion, participating in the discussion this afternoon about some ways to turn that around.

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1 But, anyway, this is the how-good-we're-doing
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- 2 slide.
- 3 The next one is a graphic illustration
- 4 of the point that I just made. You can see
- 5 biofuel right down at the bottom. Stagnant, as a
- 6 percentage of the -- actually falling as a
- 7 percentage of the total amount of renewable power
- 8 that we're getting in to the investor-owned
- 9 utilities.
- Now, part of that is the successes that
- we're having throughout the state in encouraging
- 12 solar, encouraging wind and geothermal and the
- 13 rest. But I think this is a worrisome sign. We
- 14 need to get the bioenergy percentage to be
- increasing here and not remain stagnant or
- 16 falling.
- 17 The next slide goes into a bit of detail
- 18 about that. And some of the reasons that we think
- maybe the utilities have not been more successful
- 20 in getting more bioenergy generation. RPS stands
- 21 for renewable portfolio standard; that's the
- 22 statute that requires 20 percent of electricity
- 23 supplies in California by 2010 to come from
- 24 renewable sources.
- So, why are we not getting a bioenergy

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1 higher than that. There's a few reasons here I
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- 2 think we'll have time to go into this afternoon.
- 3 And I'm real interested in that discussion to see
- 4 whether there's some things the PUC can do to help
- 5 move that along.
- The next slide, existing program. The
- 7 PUC's self-generation incentive program also takes
- 8 place under statute. This is a sort of
- 9 traditional subsidy program that looks at
- 10 relatively small producers of power, not big
- 11 utility central stations, not big merchant central
- 12 stations, but relatively small power production
- out in the load centers.
- 14 There's some real advantages to
- 15 encouraging the development of that technology.
- Not the least of which is fuel diversity, and also
- you get to avoid having to build long linear
- 18 transmission lines through sensitive lands and
- 19 through people's backyards.
- 20 There is, as I say, a self-gen incentive
- 21 program that the PUC has administered in concert
- 22 with the California Energy Commission. And we've
- had some successes there.
- 24 There's a pie chart, shows the various
- 25 fuel sources and electricity sources that are

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1 getting those incentives right now. You can see
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- 2 that photovoltaic, solar photovoltaic is by far
- 3 the big dog in this area. And biogas and
- 4 renewable energy, RE there stands for renewable
- 5 energy, DG stands for distributed generation. I
- 6 still work with the PUC Staff to eliminate those
- 7 acronyms. And you can see how wonderfully
- 8 successful I've been.
- 9 Let's get to the second-to-the-last
- 10 slide as I'm shooting through here. The emissions
- 11 performance standard that the PUC just adopted, we
- 12 adopted this in January, actually lays out a
- 13 performance standard that's required to be met by
- our utilities. This will be an example of the
- implementation of Assembly Bill 32 -- statutes;
- and this is an important area for the PUC.
- 17 Not only are the utilities big buyers in
- 18 this market, you can use your buying power by the
- 19 utilities through the meeting with the PUC to
- 20 reduce emissions if you do it smart. And this is
- 21 an important step forward in that area.
- 22 And finally, that helps bioenergy. I
- think if you're looking for reasons to be
- 24 optimistic about bioenergy the fact that we've now
- got statutes on the books in California with

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1 teeth, you've now got a Public Utilities
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- 2 Commission and California Energy Commission and
- 3 the other agencies represented here on the dais
- 4 who are using their authority in realistic, cost
- 5 effective public policy goal-seeking ways. Using
- 6 their authority to advance smaller emissions and
- 7 reductions in greenhouse gas. I think that can
- 8 only be good news for bioenergy.
- 9 That doesn't take away the roadblocks,
- 10 but I think that's an incentive for all of us to
- 11 be pushing bioenergy that ain't going to go away
- in our lifetimes, and certainly ain't going to go
- away in the next few years.
- 14 So that was a very rapid-fire delivery
- of 15 slides. And I'll be around for further
- 16 discussion. Thanks.
- 17 COMMISSIONER BOYD: Thank you, Paul.
- 18 And if you had not mentioned you had 15 slides,
- 19 we'd have never noticed it. Speedy delivery,
- thank you.
- 21 EXECUTIVE DIRECTOR CLANON: And not a
- one on the Sopranos.
- 23 COMMISSIONER BOYD: Or Paris Hilton.
- Two things you said, as one who's been
- 25 around quite awhile, in the early days the two

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issues you said you haven't heard anything about,
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- 2 metering and getting to the grid, were the big
- 3 stumbling blocks that we heard about many many
- 4 times. And probably will hear more about today.
- 5 However, the advent of biogas rather
- 6 than onsite generation of electricity and not
- 7 being able to get the excess over the fence into
- 8 the grid, thus discouraging the building of onsite
- 9 generation at all, has been somewhat supplanted by
- 10 the let's just make gas and get it over the fence
- and into the grid, and what-have-you. Hopefully
- we can solve all the issues.
- Now, any questions from members up here
- on the dais? Yes, Gary.
- 15 VICE CHAIRPERSON WOLFF: Several
- 16 questions. That was an excellent presentation.
- Going back to the AB-1969 rulemaking, by when do
- 18 you expect that rulemaking to be complete,
- 19 roughly?
- 20 EXECUTIVE DIRECTOR CLANON: We actually
- 21 got reply comments in on that rulemaking last
- 22 month. Now the next step then is that our
- 23 Administrative Law Judge drafts up a decision. So
- I'm going to take a wild guess and say that it's
- 25 within the next 60 to 90 days that you can expect

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the Commission to be acting. I don't know the
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- 2 specific date, but my experience tells me that.
- 3 VICE CHAIRPERSON WOLFF: Great. And
- 4 then with respect to the tariff, I've forgotten
- 5 what the tariff is. Is it MPR, is it 90 percent
- 6 of MPR?
- 7 EXECUTIVE DIRECTOR CLANON: I don't know
- 8 what the price is.
- 9 VICE CHAIRPERSON WOLFF: But if was MPR
- 10 or less, I assume.
- 11 EXECUTIVE DIRECTOR CLANON: Yeah. And
- does everyone know what MPR -- market price
- 13 referent is a calculated and administratively
- 14 calculated version of what the market price would
- be. And for all renewable procurements there are
- 16 requirements that -- there are encouragements for
- 17 renewable proposals to be under the MPR.
- 18 There is fund of money that can be used
- 19 to augment -- I'm avoiding the "s" word -- to
- 20 augment revenues to producers of renewable -- over
- 21 the MPR, or market price referent.
- Yeah, it'll be somewhere indexed to the
- 23 MPR. I don't honestly know what the tariff says.
- VICE CHAIRPERSON WOLFF: Fair enough.
- 25 And then with respect to this emissions

performance standard that was recently adopted,

- when is compliance with it required? By when?
- 3 EXECUTIVE DIRECTOR CLANON: There's a
- 4 sliding scale. And actually the early compliance
- 5 steps are already underway. There may be some
- folks in the utilities who are involved in that.
- 7 So, it's a sliding scale and the early compliance
- 8 steps are actually already under way.
- 9 VICE CHAIRPERSON WOLFF: And with
- 10 respect to that compliance, if it were to cost
- more than market price referent, what happens?
- 12 EXECUTIVE DIRECTOR CLANON: Well, that's
- 13 the \$64,000 question. There is the state law that
- 14 requires us to get the greenhouse gas emissions
- 15 reduced.
- 16 VICE CHAIRPERSON WOLFF: Yes.
- 17 EXECUTIVE DIRECTOR CLANON: And that may
- 18 permit, and probably does permit, the PUC, under
- 19 its ratemaking authority, to devote ratepayer
- funds to do that, just by approving contracts.
- 21 We're in amongst some discussion, and
- this is a discussion with the folks at the
- 23 California Energy Commission about supplemental
- 24 energy payments, which is all this laid out in
- 25 some people's minds --

1	VICE CHAIRPERSON WOLFF: Yes.
2	EXECUTIVE DIRECTOR CLANON: and the
3	way that SEPs work on the renewable side generally
4	is if you are proposing to provide renewable power
5	to a utility, to a public-regulated utility above
6	the market price referent, you can apply for
7	supplemental energy payments. And it's a fund
8	that's somebody correct me about \$400
9	million or so now. It's getting up there.
10	And whether the PUC has the authority to
11	devote ratepayer funds to above-market price
12	referent renewable projects in the absence of SEPs
13	is a question.
14	VICE CHAIRPERSON WOLFF: This is a very
15	interesting development. A number of months ago I
16	met with Energy Commission Staff in a meeting
17	facilitated by Chairman Boyd about specifically
18	this, whether the supplemental energy payment
19	program could be used to foster low-carbon energy,
20	or whether you know, all renewables are equal
21	under the program, regardless of their carbon
22	content.
23	And under the current SEP rules there's
24	no differentiation between carbon content. And

25 this suggests that there is some discussion of

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1 that. And also that the alternative pathway not
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- 2 go in through supplemental energy payments is
- 3 being thought about.
- I would comment, with regard to the
- 5 gentleman's earlier remark on the telephone about
- a clear path to permitting, was Karl's phrase.
- 7 You know, a dependable path -- predictable path
- 8 for permitting.
- 9 We also need a -- in the jargon of
- 10 economics -- a low transaction cost path to
- 11 contracting. Right now you have to get payment
- 12 above the market price referent; you have to not
- only get a contract with a utility company, then
- 14 get that contract approved by the PUC, then get
- 15 the CEC to approve a supplemental energy payment.
- 16 And for any sort of smaller energy facility the
- 17 transaction costs eat you alive. You just can't
- 18 do that.
- 19 So, we have to simplify that kind of --
- 20 that pathway to contracts if we want to get down
- 21 to any of these smaller facilities. And when I
- 22 say smaller, that might include some of the larger
- 23 dairies. I'm not certain where the threshold is.
- 24 EXECUTIVE DIRECTOR CLANON: Yeah, I take
- 25 the comment and I'll sign onto it, as well.

1	COMMISSIONER BOYD: Yes, Steve.
2	MR. SHAFFER: Maybe not quite as inside
3	baseball discussion as this last one, but this is
4	very interesting.
5	I participated in the Great Valley
6	Center Conference and gave an overview of
7	bioenergy potential throughout the state. One of
8	the questions that was asked to me when the
9	observations again got back to net metering and
10	the whole structure of that, as providing a
11	disincentive rather than incentive to fully
12	utilizing the resource base particularly on
13	dairies. And the question had to do with
14	integrating both biogas technology and
15	photovoltaics on the roofs of all of these free-
16	stall barns.
17	And if you really look at that, perhaps
18	the dairies are those who have put in digesters
19	are utilizing perhaps a quarter or a third of
20	their renewable energy generation potential.
21	So, a more general question is what else
22	is the PUC and others I know PG&E is slowly
23	coming onboard with power purchase agreement,

abilities to aggregate accounts under net metering

program and things like that -- but anything else

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1 in the works to again allow these integrated
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- 2 systems to fully flourish?
- 3 EXECUTIVE DIRECTOR CLANON: The
- 4 integration has been especially difficult because
- 5 so many areas here are controlled by statute. We
- 6 have very specific statues that permit us to give
- 7 subsidies in some areas and don't permit us in
- 8 some others.
- 9 So I think any solution to that -- I
- 10 also participated in the Great Valley Center
- 11 Conference, as well, and it was extremely useful.
- 12 And the discussions that happened at the PUC
- 13 following that really focused on the need for us
- 14 to get together with the Legislature and the
- 15 California Energy Commission and some of you other
- 16 folks for a combined legislative strategy to help
- 17 all of us break out of some of the current
- impediments.
- 19 I think there are some -- some of those
- 20 impediments were by design and those are going to
- 21 be more difficult to get rid of. But I think some
- of them are not. I think some of those are
- 23 collateral damage to other policies that were
- 24 being pursued.
- 25 So that was a long way of saying the

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short answer is we need to get together and maybe
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- 2 this working group can be a driver with a common
- 3 legislative strategy.
- 4 COMMISSIONER BOYD: Any other questions
- from the dais? Any folks in the audience? Greg
- and the gentleman in the back there. I think this
- 7 has become the public comment period. After each
- 8 one of these presentations. It's more timely that
- 9 way.
- 10 MR. MORRIS: Hi, Greg Morris of the
- 11 Green Power Institute. I have an observation and
- 12 a question. My observation is that in the recent
- 13 emissions performance standard decision we
- 14 actually did much better than simply saying that
- 15 biomass is carbon neutral. There's actually a
- 16 very positive statement in that decision which
- describes biomass as providing greenhouse gas
- 18 benefits well beyond other renewables. So, just
- 19 to point that out.
- 20 EXECUTIVE DIRECTOR CLANON: No, that's
- 21 right.
- MR. MORRIS: But my question is, and you
- 23 were kind of asking, you know, how can the PUC
- 24 facilitate the implementation of the Governor's
- 25 executive order as it applies to the electric

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1 sector, which asks for 20 percent biomass. And we
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- 2 have about 20 percent biomass right now, and
- 3 that's carried through mainly because we haven't
- 4 really seen much progress, in fact, towards
- 5 growing renewable generation in the state.
- But assuming that that does come, we're
- 7 unlikely to see biomass keep up with the rest of
- 8 the renewbles and maintain its 20 percent share,
- 9 as you mentioned.
- I just want to point out that in October
- 11 the parties to the renewable portfolio standard
- 12 proceeding submitted detailed comments on how to
- implement that executive order. And we've kind of
- 14 not heard any answer to those comments.
- So, I'm certainly hoping that, you know,
- it's been what, seven, eight months now, that we
- 17 really do take up these topics of biomass and the
- 18 executive order's implementation in the near
- 19 future.
- Thanks.
- 21 EXECUTIVE DIRECTOR CLANON: That's a
- very polite way of saying get off your duff, PUC.
- 23 And I appreciate that.
- 24 (Laughter.)
- MR. THOMPSON: Good morning. My name's

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1 Allan Thompson; I'm usually representing clients
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- 2 in this room for many years. And mine is not
- 3 really, I guess, a comment to the PUC as much as
- 4 it is probably to the Energy Commission, the
- 5 Waste Management Board and others. And I'm taking
- the time now because I can't be here this
- 7 afternoon, and I apologize for that.
- I have a client, East Coast utility, the
- 9 unregulated arm, whose asked me to look for
- 10 opportunities for fairly significantly sized
- 11 waste-to-energy facilities here in California.
- 12 So I went on the internet, as we all do,
- and I got all the information I could. I talked
- 14 to Fernando, I came up here and I talked to Susan
- 15 Brown. And what I was looking for were more site-
- 16 specific tipping station, transfer station -- or
- 17 tipping fees, transfer station and landfill waste
- 18 stream characteristics.
- 19 And I haven't been able to find it. So
- 20 I started calling counties, and I counted it up on
- 21 the back here. I made six calls and six emails
- four to five weeks ago. I haven't heard anything
- 23 back. Zero. Not even a thank you for the email,
- 24 we'll get on it.
- 25 So, if there's anything that this group

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1 can do to get that more specific information out
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- 2 there so that companies can make a decision of
- 3 whether or not there's a basic economic basis for
- 4 a proposal to a utility, I think it would be very
- 5 helpful. That's it.
- 6 COMMISSIONER BOYD: Thank you. Any
- 7 comments? Another question. You got there first.
- 8 MR. MATTESON: Gary Matteson, Mattesons
- 9 and Associates. Your second slide went through a
- 10 number of things that the CPUC is about, net
- 11 metering, et cetera.
- 12 What I was looking for and didn't find
- 13 was wheeling. And this is clearly a option that
- 14 needs to be revisited. I know it has been
- discussed in many forms for renewable energy. And
- 16 before that in cogen we had many discussions about
- 17 it.
- 18 Many of the bioenergy projects that I've
- 19 looked at, if this was an option that they could
- 20 take, would move them from denied to accepted.
- 21 The economics would improve that great.
- So I would very much like to see the
- 23 CPUC revisit the wheeling issue.
- 24 EXECUTIVE DIRECTOR CLANON: Now, just to
- 25 help me out, are we having -- is this a code

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1 phrase for direct access, or is this wheeling
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- 2 from --
- 3 MR. MATTESON: No, it's not.
- 4 EXECUTIVE DIRECTOR CLANON: This is sort
- of aggregating multiple projects?
- 6 MR. MATTESON: It is simply the ability
- 7 to use the existing transmission and distribution
- 8 system for moving your electrons that are
- 9 generated onsite in a renewable generation system
- 10 like a lagoon, to another site such as your
- 11 milk --
- 12 EXECUTIVE DIRECTOR CLANON: To another
- 13 site of --
- 14 MR. MATTESON: -- such as your milk
- 15 processing facility two blocks away.
- 16 EXECUTIVE DIRECTOR CLANON: Right, okay.
- And there, again, as I'm sure you know, we've got
- 18 statutory --
- 19 MR. MATTESON: I'm very familiar with --
- 20 EXECUTIVE DIRECTOR CLANON: -- we've got
- 21 a statutory prohibition that has been in the
- 22 cross-hairs for 20 years, probably since the day
- 23 after it was signed by the then-Governor. And,
- 24 you know, it's another example of a place where
- 25 it's a thing where the Legislature, the Governor

and the executive agencies got to have a common

- 2 strategy.
- 3 MR. MATTESON: That's correct, but it is
- 4 a area of huge potential benefit to moving this
- 5 whole agenda forward. Thank you.
- 6 COMMISSIONER BOYD: Thank you for
- 7 reminding us of that ancient issue. And we'll put
- 8 it on the work list, definitely. Yes.
- 9 MR. O'CONNOR: Good morning and thank
- 10 you for this opportunity. My name is Tod
- 11 O'connor; I represent several renewable clients of
- 12 O'Connor Consulting Services.
- 13 And my comment deals with a little more
- 14 coordination with other hearings going on that
- involve other public agencies, or involve this
- 16 agency with the CPUC.
- 17 I'm referring to the joint task force
- 18 concerning the feed-in tariffs. It may make sense
- 19 to look at the recommendations of that joint
- 20 workshop that involve several Commissioners from
- 21 the CEC and from the CPUC, as a way to take a look
- 22 at the problems caused by the market price
- 23 referent and the supplemental energy payments.
- You know, as you probably heard from
- 25 bankers you cannot really finance the SEPs.

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1 They're very hard to do so. If you do so, it's a
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- 2 higher risk with a higher interest payment.
- 3 And also the market price referent is
- 4 based on commercially available technology at a
- 5 certain capacity factor for biomass baseload, and
- 6 you have to benchmark the biomass plants against
- 7 combined cycle plants at 92 percent capacity
- 8 factor.
- 9 There may be some biomass plants coming
- 10 online that won't have that 92 percent capacity
- factor, but a lower one between 88 and 90 percent
- 12 that can mitigate or justify a higher market
- price. And we just hope that that won't be used
- 14 as an excuse not to approve contracts that come
- 15 before your Commission for approval.
- 16 EXECUTIVE DIRECTOR CLANON: Thank you
- for that, yeah.
- 18 COMMISSIONER BOYD: Thanks, Tod.
- 19 There's somebody on the phone? Two people.
- MR. SPEAKER: Wendy, go ahead and open
- 21 up one of the lines. Maybe Carrington first.
- 22 COMMISSIONER BOYD: And I see one more
- live body in the audience. Hello, are you there?
- MR. CARRINGTON: Hello.
- 25 COMMISSIONER BOYD: Yes. Introduce

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1 yourself and ask your question.
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- MR. CARRINGTON: Commissioner Boyd, this
  is Michael Carrington; I'm President of Carrington
  and Company. I appreciate the opportunity to
  share with you today; I wish I could have been
  there in person.
- My comments today, and perhaps this is a
  good in the session to bring it up, relate to two
  previous testimonies I provided before the
  Commission and my participation in one of the
  earlier Integrated Waste Management Board's
  bioenergy action comment.
- 13 What I wanted to share today, for the 14 record, was the potential of expediting generation 15 of electricity through the gasification process in California. Like I shared with the Commission 16 17 earlier, my partners at PureEnergy Systems and I have been exploring the idea of building some 18 19 gasification plans in California, particularly 2.0 focusing on utilizing municipal solid waste and 21 other carbon products as feedstock.
- In meeting some of the policy objectives
  of the bioenergy action plan, a couple of them
  come to mind, established in California as a
  market leader, which is in -- California, I think

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1 is important.
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And also the third item listed, talking
about coordinating research, development and
demonstration projects. What I'd like to propose
on the record -- private discussions with various
stakeholders about this recently -- we're prepared
to come into California and build a demonstration
plant based upon technology that has been proven.

And I make that point because two major

And I make that point because two major studies that have been done by California entities in this whole realm of gasification of municipal solid waste, particularly failed to take into account any information on what was one of the nation's most success gasification plans utilizing MSW as a feedstock back in the 1980s. It was in Redwood City, California. And it was the predecessor of our technology that was operating at the time.

It was permitted by the Bay Area Air Quality Management District, which has, I think everyone knows that since its inception it's had very stringent environmental regulations in place. And the plant operated for about five years under a power purchase agreement with PG&E, quite successfully.

The energy was provided during the time 1 2 of operation. There were zero emission issues. 3 There were no complaints of violations whatsoever. We have a history, a proven history on 5 the record of this type of operation in 6 California. We would now like to bring this technology back. Subsequent to the operation in 8 Redwood City, we have collaborated with General Electric on the development of some new 10 proprietary technology for turbine use with our 11 plant operation -- a particular syngas is produced. 12 13 There's been a lot of discussion today, 14 and rightfully so, about a lot of barriers that 15 have existed and we need to address. What we are suggesting and looking for is finding a 16 17 progressive county which is willing to work on 18 siting issues, to find a utility that's interested 19 in a power purchase agreement. And if those can 2.0 be arranged, we will come in and build that plant

And beyond that we're suggesting that the plant can serve as an R&D model for a variety of things that have been discussed and are being considered in the overall energy action plan of

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at our expense.

1 the state, and in relation to the bioenergy action

- 2 plan. Because the plant in question you can throw
- 3 almost any type of carbon-based feedstock in it
- 4 and it will work.
- 5 We're also suggesting kind of a working
- 6 laboratory that could be utilized to prove to all
- 7 the stakeholders, to the world, in fact, that this
- 8 viable technology exists.
- 9 We think it's important to work on fast-
- 10 tracking this for a lot of reasons. Obviously
- it's desirable to maintain California's leadership
- in this realm. I think all Californians ought to
- 13 be grateful for the leadership the Governor has
- 14 shown. We wouldn't be where we are right now, I
- don't think, had he not taken the aggressive steps
- 16 that he has. And California's been able to
- maintain that position.
- 18 We know that other states are interested
- in pursing this. They've talked to us. But we're
- 20 interested particularly in California because it's
- 21 always been on the cutting edge of everything.
- 22 And we'd like to work with the Commission and all
- 23 the stakeholders to make this a reality, and based
- 24 upon a proven history.
- We know that there's a lot of

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1 speculation about and questions about some claims;
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- 2 new gasification technologies have been a concern
- 3 in a lot of localities. There have been studies
- 4 done. But out point is we have a proven track
- 5 record in California with no environmental
- 6 problems. And the production of electricity has a
- 7 history there with PG&E.
- 8 So we're offering that up today and look
- 9 forward to working with all who may be interested
- in that. Appreciate the opportunity --
- 11 COMMISSIONER BOYD: Thank you, Mr.
- 12 Carrington. I would have preferred your comments
- after the -- panel, but we'll accept them now.
- 14 I'd like to limit anybody's comments or questions
- 15 to the last presentation we just had from the PUC.
- So, there's a gentleman in the audience;
- and you said there's someone else on the phone.
- 18 Would you make sure they want to talk about the
- 19 last presentation and not so much just a general
- 20 commercial.
- 21 Gentleman in the audience, please, come
- 22 to the podium.
- MR. SHARMA: Good morning; I'm Arun
- 24 Sharma from Sempra Utilities. One of the things I
- 25 wanted to mention about the market price referent,

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1 it's been a significant tool for the utilities to
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- 2 price the renewable energy for the PPAs.
- 3 One of the thing that lacks today in
- 4 view of biomethane is a market price referent for
- 5 biomethane, itself, for the new pipeline quality
- 6 projects that are coming forward.
- 7 So the only way to look at it today is
- 8 to kind of back-calculate from the MPR for
- 9 electric using a combined cycle heat rate or any
- 10 other heat rate which doesn't seem to be a very
- 11 realistic approach.
- 12 So, are there any efforts underway to
- 13 create a market price referent, understanding
- 14 there are not too many datapoints for biomethane.
- 15 COMMISSIONER BOYD: First time we've
- 16 heard that comment. I think it's kind of an
- interesting one. Paul, I don't know if --
- 18 EXECUTIVE DIRECTOR CLANON: Yeah, I
- 19 think the answer is no. I don't think there are
- 20 any efforts underway. But I'd love to talk to you
- 21 a bit more about that. Maybe on a break you and I
- 22 can cover that.
- MR. SHARMA: Sure, thank you.
- 24 COMMISSIONER BOYD: Good point, thank
- 25 you.

1	VICE	CHAIRPERSON	WOLFF:	I'd	like	to

- 2 quickly comment.
- 3 COMMISSIONER BOYD: Yes, Gary.
- 4 VICE CHAIRPERSON WOLFF: And just a
- 5 quick comment. I mean this goes back to the point
- I made about subsidies, which is to say the market
- 7 price referent that we have now, it's actually
- 8 more than one referent. The collection of MPRs
- 9 that we have now are subsidized. They don't
- 10 account for carbon.
- 11 And so until you have MPRs that account
- for carbon, you can't be comparing renewables, low
- or high carbon, against them fairly to make the
- 14 appropriate decisions. And as a result we have a
- very convoluted system full of transaction costs
- 16 and difficulties for investors.
- 17 COMMISSIONER BOYD: Good. We're
- 18 connecting the dots here. That's a very good
- 19 point. There is one more question and then we're
- going to turn to our next presentation.
- 21 Did you qualify the person on the phone?
- MR. SPEAKER: It's an ARB question.
- 23 COMMISSIONER BOYD: Go ahead, sir.
- MR. LANGENBERG: Joe Langenberg again,
- 25 Commissioner. Talking about the MPRs. One of the

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things -- and I'll try to be brief -- one of the
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- 2 things that struck me about Commissioner Geesman's
- 3 workshop, I read the transcripts, it dealt with
- 4 the success that they were having in Europe with
- 5 the renewable program.
- And to me it seemed the magic carpet was
- 7 one thing, money. If it took money they spent the
- 8 money. In Germany it was the only one I could
- 9 find, they said it was about 3 percent higher than
- it would be for fossil fuel.
- Now, here we're talking about MPR and
- we're talking about keeping the prices lower than
- 13 MPR. the only thing I'd like to point out is that
- 14 renewables, I believe, have historically cost more
- than fossil fuel energy. And if we want to
- maintain a healthy viable bioenergy regime, what
- we're going to have to do is pay for it.
- 18 Because biomass is reliable renewable.
- 19 It's not as generated, you can dispatch it. But I
- 20 believe you're going to find that in order to
- 21 maintain it, it's got to be paid for. That's all
- 22 I want to say.
- 23 COMMISSIONER BOYD: Thank you. I think
- 24 as Dr. Wolff has said repeatedly, carbon is the
- 25 new player in the game and --

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1 MR. LANGENBERG: Yes, it is. Yes, it
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- 2 is.
- 3 COMMISSIONER BOYD: -- may level the
- 4 playing field.
- 5 Okay, the gentleman on the phone with a
- 6 question for ARB, then we're going to turn to our
- 7 friends here in the forest business.
- 8 MR. SPEAKER: Okay, Wendy, go ahead with
- 9 the question.
- MR. MARIHART: Am I on?
- 11 COMMISSIONER BOYD: Yes.
- 12 MR. MARIHART: Tom Marihart again with a
- 13 followup question. Going back to the wheeling
- 14 statement from the gentleman earlier. I guess,
- 15 you know, I can say that kind of hits a little
- 16 close to home, because one of the first digesters
- 17 to be constructed here in Kings County, one of the
- 18 big impediments to him being able to make his
- 19 project viable was being able to effectively
- 20 aggregate all of the, you know, dozen or so meters
- 21 that he had at separate locations in and around
- 22 his parcel.
- 23 And it turned out that he would only get
- 24 paid, you know, dollar-for-dollar a kilowatt hour-
- 25 for-kilowatt hour for what he did directly at the

1 point of interconnection. Everywhere else he got

- 2 kind of like a 20 percent hit. I don't know if
- 3 that's been rectified or not.
- But there was another issue that came up
- 5 along the air regulatory and CPUC law
- 6 interpretation side of things where depending on
- 7 how a judge rules, basically he may have to buy
- 8 emissions offsets for some of his equipment on his
- 9 dairy simply because he's selling biogas to
- 10 electricity to a utility. For some reason he'd be
- 11 regulated differently.
- 12 I mean it's things like this that lead
- me to believe that the regulatory process, both
- 14 air and water, needs to be drastically simplified.
- And it needs to be based on some sound science.
- 16 Because when dairymen have to basically buy
- 17 emissions offsets when they can create them onsite
- through pump replacements, for example, that'll
- save money for bioenergy investment.
- 20 If basically there can be a setup
- 21 condition on dairies where they can put in certain
- 22 kinds of bioenergy and not be required to put in a
- 23 lagoon liner, and not be required to change their
- 24 permit status from nondeterminate ag waste
- 25 discharge status; if there could be a set of

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1 conditions there that says if you do these things
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- 2 you get a free pass. Meet this criteria and we
- 3 won't touch your permits and you don't have to
- 4 touch your lagoon.
- 5 That would be very very helpful in
- 6 getting some of these projects going. Because
- 7 right now, I mean, on a 2000-animal unit, you
- 8 know, facility with 1000 milking cows, which is
- 9 the nominal size for most dairies in the state,
- 10 you'd have to spend somewhere between \$3- and
- 11 \$500,000 to put in a lagoon liner on an existing
- 12 facility to comply with the rules as they are
- 13 today, and just imposed last month.
- 14 And I find it kind of unfortunate that
- 15 the Water Board seems to have already made the
- decision to impose the liners in all cases, which
- I think is unfortunate, because I think that's
- going to have a very chilling effect on the
- 19 bioenergy infrastructure here faced in our
- 20 dairies.
- So, you know, -- and I know of one
- 22 specific project where grant money was actually
- 23 turned back to the tune of about a half-a-million
- dollars because of air and water regulatory
- 25 uncertainty in the south part of the state.

So, you know, the utility side is
important, but you know, get that process so that
the aggregation of bills and meters in and around
the generator site can be, you know, positively
compensated for that. Then don't nickel-and-dime
them on the transmission charges or the time-ofuse rate.

And on the other side, the regulatory side of it needs to be drastically simplified so that people could see the light at the end of the tunnel and they don't have to turn their permitting status or their existing regulated status on a tier just to do an energy project.

And, you know, that's pretty much it for the time being. The only other caveat I'd add is that there was something in the bioenergy policy that allowed for gasification for generation of steam-to-electricity. I think that could be an important way to manage nutrients in biomass cleanly. So if that could be added, as well, it could complement existing digester projects for example, help them manage nutrient and create renewable nutrient.

That's it.

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25 COMMISSIONER BOYD: Thank you.

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1 MR. MARIHART: Thank you very much.
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- 2 VICE CHAIRPERSON WOLFF: Very quick
- 3 comment. This is Gary Wolff, State Water Board.
- I believe I earlier suggested that you
- or someone else should get ahold of this letter
- 6 that was sent to Mike Marsh describing the
- 7 permitting processes currently envisioned by the
- 8 Central Valley Board.
- 9 You really should get ahold of the
- 10 letter. I believe that the letter clearly
- 11 contradicts your interpretation of the WDR's as
- 12 requiring liners at all existing facilities in
- order to install a digester. I don't think that's
- 14 how the WDRs were intended to be interpreted. And
- we have a letter on record saying something to
- 16 that effect.
- 17 So I think there's a miscommunication
- 18 here. It would be important to get ahold of that
- 19 letter and talk directly to the Central Valley
- 20 Board Staff about it.
- 21 DR. LONGLEY: And this is Karl Longley.
- I'd welcome you to contact me directly. I'd be
- 23 happy to discuss this issue with you further.
- 24 COMMISSIONER BOYD: Thank you,
- gentlemen. Now we're going to turn to our friends

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1 from the forestry arena.
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- First I think we'll hear from George

  Gentry, the Executive Officer of the Board of

  Forestry. And then Bill Snyder, I guess, you can

  follow immediately thereafter. And we'll keep it

  a package deal.
- 7 EXECUTIVE OFFICER GENTRY: Thank you,
  8 Commissioner Boyd. I supplied a handout that has
  9 an outline with all the actions the Board has
  10 engaged in over the last two years. Rather than
  11 reading it, I'll try and be as brief and summarize
  12 as best I can, as it is approaching the lunch
  13 hour.
- I guess the first thing I would like to

  say is in looking at the overview of the situation

  you can look at it from the standpoint of the fact

  that over the last 100 years the general policy of

  the Board of Forestry has been to aggressively

  prevent and attack forest fires, any kind of

  wildland fire.
- In essence, this has disrupted the
  natural regime of things. And has essentially led
  into an overstocked condition across the state.

  This overstocked condition, in turn, leads to
  increased disease and pests. And it's only going

1 to be further exacerbated by climate change.

2 So now we have this large fuel load

3 across the state that has a potential to have

large uncontrolled fires. So our strategies

5 generally fall on achieving three things. Avoid

those large uncontrolled fires; promote safety of

the public and the firefighter; and generate

8 biomass. Because they can do all three things at

the same time. They can produce energy and they

10 can avoid greenhouse gas emissions.

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In terms of policy the Board adopted a strategic program here recently based on the fire and range assessment program assessment of California. In it we incorporated the Bioenergy Action Plan items, as well as the California Climate Action Team items. And we're prioritizing those items in the form of workplans.

Chief among these things is to work collaboratively with other agencies. ViceChair Wolff mentioned earlier about some things that the State Water Board has been working on in terms of timber harvest. In the list I supplied several exemptions and emergency notices and defensible space projects.

I think a good example is that we worked

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1 collaboratively with the Lahontan Regional Water
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- 2 Quality Control Board on the Lake Tahoe exemption.
- 3 And we've worked with our partners in the State
- 4 Water Board on these others to look at how they
- 5 can work on a statewide basis.
- 6 So those things stand to provide a
- 7 defensible space mechanism, as well as generate
- 8 biomass.
- 9 That's where we have our biggest impact
- is on biomass availability. Included in this is
- 11 how we work with our federal partners, because the
- 12 Board represents the state's interest in federal
- 13 forestry matters.
- We have been working, along with the
- Department, on stewardship contracts. These are
- 16 important because they provide a steady and a
- 17 reliable supply of biomass. This is critical,
- 18 because without that infrastructure, without that
- 19 stability, without an assurance that the supply is
- 20 coming, no one's going to supply the
- 21 infrastructure for these things to be utilized.
- 22 And that's vitally important because the limiting
- 23 economic factor in all this is the transportation
- 24 costs of getting this product from the woods.
- 25 And then finally, I will just say that

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1 regulations that simultaneously improve this
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- 2 defensibility for the state, while generating the
- 3 supply, give us a bang-for-the-buck that is pretty
- 4 hard to beat.
- 5 So, I'll turn it over to Bill now so he
- 6 can speak for the Department.
- 7 MR. SNYDER: Thank you, George. Bill
- 8 Snyder from the Department of Forestry and Fire
- 9 Protection.
- 10 Obviously we're not going to be focused
- 11 too much on dairy digesters here; what we're
- 12 talking about is woody biomass from California's
- 13 34-million-plus acres of forestlands within the
- 14 state.
- 15 As we look at the energy demands that
- 16 the state faces, I think these woody sources of
- 17 energy are going to provide a large potential to
- 18 meet some of those demands.
- 19 There are a number of challenges, and I
- 20 think as we look at the action plan the Department
- is focused on a couple of those challenges
- 22 specifically.
- One challenge is looking at where the
- 24 supply is; how accessible that supply will be; how
- dependable it is and how sustainable it will be

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1 over time.
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The second piece is looking at practices

that are going to be applied to the landscapes to

develop that woody biomass supply and insure that

it's sustainable.

And the third piece is just looking at infrastructure development in terms of how to utilize that. I think we're much further along and have a relatively mature industry relative to generation of energy. Certainly there's going to be technologies that are going to be brought to bear that's going to make the energy component much more efficient. But the portfolio standard calls for a double of the current capacity. And certainly there's a challenge there in terms of getting that infrastructure on the ground.

Perhaps even a bigger challenge is going to be looking at renewable fuel standards and recognizing that these woody sources can be a large resource relative to cellulosic fuels.

But certainly the technology and infrastructure there is much less developed on the energy side, and will require quite a bit of thought and process in terms of getting that infrastructure online.

What I thought I'd do real quickly here 1 2 is look at the areas that the Department has been 3 working on relative to the action plan; get a quick report out on that. And hopefully we can 5 get through that and to lunch relatively soon. 6 The first thing we're looking at in terms of looking at supplies, identifying biomass 8 energy zones with management zones, we have 9 conducted a preliminary study. We've also used 10 money from the Western Governors Association to 11 look at a pilot within the Tahoe area. And are about at the point where we can actually start to 12 13 refine biomass management zones to look at actual 14 supply, so we can pin down where biomass will be 15 available, how much and at what cost. The second task we had was to look at 16 17 the areas that are in need of fuel treatment; 18 getting to where practices are actually 19 implemented on the ground. Clearly from a policy 2.0 perspective, as George mentioned, we do have a 21 need for treating fuels within urban-interface

areas. And also looking at fuel treatment within

our landscapes to provide for ecosystem health.

We have looked at identifying where

those priority areas for treatment are from the

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1 fuel perspective, and develop fire-hazard-
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- 2 severity-zone maps. The Department's currently
- 3 going through that public vetting process. But it
- 4 is our intent to get through that, to then move
- 5 into doing aggressive fuel treatments that need to
- 6 be done to protect watersheds, protect
- 7 communities.
- 8 And from that will flow a lot of woody
- 9 biomass. It's just a matter of where we put it.
- 10 Hopefully it doesn't go to solid waste
- 11 utilizations and dumps. But that is a challenge
- 12 before us because we will need to treat the fuel
- and treat it relatively soon and aggressively.
- 14 The third piece that we agreed to in the
- 15 action plan is work with the ARB and local air
- 16 districts to look at the relationships and impacts
- of wildfire emissions and fuel hazard reductions.
- 18 That particular aspect of it has somewhat been
- derailed by AB-32.
- 20 We've begun to focus and cooperate with
- 21 ARB, looking at climate greenhouse gas issues. I
- 22 imagine this piece will start to move forward
- 23 relatively quickly.
- 24 We do have a couple of projects that are
- 25 underway, though. One is the WESTCARB project

where we're looking at a project in Shasta County

- 2 to identify wildfire effects. And then also
- 3 looking at an Alder Springs project in cooperation
- 4 with the Forest Service.
- 5 Fourth piece we're working on is to
- 6 build an existing Climate Action Registry
- 7 protocols. These get to management activities,
- 8 looking at the types of management activities that
- 9 will both provide woody biomass, as well as have
- 10 carbon and greenhouse gas emissions effects.
- 11 The fifth piece we're looking at is
- 12 working with Department of General Services to
- 13 look at some combined heat and power units. We do
- 14 have one project currently underway and in the
- 15 planning stages that are -- conservation camp. We
- 16 hope to move that one through so we can develop a
- model for moving two more projects forward.
- 18 We are also, in the sixth thing, looking
- 19 at trying to develop more long-term contracts to
- assure supply, and working with the Board and the
- 21 U.S. Forest Service to look at expansion of
- 22 stewardship contracts as a mechanism to secure
- 23 supply for longer periods, so that investments in
- infrastructure will be more desirable.
- 25 Seventh piece is looking at identifying

1 efficient biomass harvesting systems; looking at

- 2 reducing costs of raw materials developed and
- delivered to facilities. And we have begun work
- 4 with that, looking at a contract with the Biomass
- 5 Collaborative. Certainly there is a long history
- of biomass utilization within the state. And
- 7 certainly some of those systems can and will
- 8 benefit from some look at improved efficiencies.
- 9 And then the eighth piece we're working
- on is work with the California Department of Food
- and Ag developed for agriforest projects.
- 12 Certainly we've only begun preliminary discussions
- on this. We may touch bases on that a little bit
- 14 later. But clearly, looking at installation of
- small plants that are relatively close to the fuel
- source is going to be an important piece for us to
- 17 begin to think about.
- 18 That concludes our report.
- 19 COMMISSIONER BOYD: Thank you. Any
- 20 questions from folks on the dais here? Any
- 21 questions from folks in the audience? Too close
- 22 to lunch.
- Okay, I'm going to now ask Steve Shaffer
- 24 to wrap up the morning session, representing the
- 25 Department of Food and Agriculture.

1 MR. SHAFFER: Thank you, Commissioner

- 2 Boyd. And it's ironic that it's the Department of
- 3 Food and Agriculture that stands between everybody
- 4 and lunch.
- 5 (Laughter.)
- 6 COMMISSIONER BOYD: I thought you'd get
- 7 the message.
- 8 (Laughter.)
- 9 MR. SHAFFER: So I will try to be brief;
- some of the issues obviously have already been
- 11 touched upon, in particular the dairy issues,
- 12 which are first and foremost, especially since
- 13 that's the number one agriculture commodity in the
- 14 state now. And represents a couple billion
- dollars worth of farmgate value, let alone the
- 16 multiplier effect from all the processing,
- 17 marketing and what-have-you.
- 18 A couple of things. Again, there's a
- 19 one-page handout that's provided on the back table
- 20 if you don't have it. There are 13 activities
- 21 that we've highlighted. Some have been funded;
- 22 some have not.
- 23 And our primary role at this point is to
- 24 be a facilitator, be a coordinator, be a voice for
- 25 agriculture and to agriculture on all of these

- 1 environmental issues.
- 2 Let me just highlight three or four of
- 3 the 13 actions that we have been tasked with or
- 4 are cooperating in.
- 5 The first is item number two, which is
- 6 also related to item number nine. And that is
- 7 Secretary Kawamura's role. And I should apologize
- 8 for the Secretary. I talked with him this
- 9 morning. He was called upon by the Governor to
- 10 accompany the Governor up to Chico for another one
- of the Governor's town hall sessions, as he was in
- 12 Monterey late last week, as well.
- This is an issue very near and dear to
- 14 his heart, and he had this the entire day on his
- 15 schedule until the Governor called. And when the
- 16 Governor calls, you respond.
- 17 But Secretary Kawamura is on the
- national steering committee of the 25-by-25
- 19 initiative. And for those of you who don't know,
- 20 it is a grassroots initiative to look at putting
- 21 policies in place at the national level and the
- local and state and regional levels to accomplish
- 23 the vision that 25 percent of the nation's energy
- 24 will be produced renewably and sustainably from
- agriculture and forestry resources by the 2025.

So, as I mentioned, the Secretary is on
the national steering committee. Last Thursday he
returned from being with the Governor in time to
conclude a session between the national 25-by-25
steering committee and another one of the
Governor's initiatives, the San Joaquin Valley
partnership.

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And those two entities agreed on a number of areas where they can coordinate and move forward with a local agenda that both meets the 25-by-25 vision, and also the needs for economic development and local, secure, renewable, clean energy supplies for the San Joaquin Valley.

One of the key goals that the Secretary wanted me to be sure to mention was to start looking at a strategic plan for the San Joaquin Valley, to make that region self-sufficient in energy by the year 2025 in meeting the -- going beyond really, the 25-by-25 vision.

Another action that has moved forward very well. There's now a draft protocol in place that has come out of the California Climate Action Registry on dairy digesters. That protocol, I think, will come before the Air Resources Board, I'm not sure if it's July, but soon.

And CDFA, again in what I think we do
best at this point, we were the agency that really
brought everybody together in the first place and
allowed this protocol to be developed. And it's
these individual efforts that are going to lead
to, I think, progress of the whole.

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I want to highlight a particular area of interest to us in agriculture, and this is dealing with both daily and, in the event of emergencies, such as last July's heat wave, dealing with animal mortality and disposal of those dead animals on both a daily basis and on an emergency basis.

And the need for developing advanced technologies in conjunction with the existing rendering industry in the state that is at full capacity. That issue is not going to go away as our dairy industry continues to expand. And as our poultry industry maintains a significant presence.

So we are again in the formative stages of working with the Integrated Waste Management Board, the Western Institute for Food Safety systems, the Energy Commission, the Air Resources Board and the Biomass Collaborative in really trying to identify the myriad of disposal or

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transformation options available to deal with the
animal mortality issue.
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- And finally, in terms of progress, I

  already mentioned the farm bill. I will mention

  it again. This is of particular importance, of

  course, to Secretary Kawamura. CDFA held a number

  of listening sessions, collected hundreds if not

  thousands of individual comments and inputs; and

  developed a state position paper on the farm bill

  that was approved by the Governor.
- 11 And working very closely, especially with Cal-EPA, with Cindy Tuck, and with Resources 12 13 Agency Secretary Mike Chrisman on making sure that 14 California's position is well understood by the 15 entire California Congressional Delegation. Which, if possible, speaking in unity on a farm 16 bill that works for California and other 17 18 specialty-crop states, can really advance the multiple objectives of renewable energy enhanced 19 resource conservation. And the nutritional 2.0 21 benefits that can come from a strong nutrition 22 component, also, in the farm bill.
- One particular issue, and again the farm
  bill can play, I think a role, is the issue of
  looking at integrating dedicated energy crops.

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1 Steve Kaffka commented on it earlier, with
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- 2 existing agriculture systems and cropping systems
- 3 in California.
- 4 There are a number of opportunities,
- 5 each one of them different. If it's up in the
- 6 northeast part of the state on the Klamath River,
- 7 dealing with rice straw and perhaps rotational
- 8 crops in a third of the rice ground that is not in
- 9 continuous production; on the west side of the San
- Joaquin Valley, dealing with salinity issues.
- 11 Down in Imperial and looking at the huge potential
- of bioenergy crops such as sugar cane, which CDFA
- has a study that should be completed in the fall.
- 14 And again, relying again on the three
- laws of Dr. Longley, I have always subscribed to
- the fact that there is no free lunch. I guess
- 17 that's a corollary or a restatement of the second
- 18 law of thermodynamics.
- 19 There is a tremendous linkage -- we
- 20 haven't heard this yet today -- between water and
- 21 energy. We've heard a little bit on the water
- 22 quality side, but on the water supply side, as
- 23 well.
- 24 And looking at some of the Governor's
- 25 initiatives on infrastructure, looking at local

1 systems that recycle, reuse our existing water

- 2 supplies, if we are going to become more efficient
- 3 in utilizing our water that's going to require
- 4 more energy if we're looking at pressurized
- 5 precision water application technologies; if we're
- 6 looking at treatment of water.
- 7 And I think these systems can be
- 8 developed as part of integrated on-farm cropping
- 9 and water management systems. And the need for
- 10 that research and development in that particular
- 11 area, I think, needs to be highlighted.
- 12 And, please, talk to me if you have
- 13 specific questions on any of the other items in
- 14 our short briefing.
- Thank you.
- 16 COMMISSIONER BOYD: Thank you, Steve. I
- 17 thought it was better to put you right before
- 18 lunch than continue the discussion about manure
- management.
- 20 (Laughter.)
- 21 COMMISSIONER BOYD: Your last point on
- 22 water and energy is an excellent point. In the
- 23 2005 Integrated Energy Policy Report this agency
- 24 devoted a lot of effort to that subject. I know
- 25 you're aware of that; and I'm quite aware the PUC

1	is now, also looking deeply into that subject.
2	We expend a lot of energy to move and
3	treat water in this state, and it's becoming
4	water is gold in California it's becoming a
5	major issue.
6	Any questions from folks here at the
7	dais of Steve?
8	Okay, I'm going to there's a
9	representative from the San Joaquin Valley Air
10	Pollution Control District who would like to make
11	a comment. And I'm going to call upon him if he's
12	still here. Samir, are you maybe he pulled the
13	plug already. All right, I tried to do a courtesy
14	for a fellow air pollution.
15	Any questions from folks in the
16	audience? Hunger is driving everyone now.
17	All right, we're going to break for an
18	hour and a few minutes for lunch. We'll see you
19	back here at 2:00.
20	(Whereupon, at 12:50 p.m., the public
21	meeting was adjourned, to reconvene at
22	2:00 p.m., this same day.)
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1	AFTERNOON SESSION
2	2:10 p.m.
3	COMMISSIONER BOYD: I'm going to allow
4	one witness who wanted to comment this morning to
5	comment now, and then we'll move right into the
6	panel discussion. And everyone else will have to
7	fall behind the panel.
8	Mr. Bill Carlson.
9	MR. CARLSON: Thank you, Chairman Boyd.
10	I'm Bill Carlson of Carlson Small Power
11	Consultants. And like you, I've been involved for
12	many years in California's biomass scene; for
13	roughly 20 years now. And much of that time spent
14	in this exact room, to be quite honest. More than
15	I like to think.
16	I had a couple comments on this
17	morning's session if you'll buy me just a couple
18	of minutes here. And it's good to see that there
19	is a level of coordination among the agencies
20	finally that you see around this dais.
21	But I want to point out a couple of
22	things, that it doesn't always filter its way down
23	into the ranks the way it should. I mean,
24	California's big and a massive bureaucracy; and
25	I'll point out a couple of examples where maybe it

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doesn't come out the way it should.
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- 2 And then secondly I've also re-read 3 through the individual agency assignments under the Bioenergy Action Plan. And there's a couple 5 of them in there that I think actually miss the 6 big picture. That happens a lot, I think, in California where you get pigeon-holed or silo-ed, and pretty soon you're doing your own little 8 thing, but you're actually damaging the overall 10 mission that the Governor's Bioenergy Action Plan is about. 11 My first example has to do with a joint 12 13 operation I witnessed a few weeks ago by Caltrans 14 and CalFire to thin along the freeway, Interstate 15 5, between Cottonwood and Red Bluff. And they thinned up all the oak trees along there, removed, 16 17 you know, numerous tons of material. And then 18 proceeded to have a inmate crew come in and 19 basically pile it up into all little piles. And
- then torched them off.

  But the truth of the matter is it was

  within the shadow of the largest biomass plant in

  California. But I checked with them, and no call

then the inmates then carved little fire rings

around every one of these hundreds of piles. And

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1 was made to them. They were simply frustrated
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- 2 that this was taking place, basically, like I
- 3 said, within the shadow of the plant.
- And, again, it just simply was the
- 5 filtering down was not happening in terms of what
- 6 we're about here.
- 7 The second one has to do with the first
- 8 newly constructed biomass plant in California in
- 9 the last 15 years. And that is a project in
- 10 Siskiyou County at a veneer plant. That's a 10
- 11 megawatt facility.
- Just to give you an example, again, of
- 13 the lack of coordination, is they negotiated an
- 14 air quality permit with Siskiyou County, which is
- 15 the permitting agency there. And Siskiyou County
- was very satisfied with it; wanted the plant to go
- forward because they had all kinds of potential
- 18 fire benefits.
- 19 It was going to be fueled almost
- 20 exclusively out of the woods, and almost
- 21 exclusively out of the wildland-urban interface,
- 22 which is, you know, the greatest threat that we
- 23 have from fire in California.
- 24 They routinely sent the permit to
- 25 Sacramento for compliance with the California Air

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1 Resources Board. And that's, of course, where it
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- 2 bogged down. It came back that they wouldn't
- 3 approve the permit unless they required a thermal
- 4 deNox system on the plant. The boiler is an
- 5 existing boiler that's been there for 15 years.
- And it threatens the economic viability
- 7 of the project. If the project is not built the
- 8 situation will be much worse from an air quality
- 9 standpoint than if it is. And those are the kinds
- of levels of things that -- and then further to
- 11 that, there's some line upgrades required by
- 12 PacifiCorp in order to -- which is the utility
- there -- in order to connect this plant.
- 14 And the Public Utilities Commission, in
- 15 a four-to-one vote, just denied the ability of
- PacifiCorp to go forward with that until they
- 17 filed a complete environmental impact report over,
- 18 I believe, it's about 9 poles, which will actually
- 19 delay the startup of the facility. And delay the
- 20 expansion of the other major industry in southern
- 21 Siskiyou County, which is Crystal Geyser Water
- 22 Bottling Plant, that can't bring on a \$14 million
- 23 expansion until this line is upgraded.
- 24 So sometimes there's just a slip between
- 25 what our mission is and execution.

1 And then the bigger picture items fall, 2 both of them on page 6 of the Bioenergy Action 3 Plan, the first one having to do with CARB. It says, item J says: Examine the air pollutant 5 emission performance of biofuels and biomass in 6 stationary sources and recommend appropriate emissions performance standards and mitigation for emissions remaining after the application of 8 controls by July 31, 2008." 9 Nowhere in the rest of their action 10 11 items does it talk about what are the alternate 12 fates of the fuel, and what were the air quality 13 implications of those. So that we had some 14 context in which to make a decision about how 15 tightly to control the biomass plant potentially to the point where it's never built, while we let 16 17 the material burn up in the woods, or we let the farmers continue to burn up their agricultural 18 19 waste materials in the Valley. And there just needs to be a context in which some of these 20 21 things are done. 22 Likewise, the State Water Board says: 23 Identify clear and consistent procedures that are 24 used to protect water quality from the harvesting 25 of biomass in the operation of biomass facilities

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1 ongoing."
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- Again, it's the no-action alternative

  that needs to be looked at concurrently. What

  happens if we don't do those thinnings in the

  woods. What does it do to water quality when the

  forest burns up in a catastrophic wildfire. What

  does that do to the quality of the watershed, as
- And again, rather than simply staying in

  our bunker and continuing to tighten the screws,

  we need to step outside of that and look at it in

  a much larger context of what does biomass do,

  what could a viable biomass industry do for the

  State of California.
- Thank you.

an example.

- 16 COMMISSIONER BOYD: Thank you. And I'm

  17 sorry we put you off, for lots of reasons. As I

  18 look up and down the row here.
- 19 Okay, we now have a panel discussion.
- 20 And, Gerald Braun, you're going to moderate this.
- So, I'll look to you to take over and save me from
- 22 this.
- MR. BRAUN: Thank you, Commissioner
- 24 Boyd. The first panel of the afternoon focuses on
- 25 biopower and we're defining that as obviously

1 electricity production from biomass materials; and

- 2 also injection of biogas into pipelines for
- 3 eventual conversion to power.
- 4 And we have a distinguished panel of six
- 5 panelists; and we've asked them basically to
- 6 address the near-term, more or less operational
- 7 considerations of the Bioenergy Action Plan.
- 8 What are the challenges and
- 9 opportunities in biopower. What is the
- 10 appropriate and near-term response to these
- 11 challenges and opportunities. And what specific
- 12 recommendations would each panelist have for the
- agencies that are signed onto the Bioenergy Action
- 14 Plan.
- 15 And so we've allocated each panelist ten
- 16 minutes, so we should have time for questions
- 17 afterwards. And we'll take the panelists in the
- order they are presented on the agenda, starting
- 19 with Hal LaFlash of PG&E.
- MR. LaFLASH: Thanks, Gerry. Thanks,
- 21 Commissioners and others. Wanted to address the
- 22 questions put to us from a couple aspects.
- I know Gerry just said that we're doing
- 24 mostly biopower, right. I did want to put a
- 25 couple words in here about sort of purpose-grown

1 biofuels, because from time to time we have people

- 2 come in with proposals to run power plants off of
- 3 biodiesel and other things. So just a brief
- 4 mention of that, because I know the next panel is
- 5 going to cover that in much more detail.
- 6 So these are sort of the issues and the
- 7 barriers that are out there. And we see from the
- 8 standpoint of purpose-grown biofuels the issue
- 9 that allowed people to already recognize the food-
- 10 versus-fuel issue.
- 11 And the second large issue there for us
- is cost. And which is the reason why every time
- we see a proposal for biodiesel in a power plant,
- it never seems to pencil out because it's about
- 15 three times as expensive as natural gas. And
- that's more than the renewable premium is worth on
- 17 that.
- 18 I'll spend more time talking about the
- issues for really the abundant ag and forestry
- 20 wastes that are out -- or as Commissioner Boyd
- 21 said this morning, resources that are out there.
- Because we think they're resources, too.
- The challenge is converting them to a
- 24 useful form of energy, because there are certain
- 25 things that biomass has going against it. And a

1 big part of it is the nature of it. You just

- 2 can't, you know, truck it to one central location
- and say, here's a 100 megawatt plant, I'm going to
- 4 truck to it. Because you burn up the economics,
- 5 either financial economics or environmental
- 6 economics.
- 7 Another part of it, waste basis, there's
- 8 the seasonality of the resource. You have to find
- 9 some way to store this, because you really only,
- on an ag waste basis, get a couple of good months
- of the year, and the rest of the year is much
- 12 less.
- 13 And then the emissions tradeoffs. The
- 14 question came up this morning on landfill gas, as
- to how many of the landfills actually have energy
- 16 conversion mechanisms in place. It was mentioned
- 17 that 75 percent of them collect their gas, but
- 18 most of them flare that. Only about a third of
- 19 them actually convert it to electricity.
- 20 And the issue there is really around the
- 21 emissions tradeoffs. An open flare produces less
- NOx than a combustion turbine or a reciprocating
- 23 engine does. But if you were to do an envelope
- 24 that looked at the entire profile, okay, this
- 25 electricity that I'm making at this landfill is

1 not going to replace a power plant somewhere else,

- 2 and looked at the sum of all the NOx, you'd
- 3 probably find a better balance on that. But it's
- 4 not looked at that way.
- 5 So because of that reason there's a need
- 6 to do some things around trying to get lower
- 7 emission technologies in place.
- 8 Getting to some of these near-term
- 9 actions that can be taken to overcome some of
- 10 these barriers, I think the big issue is making
- 11 this transition from I think what's been called
- 12 first-generation biofuels to the second-generation
- 13 biofuels and using the waste or resource that's
- out there to convert that to more useful forms of
- 15 energy.
- 16 A part of it is, as I mentioned, since
- 17 the biomass is so dispersed you have to find a way
- 18 to convert it to some type of portable or storable
- 19 form of energy. And there's a couple ways of
- 20 doing that. You can do it by making a technology
- 21 that's scalable and making it something that maybe
- is a 10 megawatt size conversion unit instead of
- 23 100 megawatt size.
- 24 And if you make enough of those you can
- get the cost down by gaining some scale economics

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1 out of those.
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combustion.

- One of the other things you have to do
  is develop some low emissions conversion options
  to have some things other than standard
- And another issue that I think needs to
  be looked at, and I want to talk about a few
  examples here, are ways of funding the California
  Climate Action Registry to develop more protocols
  to recognize the carbon value that you're getting
  from different types of biomass.
- They have a forestry protocol which is
  in place. As was mentioned earlier, there's a
  manure management protocol that's being acted on;
  it'll be coming up soon. But other soil protocols
  and things will be necessary, too.
- Because I think getting to Mr. Wolff's

  comment this morning about getting the value for

  carbon out of this, one of the ways for getting

  the value of carbon out of this is getting an

  active carbon market, getting a protocol out there

  and established.
- 23 That's one of the things that I want to 24 talk about because this -- you know, we talked 25 about dairy biogas most of the morning. One of

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the things that we found that made a project work
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- 2 for us in the new pipeline methane projects that
- 3 we're putting online, or about to put online, is
- 4 the fact that we have now more ways to address the
- 5 problems.
- If you can find a carbon value that's
- 7 another revenue stream that goes with these
- 8 projects. It makes them more economic.
- 9 This particular example we have, we
- 10 signed two contracts in the last few months for
- 11 biomethane from the dairies to go right into the
- 12 pipeline. That avoids a couple of the issues that
- 13 I brought up.
- It avoids the issue of air quality. If
- you were to burn this onsite, you'd have a smaller
- 16 distributed generator there, much less efficient
- 17 and quite a bit dirtier than the big power plants.
- 18 By sticking it into the pipeline and
- 19 transporting that to one of the existing power
- 20 plants, which is already best available control
- 21 technology, you avoid the problem not only of the
- 22 size being less efficient, but you also avoid the
- 23 problem of having the air pollution in the Valley,
- 24 which has its nonattainment issues.
- 25 So that was one of the mechanisms for

1 getting around that. But the other thing that was

- 2 useful in this project is there is now a carbon
- 3 market that's starting to be created. You know,
- 4 today they only have a voluntary market; you have
- 5 the climate exchange. But there's something to
- add to that. There's a new carbon market coming
- 7 in California, so there's a recognition that that
- 8 will be there.
- 9 This is a program that we initiated, our
- 10 climate smart program, which allows people to
- 11 basically voluntarily offset their own energy
- 12 usage. And this will create another source of
- 13 revenue for these projects, too. Now that the
- dairy protocol is going to be established, when we
- go out for projects to be put in basically to
- 16 match up with this voluntary customer
- 17 contribution, we'll have another source of revenue
- 18 for some of these projects.
- 19 As I mentioned, the forest protocols are
- out there; the manure management is next. We'd
- 21 like to see some other ag protocols added to that.
- 22 Potential -- and I wish the San Joaquin
- 23 gentleman had a chance to speak this morning --
- 24 potential, this is just an example. The San
- 25 Joaquin Valley Air Pollution Control District

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1 issues open burning permits. And the last year
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- 2 record that I had was about -- 2005 was about
- 3 800,000 tons of open burning permits that they
- 4 issued, which they have to phase out.
- 5 So there has to be a way to phase that
- 6 out over the next three years, and new
- technologies are going to be a big part of that.
- 8 Finding a way that you can get new technologies to
- 9 convert that, both to take advantage of the fact
- 10 that you have this, you know, free energy out
- 11 there, energy that actually has a cost. And also
- 12 find a way to deal with the issue that is small
- 13 quantities and seasonal quantities.
- 14 I mentioned some of the other ways you
- 15 could do that with co-firing and some of the
- 16 existing plants that are out there that will
- 17 actually absorb some of the seasonality better.
- 18 We've done a couple of contracts recently to
- 19 restart some closed biomass plants. But I think
- the new technologies are a big part of that
- 21 And I do want to talk about a couple of
- 22 new technologies. I heard this mentioned earlier.
- 23 Gasification, I think there needs to be more work
- 24 done on gasification. You basically, you create a
- 25 syngas, a synthetic gas when you gasify any

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1 hydrocarbon, a different ratio of carbon monoxide
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3 But if you do that you've got the

and hydrogen comes out of it.

- 4 potential to create other components out of that
- 5 syngas. There are projects out there to convert
- 6 the syngas into ethanol, and the syngas into
- 7 methane. So I think more research in that area
- 8 would be useful, especially if you could find a
- 9 way to do it with smaller gasifiers that were more
- 10 sized for the application.

- 11 And the other one that I think is worth
- 12 looking at is pyrolysis, which is a form of
- 13 converting the energy that basically will result
- in three components. It'll be a condensed liquid
- 15 bio-oil, some noncondensible gases which basically
- get recycled into the process, and then a biochar.
- 17 And the biochar is almost pure carbon. And it's
- 18 been analyzed and evaluated and supposedly is a
- 19 soil additive that actually adds some additional
- value to the soil.
- 21 That gets to one of the comments this
- 22 morning about biomass isn't just carbon neutral.
- 23 This is carbon negative. So you can actually do
- this with biochar.
- There's the work I mentioned here at

1 Cornell and Western Ontario. And I ran into an

- 2 article just this morning that there's some stuff
- 3 going on in New South Wales in Australia, too. So
- I think there's some work that can be done there.
- 5 That's a combination of looking at the energy
- 6 benefits that come out of biomass and the carbon
- 7 sequestration and soil value that comes out of
- 8 this. So there's multiple factors that need to be
- 9 looked at.
- 10 So that's sort of the highlights of the
- 11 things I wanted to look at. I think a big part of
- 12 this is getting more funding out there to be able
- to do more of these technology programs.
- 14 I know that the CEC has PIER, and CARB
- has some money. And since Paul Clanon's here
- 16 today instead of a Commissioner, I can actually
- 17 say that we filed for a fund at the PUC to request
- 18 \$30 million over two years to do some
- demonstration work on some of these things, also.
- 20 We do think that more can be done here; it's just
- going to take applying the funds in the right
- 22 places.
- Thank you.
- MR. BRAUN: Thank you, Hal. I think we
- 25 can take a couple questions now, as long as we

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1 preserve the time for the other speakers. We
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- 2 probably have about a total of 15 minutes for each
- 3 speaker, so a couple questions now would be good.
- 4 COMMISSIONER BOYD: Anybody on the dais?
- 5 Susan.
- 6 MS. BROWN: I just had a comment. I
- 7 appreciate Hal's recommendation about the need for
- 8 a greenhouse gas reporting protocol. And given
- 9 that we're at a very early stage in the carbon
- 10 market development, that down the road that could
- 11 have a significant difference, I think, for a lot
- of these new technologies.
- 13 In the area of R&D, did you have any
- 14 specifics beyond what gasification and pyrolysis,
- 15 I think --
- MR. LaFLASH: Those are the two that I
- 17 think would have the greatest benefit because once
- 18 you get into gasification then you get into the
- 19 catalytic conversion to all these other more
- 20 useful forms of energy. You can make ethanol; you
- 21 can make, you know, methane and other forms of
- 22 energy out of that.
- MS. BROWN: And then one more question.
- 24 Did you want to address any what you consider
- 25 regulatory issues? We've heard a lot about that

- 1 this morning.
- 2 MR. LaFLASH: Well, the biggest
- 3 regulatory issue I think that I was hitting on was
- 4 the air issue around what to do about landfill
- 5 gas. The gas is being captured. I think the
- 6 reference this morning was 75 percent of them
- 7 capture it. But most of them just flare it,
- 8 because they're required to flare it. And that
- 9 becomes the new baseline.
- 10 So I think if there was some way to
- 11 recognize that if you look at the sum of all the
- 12 emissions that come out of this project, I think
- in general you'd find that it's neutral. And
- 14 you'd be able to go forward with a greater number
- of these. And Chuck may have something to add on
- that when he gives his presentation.
- 17 MS. BROWN: Thank you, Hal. I'm sure
- 18 Chuck will have something to add to that.
- 19 COMMISSIONER BOYD: Any members in the
- 20 audience have a question of PG&E? Great shot -- I
- 21 mean great chance.
- 22 (Laughter.)
- 23 COMMISSIONER BOYD: Excuse me, Hal.
- MR. LaFLASH: Don't encourage them.
- 25 COMMISSIONER BOYD: Okay. Gerald, guess

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1 you can move on.
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- 2 MR. BRAUN: Our next panelist is Phil
- 3 Reese from the California Biomass Alliance.
- 4 MR. LaFLASH: While Phil's setting up I
- 5 could add one thing on the discussion that Susan
- 6 had. There is a meeting tomorrow at UC Davis
- 7 looking at biorefineries. So, you know, when I
- 8 talked about the fact that you can take the
- 9 synthetic gas and convert it to a number of
- 10 different chemicals and valuable forms. I think
- 11 that's probably a good follow-on, being that it's
- 12 tomorrow, just down the street.
- 13 MR. REESE: Thank you, Commissioner. I
- 14 represent the --
- 15 COMMISSIONER BOYD: Excuse me, Phil,
- would you yield to a telephone question of PG&E?
- We finally recruited somebody.
- 18 MR. SPEAKER: Okay, go ahead and open
- 19 the line.
- MR. MARIHART: Am I on?
- 21 COMMISSIONER BOYD: You're on.
- MR. MARIHART: Okay, Tom Marihart again.
- I work with the application-related equipment for
- 24 the management of biomass and, you know, in the
- future, manure-to-energy, or energy applications

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1 on farm scale.
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24

2	And just one little thing. I do notice
3	that it doesn't seem to get a lot of emphasis in
4	that gasification to just pure Btu heat for
5	offsetting existing heat loads onsite or around
6	nearby facilities that can use steam, for example;
7	or, you know, manure-to-heat-to-steam-to-
8	electricity. And I'd just like to emphasize,
9	that's also a very viable use for the biomass.
10	And that would be something that would
11	be very handy to have in there so that you could
12	potentially digest the manure, for example. And
13	then you could gasify the dewatered dry solids.
14	And then you could produce a balance of renewable
15	biogas or natural gas substitute and renewable
16	electricity.
17	But those incentives need to be in place
18	for that, you know, for that to occur. That
19	incremental improvement in areas where, for
20	example, for water quality reasons, you know, you

25 COMMISSIONER BOYD: That's a question of

energy and nutrient management tool.

won't be able to put in a digester for whatever

reason. You could go gasification where there is

no liquid effluent. And you can also use it as a

MR. LaFLASH: Well, I think that's a

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you, now.
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21

- 3 good point; it's sort of what gets measured gets done. And the targets in the Bioenergy Action 5 Plan are around electricity and biofuels. There 6 is a mention in there of natural gas substitute, but I don't recall if there was a goal associated with that. But that may be a part of it. 8 9 It's hard with these hybrids when you have to figure out the accounting, which one of 10 11 these energy forms goes to which target you're trying to hit. 12 13 MR. MARIHART: I figured for the people 14 that I work with, a company called BGP, they 15 specifically look at handling the mortality and biomass, and then convert it directly to heat or 16 steam or electricity. They don't do any of the 17
- There's a fairly difficult concepts, you know, dealing with tars and things like that when you change the temperature at which you collect 22 gases and such. And it also requires you to, you know, have more dry biomass. 23

exotic gases or anything like that.

24 So what might be good for woody biomass 25 might not be appropriate for mortality, for

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1 example.
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2 COMMISSIONER BOYD: The point you raise
3 is a very good one. And I'm suddenly reflecting
4 back to when we wrote the action plan and
5 everything else, biogas was something we were
6 really interested in. But we really thought it
7 was quite a ways off in the future.

PG&E leapfrogged over a lot of that future, and suddenly it's a very viable thing right now. I think it's a good point, and we may want to reconsider, you know, action plan, son of, or phase two in terms of promoting biogas.

Because that's something this agency, we've actually pushed pretty hard. Kind of did get neglected a little bit there, perhaps, in that policy document.

MR. MARIHART: Or more specifically, just being able to create renewable sources of waste heat that can be turned from steam to electricity. It doesn't necessarily even have to be, quote-unquote, biogas. It could be gasified solids that are directly termed highly efficiently with minimal emissions or lower emissions into a stream that can then be harnessed for steam or absorption chilling or, you know, more than like

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1 it would be steam production for electricity.
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- 2 COMMISSIONER BOYD: Hal, did you want to
- 3 say something?
- 4 MR. LaFLASH: I was going to say that if
- 5 there's a Bioenergy Action Plan II, take into
- 6 account the, you know, thermal value of something
- 7 like this that he's talking about. But also take
- 8 into account that there could be a biogas that
- 9 isn't ultimately converted to electricity.
- 10 We've had a number of our compressed
- 11 natural gas vehicle customers, for example, who
- have said they'd love to have a biogas tariff so
- they could just buy biogas to go into their
- 14 vehicles.
- 15 Since once it goes into the pipeline it
- 16 becomes really just an accounting issue as to how
- much goes in, how much comes out. They're not
- 18 going to get molecule-for-molecule obviously.
- 19 But, you know, that way they could say that they
- 20 have a renewable fuel vehicle and they will have
- 21 paid for biogas.
- 22 COMMISSIONER BOYD: That's a very good
- point, also. On the use of waste heat, I would
- 24 say that this agency and probably our partner
- agency, the PUC, we've written up the use of waste

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1 energy multiple times in our Integrated Energy
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- 2 Policy Report. We recognize that as a resource we
- 3 need to capture, as well. It isn't necessarily
- 4 tied to biomass at all. It's just waste heat,
- 5 period. We'd like to see it used, maybe in CHP
- 6 applications, but just used.
- 7 The other point on the use of biogas in
- 8 other than electricity generation is a good point.
- 9 And when we signed our MOU with Sweden, is we
- 10 expected to learn more from them in order to
- 11 export that knowledge here to get right into
- 12 biogas. But, as I indicated, we've been kind of
- 13 lucky. It's leapfrogged forward very quickly.
- 14 But in Sweden all the biogas is used for
- 15 transportation fuel for the most part. Very
- 16 little of it finds its way into their gas
- infrastructure. Which, frankly, they don't have
- 18 much of. They've built an infrastructure --
- 19 MR. MARIHART: The distributed
- 20 infrastructure.
- 21 COMMISSIONER BOYD: They don't have any
- 22 native gas in Sweden, so they don't have a lot,
- 23 period. Anyway, good point.
- MR. MARIHART: Yeah, I mean what would
- 25 also be nice is, you know, if we could have CNG

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1 stations on dairies for a change, and maybe the
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- 2 water guy could be coming by and instead of
- 3 inspecting lagoons and requiring liners, buying
- 4 CNG from the dairy. There would be a way to, you
- 5 know, foster the new technology and, you know,
- 6 kind of kill two birds with one stone. Work
- 7 collaboratively with them; give them a customer.
- 8 VICE CHAIRPERSON WOLFF: Sign me up.
- 9 COMMISSIONER BOYD: Okay, thank you for
- 10 your question.
- MR. MARIHART: Thank you.
- 12 COMMISSIONER BOYD: Phil.
- 13 VICE CHAIRPERSON WOLFF: I had a quick
- 14 comment if I may.
- 15 COMMISSIONER BOYD: Sure, by all means.
- 16 VICE CHAIRPERSON WOLFF: Paul may be
- aware of this, but I don't know if the entire
- 18 audience is. I wish I could cite the section of
- 19 the Resources Code, but there's a new section in
- 20 the Resources Code adopted January 1 of this year
- 21 which basically says the CPUC has the authority to
- 22 charge above market price referent for fuels or
- 23 electricity sources that support clean
- 24 transportation, whether it's electric transport or
- 25 clean fuels for transport, like clean natural gas.

And I think that means that for biogas, 1 2 if you were buying biogas that was pipeline 3 quality someplace in the system, and then you accounted for how many people were getting 5 compressed natural gas elsewhere in the system, 6 you could build that into the ratebase. I know we had a conversation earlier about whatever the new rule was, what's the --8 carbon credits or whatever, you say you're not 9 clear whether you can go above market price 10

I think with respect to transport fuels 12 13 you can; you already have that authorization as of 14 the beginning of this year.

referent without legislative authorization.

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So, with respect to the dairies, you know, if they had a way to get that gas go out the back to the pipeline, there already is an opportunity administratively without going back to the Legislature to make that work.

You know, all the -- that collect mill basically make one run from the processing plant out to each dairy at a time. They go out to the dairy and they fill up. They bring it back to the processing plant. They wash the truck. They go out to another dairy and collect; come back; wash

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1 the truck. Because they don't want to mix loads.
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- 2 And so those trucks -- I think some
- 3 people in the dairy industry can tell you more
- 4 about this, but I think there's been some research
- 5 into converting those fleets over to gas, and the
- 6 idea of running it off of dairy gas in some way.
- 7 MR. BRAUN: Thank you very much. Good
- 8 discussion. I'll take the opportunity to re-
- 9 introduce Phil Reese with the California Biomass
- 10 Alliance.
- MR. REESE: Ready?
- 12 (Laughter.)
- 13 MR. REESE: Okay. The California
- 14 Biomass Energy Alliance is the trade group of the
- operating and some of the idle biomass-to-electric
- 16 power plants in California. There are 28
- 17 operating biomass plants -- excuse me, after last
- 18 Thursday, there are now 27 operating biomass
- 19 plants in California, spread across 16 different
- 20 counties, generating about 550 megawatts of
- 21 baseload power. There are 14 idle plants. And
- 22 these plants sell electric energy wholesale to the
- 23 utilities.
- Now, one of the things that struck me
- 25 about this morning's discussion overall was that

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1 it was almost exclusively in the future tense.
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- We're going to start looking at; we're going to
- 3 start strategic planning; we need to develop new
- 4 technologies; we need to coordinate and
- 5 streamline; we're going to develop a position
- 6 paper; we need to collaborate with all involved
- 7 stakeholders. And just a minute ago: It would be
- 8 nice if, followed by, if there was a way.
- 9 Well, I'm not in the future tense. I'm
- 10 talking about the plans that are here now and
- 11 running.
- This is a map with a lot of circles on
- 13 it. All of those circles were, at one time, and
- 14 some still are, an operating biomass plant. The
- 15 red circles are those that are still operating.
- And it's probably obvious that the larger the
- 17 circle the larger the generating capacity.
- I'm a principal and owner of that one.
- 19 That plant, in terms of megawatt hours delivered
- into the grid, is the largest in the world. It
- 21 went into operation 15 years ago.
- Let's talk about the status of this
- 23 industry. Look at the map again. The green
- 24 circles are the idle plants. And I don't have a
- pointer, but the small circle in Monterey County

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1 and the small circle in Stanislaus County are now
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- green. They have gone out of business since this
- 3 map was generated. And the open circles are those
- 4 that no longer exist.
- Now what is the status of this industry?
- 6 I'm telling you it is precarious, at best. This
- 7 is a list of the plant closings over the last
- 8 decade plus a couple of years. Pretty much a
- 9 steady going out of business on the part of the
- 10 industry.
- 11 And in every single case it was because
- 12 the revenue derived from selling the electricity
- would not cover the cost of operations and buying
- 14 fuel.
- Now, let's talk about fuel for a minute
- here. All these plants burn wood waste or waste
- 17 wood, whichever you like to put it. Going around
- 18 the industry and the phone calls I get, I'm
- 19 constantly told that there's not enough fuel
- 20 available.
- 21 Well, this is a 25-year graph of the
- fuel usage by the state's biomass industry. The
- four colors are the four types of fuel into which
- 24 the industry, itself, divides its fuel. The blue
- 25 are mill residues. And as you can see, back in

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the late '80s, early '90s, a whole lot of that was
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- 2 used. The decline in the volume indicated on the
- 3 blue curve follows the decline in the operation of
- 4 sawmills in California.
- Now, the yellow one is urban waste wood
- 6 or urban wood wastes, that, as you can see, have
- 7 increased, to some extent to make up for the loss
- 8 of mill waste.
- 9 The red is agricultural residues, which
- 10 absent the use by the biomass plants, are open
- burned in the fields for reasons of disposal. The
- 12 yellow curve, urban waste, for the very most part
- 13 are thrown in landfills if not for its use as fuel
- 14 by the biomass plants.
- 15 And the green are inforest residues.
- 16 You heard a bit about that this morning, forest
- 17 thinnings, forest clearings and the like.
- 18 Now, I want to call your attention, I'm
- 19 going to walk over here and point to something,
- 20 because I want to come back to it. Right here.
- 21 That peak occurring in the 2001 timeframe
- 22 represents about a half-a-million ton spikeup in
- 23 agricultural residues. I'd kind of like you to
- 24 hold that thought for a minute.
- 25 Somebody asked me about what is urban

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1 waste wood. That's a picture down at my plant.
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- We have mountains of this stuff. It would be
- 3 thrown into landfills. We burn about 1000 tons a
- 4 day of that kind of urban waste wood. I have lots
- of other fuel pictures but they didn't give me
- 6 time to show them to you.
- 7 Now, right now if you added up the
- 8 volumes shown on that four-color curve in 2006
- 9 you'd find that the industry is currently
- 10 consuming about 5 million bone dry tons a year.
- Now for the two people in this room who don't know
- 12 what bone dry tons are, that's wood with the
- moisture content deleted. And if you still don't
- 14 understand, that's about 7 million green tons a
- 15 year of wood.
- And the stuff is turned into landfills
- in green tons, it's burned in the fields in green
- tons, it goes across the scales at green tons.
- 19 The industry talks in terms of bone dry tons.
- Now, as I said a minute ago, I hear all
- 21 these stories about there's not enough fuel for
- the biomass industry, and not enough for an
- 23 expansion of the biomass industry, for heaven's
- 24 sake. Well, that's not right. That statement is
- either wrong or taken out of context.

There's not enough fuel at the prices

the plants can afford to pay for it. Now, if you

go back to that little spike I showed you on the

agricultural fuel cost curve. Back in the 2000

year the Legislature realized the problems caused

by open burning of agricultural wastes in terms of

air quality impacts.

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And the Legislature set in place a subsidy of \$10 a green ton for every green ton of agricultural waste that was retrieved by the biomass plants for use as fuel and taken out of the open burning arena.

Many of the plants bought infield chippers, equipment that could go into the ag fields and retrieve that additional agricultural waste material. And many of the plants signed contracts with suppliers to do just that.

The result was a spikeup of about a half-a-million tons in that year of ag residues that were taken out of open burning. Boy, that worked great. For a year. Until the Legislature pulled the subsidy, leaving a number of plants with contracts to get that stuff that had to be honored or bought out, or with equipment they had purchased and probably financed. While it worked

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1 great, it left many of the plants with a net loss.
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- 2 But the point I want to make here is
- 3 that the availability of merely \$10 a green ton
- 4 extra in one category of fuel immediately produced
- 5 an increase in the use of that fuel.
- But it's not realistic to assume that we
- 7 could get all 34 million tons, but there certainly
- 8 is enough fuel for a modest increase, perhaps a
- 9 doubling of the biomass industry. Hold that
- 10 doubling thought for a few minutes, I'll come back
- 11 to it.
- Now, as with all presentations, we're
- going to have a commercial. But fortunately we
- heard a bit about this this morning. I'm sure you
- all realize that all renewable generation
- 16 technologies reduce the greenhouse emissions of
- 17 the displaced fossil fuel generation that would
- 18 otherwise occur. Geothermal, hydro, wind, anybody
- 19 notice nuke on there that displaces fossil fuel,
- too, but I'm not really calling it a renewable.
- 21 But the tall green bar on the left is
- 22 the biomass plants I'm talking about. Now, I've
- 23 alluded to what happens to that fuel if it's not
- 24 used as plant fuel to generate electricity. It's
- 25 disposed of in some manner. And I will summarize

1 a great deal of literature that has recently

- 2 entered the arena to the effect that every one of
- 3 the alternate fates of disposal of that biomass
- 4 material produces far greater volumes of
- 5 greenhouse gas or CO2 equivalent than does the
- 6 combustion of that fuel in a boiler.
- 7 Up to about the 1500 pounds per megawatt
- 8 hour that is merely the displacement of fossil
- 9 fuel, everything above that is negative greenhouse
- 10 gas generation. I know that's a crazy way to put
- it, but it is a greenhouse gas offset that the
- 12 biomass and the biogas industry produce. I don't
- speak for the biogas, so I rally can't go into
- 14 that. And that's the commercial. We have a
- 15 substantial net negative contribution to the
- 16 carbon world today.
- 17 Let's talk about real briefly the
- 18 hurdles, because Susan asked me to do that. The
- 19 nonelectric benefits, specifically I'm talking
- about the waste management benefits in all areas,
- 21 thinning the forest and having a responsible
- 22 mechanism for disposal of the waste, preventing
- open burning, saving landfill space is unrewarded.
- 24 The only revenue stream that any of our plants
- 25 have is selling electricity.

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Now, let's come back to the fuel.
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 2
         have a little statement in our group. It's the
         fuel, stupid. Fuel cost is, depending on where
 3
         and when in the state, is $25 to $50 a megawatt
 5
         hour alone. The rest of the operation and
 6
         maintenance costs and paying off the mortgage is
         in addition to that.
                   Now, hurdle is the RPS. Intended to
 8
         offer a solution, I believe, it has really worked
 9
         the other way. Now we all know the RPS is
10
11
         undifferentiated by generation technology. And
         it's pretty much undifferentiated by
12
13
         deliverability characteristics.
14
                   I have a list here of 14 biomass plant
15
         contracts that have been signed by the various
         utilities around the state since the RPS went into
16
         operation. Seven of these are restarts of
17
18
         currently idle plants; and seven of these are
19
         greenfield.
2.0
                   Now, several months ago the PUC sent a
21
         report to the Legislature, as is required by law,
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Now, several months ago the PUC sent a report to the Legislature, as is required by law, stating that the utilities are not going to meet the obligations and mandates of the RPS by 2010.

They're going to fall significantly short in 2010.

Even assuming 100 percent success rate on the

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1 contracts the utilities have signed.
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- Now, of course, the only ones I can

  speak of are the 14 biomass plant contracts.

  Those in the industry which I represent have

  talked about these a lot. And we are predicting

  not a 100 percent success rate for these

  contracts, that is 100 percent success of coming
- 9 If more than two of these plants come
  10 online it'll be a miracle. And the reason is very
  11 simply the contracts have been signed at levels
  12 for a sale of electricity that are too low to
  13 support the resuscitation of an idle plant or the
  14 building of a new one, the purchase of fuel and
  15 paying off the debt.

online, we're predicting 100 percent failure rate.

- The main hurdle here, you've heard the word a bunch of times, the market price referent.

  There are several, but let's talk about the one for baseload generation, which is what a biomass plant does.
- 21 The MPR applicable to a biomass plant is 22 based on the cost to the utility of a modern 23 combined cycle gas turbine plant, the newest, most 24 efficient generation possible. If they 25 encouraged, to use Mr. Clanon's words, the

1 renewables to come in at less than that, if that

- 2 was going to be the case you wouldn't need an RPS.
- 3 It would just happen.
- 4 Biomass energy costs more than the
- 5 market price referent. A big part of that is the
- fuel. Now, we've heard a huge amount here about
- 7 growing fuel, the save the salt-damaged lands.
- 8 Well, I would suspect that if a forest were to be
- 9 planted of poplar or a fast-growing repeatable
- 10 eucalyptus, that the entire cost of planting,
- 11 preparing, insect-proofing, harvesting, chipping
- and trucking that would be laid on the biomass
- plants; and someone would expect us to pay those
- 14 costs out of our electric revenues.
- We've looked at this a dozen times.
- 16 There has been a substantial federal production
- 17 tax credit in place for many years for closed-loop
- 18 biomass. That's the term for growing your own
- 19 fuel. There has never been one. There won't be.
- 20 It's much more efficient to use waste generated by
- 21 others at their expense than it is to generate
- your own.
- Now, if there were to be a mechanism --
- 24 future tense, sorry -- but if there were to be a
- 25 mechanism to be remunerated for improving the land

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1\, \, by the growing of these fuel crops, well, then
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- 2 maybe it would work. But who's going to pay that.
- 3 This is our projection of the renewable
- 4 portfolio standard. The pie chart on the left is
- 5 the way it is right now. Our kind of biomass,
- 6 solid fuel, is about 16 percent and biogas about 5
- 7 percent. And I believe someone said this morning
- 8 we're at about 20 percent, as the Governor's
- 9 executive order has requested.
- 10 But let's talk about what's going to
- 11 happen by 2010. We're projecting a small
- improvement or increase in the biogas generation
- and none at all in biomass. Going back to my list
- 14 here that we don't think is going to happen.
- 15 Solutions. The Governor and every
- agency represented around this table, and some who
- 17 aren't here today, participated in the interagency
- 18 working group. And came to the conclusion, as
- 19 expressed in the Governor's executive order, that
- 20 biomass should constitute 20 percent of the RPS,
- 21 whatever the level of the RPS happens to be.
- Well, 20 percent of 20 percent right now
- 23 would be 4 percent. That would be about a
- 24 doubling of the current solid fuel direct
- 25 combustion biomass plants. I've already told you

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there's plenty of fuel; the only hurdle is not
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- 2 being able to pay for it, given the amount that we
- 3 are able to get contracts for.
- Now, for a number of years, five to be
- 5 specific, before this the Energy Commission has
- 6 distributed public goods charge funds to a variety
- of sectors in the renewable energy world,
- 8 including some to the existing biomass industry.
- 9 There was a statement this morning in
- 10 one of the staff presentations that they have
- 11 distributed X millions of dollars and kept 33
- 12 biomass plants running. Well, there's 28 right
- now. There hasn't been 33 for five years.
- But there's a substantial amount of
- money still in the kitty earmarked for biomass
- 16 that was not distributed while the plants were
- 17 closing, as I showed you on the closing list at
- 18 the start. Now would the expenditure of that
- 19 money that was not put out have prevented any of
- those closings? We'll never know.
- 21 But, in the present tense, the
- 22 Commission is right now deciding if and in what
- 23 manner to continue the distribution of the public
- goods charge funds to the existing biomass plants.
- 25 That is a real solution, if they find their way to

continue the subsidy at the levels that have been discussed and requested by the industry.

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I'm going to skip that third one for the moment because it really is -- that's too easy a solution. We don't have tax parity with geothermal or wind. Biomass plants in California get one-fourth to one-half the federal production tax credit that wind or geothermal gets. We can have an offline discussion about that if you want.

What we need to do, and I'm going to replace my third line there with the one to solve the problem of abuse of alternative daily credit.

Wood waste being put into landfills as alternative daily credit, receiving credit for having diverted that waste as though it were not put in the landfill, and not paying any -- fee for it. And that's our fuel that goes there. Now, I don't mind six inches of daily cover. I don't like six feet that we see.

Now, I showed you the bar chart where biomass had the tall green one. There is a market evolving, the Air Resources Board is working on it, the Governor had a task force developing a market, you've heard the cap-and-trade terms.

25 What has to, in our opinion, be retained in that

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1 market is the ownership of the greenhouse gas
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- credits over and above the displacement of fossil
- 3 fuel, because the utility rightly gets those under
- 4 the contract. Such that we could sell those
- 5 greenhouse gas offset credits in the marketplace
- 6 at whatever level the marketplace supports.
- 7 And we have frequently even asked for an
- 8 alternative. That's my last line on here. We're
- 9 a waste management industry that happens to make a
- 10 little electricity on the side. Twenty-five cents
- 11 a month on everybody's trash bill would also solve
- 12 the problem.
- Thanks.
- MR. BRAUN: Questions or comments from
- 15 the dais?
- 16 VICE CHAIRPERSON WOLFF: Yes, I have
- 17 several. A prequestion to the question, itself.
- 18 The prequestion is just remind me what's the
- 19 approximate average payment for kilowatt hour that
- 20 these plants receive --
- 21 MR. REESE: There are -- the majority of
- 22 the plants are getting 6.45 cents per kilowatt
- 23 hour. That rate is a five-year agreement with
- 24 PG&E. It escalates 1 percent about six months
- from now because we're about six months into the

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first year of five. And then it -- well, it
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- 2 escalates 1 percent a year.
- 3 There are two other categories. One is
- 4 the biomass plants that are selling to Edison are
- 5 getting 6.15 cents per kilowatt hour. And that
- 6 applies to one plant. And I showed you where the
- 7 big red dot was on that one.
- 8 VICE CHAIRPERSON WOLFF: Right.
- 9 MR. REESE: And the remainder of the
- 10 plants are getting what's termed SRAC, short run
- 11 avoided cost, which is the result of a calculation
- 12 using the price of natural gas as currently set in
- 13 legislation in SB -- in section 390.
- 14 VICE CHAIRPERSON WOLFF: And is that the
- 15 6.45, or is it --
- MR. REESE: No. All the contracts
- 17 called for the energy price to be SRAC.
- 18 VICE CHAIRPERSON WOLFF: Right, I --
- MR. REESE: The agreement --
- 20 VICE CHAIRPERSON WOLFF: -- 6.45
- 21 (inaudible).
- MR. REESE: Yes, the 6.45 is an
- 23 alternative to the use of SRAC.
- 24 VICE CHAIRPERSON WOLFF: All right, more
- detail than I need. I'll check into that later,

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1 though, to see why an alternative to SRAC was
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- 2 created.
- 3 The followup question, though, the main
- 4 question was if you want to go to 10 million bone
- 5 dry tons per year what do you need to be paid?
- 6 You being the industry.
- 7 MR. REESE: Probably about 2 cents a
- 8 kilowatt hour more.
- 9 VICE CHAIRPERSON WOLFF: So something
- 10 like 8.45.
- MR. REESE: Yeah.
- 12 VICE CHAIRPERSON WOLFF: And how about
- some higher numbers? What if you want to go to,
- 14 you know, 15 million bone dry -- has anyone done a
- 15 supply curve like that?
- MR. REESE: No.
- 17 VICE CHAIRPERSON WOLFF: No?
- MR. REESE: No.
- 19 VICE CHAIRPERSON WOLFF: But in the
- 20 range of 8.5 would do it for the 10 million bone
- 21 dry tons a year. Does that come out of the
- 22 forests for fire control?
- MR. REESE: Yeah, it does. That's
- another problem that we have no control over here.
- 25 The removal of wood from the federal forest has

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1 essentially stopped years ago. A number of the
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- biomass plants that are currently operating were
- 3 sited and designed to use wood out of the federal
- 4 forests. Since that has stopped, they are having
- 5 to reach considerably further in distance to get
- 6 urban wood waste or ag. And some of those plants
- 7 are operating way below full capacity.
- 8 VICE CHAIRPERSON WOLFF: And then coming
- 9 to the urban wood waste or ag, would a ban on the
- 10 use of these materials as alternative daily cover
- or at least a ban on counting them as diversion
- when they're used as an alternative daily cover,
- 13 would that be sufficient to drive the materials to
- 14 you?
- 15 MR. REESE: It would drive those
- 16 materials to us. That wouldn't be enough to
- 17 double the industry.
- 18 VICE CHAIRPERSON WOLFF: No, I
- 19 understand. But that would -- so instead of
- working the economics, it's possible to simply
- 21 drive the materials to you by banning them from
- disposal in landfill?
- MR. REESE: Yes. I can't say -- that
- 24 would certainly not be sufficient to double the
- size of the industry, to meet the Governor's EO.

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VICE CHAIRPERSON WOLFF: I already see a
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 2
         gentleman from -- or at least someone there
 3
         jumping up and down to discuss this -- someone
         from Waste Management here. I'll beat you to one
 5
         thing I have to say.
 6
                   I'll just say for the record, though,
         that as someone who used to do a lot of work in
 8
         the solid waste industry, one of the most
         outrageous things government in California has
10
         ever done was to pass a law which said that
11
         alternative daily cover made from green waste
         collected in special green waste collected
12
13
         separately at the curb which the public thinks is
14
         not going to landfill, that that stuff can, in
15
         fact, go to landfill as alternative daily cover.
         And be counted as diversion.
16
                   I believe the CIW on the staff
17
18
         recommended against that at the time. The
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I believe the CIW on the staff
recommended against that at the time. The
Legislature overruled them. It's just very very
bad public policy because from the public point of
view it's tremendously confusing. And just looks
backwards. And I personally think it is
backwards.

MR. BRAUN: Other comments, questions from the dais?

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CHAIRPERSON BROWN: You're not asking me
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 2
         to comment on that --
 3
                   (Laughter.)
                   (Parties speaking simultaneously.)
 5
                   CHAIRPERSON BROWN: A direct hit. It is
 6
         a football which I think everybody who
         participates in that game is aware of that at some
 8
         point, some way, somehow there's going to be a
         lengthy discussion.
10
                   One of the references I made this
11
         morning was to our strategic director regarding
         organics in the landfill. And I think that there
12
13
         is some view in the not-too-distant future for a
14
         discussion about the use of materials for ADC and
15
         our ability to reduce organics in the landfills.
                   So, stay tuned for that. But, you know,
16
17
         as we say, there can't be a ban without a plan, so
18
         we need to make sure that the Water and Air Boards
19
         work collaboratively with us for compost
         facilities and biomass facilities.
2.0
21
                   VICE CHAIRPERSON WOLFF: Thank you. We
22
         will, certainly. And be certain, everyone knows,
23
         in terms of being a direct hit, due to term limits
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25

it's a direct hit on people who are no longer

around. It's not intended to speak to anyone who

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is currently in a decisionmaking position.
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- 2 COMMISSIONER BOYD: So those of us
- 3 unconfirmed (inaudible). This issue is so old,
- 4 this football game is so old that those of us who
- 5 have been playing it were wearing leather helmets
- I think at the time we started.
- 7 But let's see if we can't fix it.
- 8 MR. BRAUN: It may be a good idea to
- 9 defer comments from the --
- 10 COMMISSIONER BOYD: Go ahead. But I was
- going to agree with the Moderator, who was going
- 12 to say we should defer public questions and
- comments to the end of the panel hereinafter.
- MR. BRINK: I could wait.
- 15 COMMISSIONER BOYD: Well, you're already
- 16 halfway here.
- 17 MR. BRINK: And the only reason I am,
- 18 Commissioner, is it was questioned or alluded to
- 19 about what about the wood from the national
- 20 forest. So I thought this would be a good time to
- 21 chime in on that, which is what I was going to
- 22 mention anyway, which the Commission has heard
- from me before, but I'm going to do it again.
- 24 The Bioenergy Action Plan, the executive
- orders, the RPS, Bryan Jenkins' fine work with his

```
1 team on the roadmap outline, how you get to 2000
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- 2 to 2500 megawatts of power from the biomass
- 3 industry. And Phil did a nice job of outlining
- 4 there's 550 megawatts of operating capacity today.
- 5 There's somewhere around 5 million bone dry tons
- 6 unused. If you would have added up the pieces on
- 7 his chart there, that as he mentioned probably
- 8 takes another 2 cents or so to go get.
- 9 That's about 600 megawatts worth of
- 10 power. So you're still in the neighborhood of 800
- or so megawatts short. And I would suggest the
- 12 most logical place that I think you all are well
- aware of to go get it is from the national forests
- of California.
- There's 7.5 million acres today at risk
- 16 to catastrophic wildfire. If the Forest Service
- was reducing that backlog through thinnings and
- 18 fuel reduction efforts at the rate of 500-600,000
- 19 acres a year, they'd eliminate the backlog by
- 20 2020, which would help the state meet its RPS; it
- 21 would help on AB-32 implementation.
- 22 It would create 7 million bone dry tons
- of new fuel. That's enough for 900 megawatts.
- That's the equivalent of 30 new 30 megawatt plants
- 25 if they were strategically placed on the west

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1 slope of the Sierras. It would reduce the
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- 2 transportation distances that the existing
- 3 industry sees today. And thus reduce the overall
- 4 costs of transporting the material.
- 5 You'd see at least, according to the
- 6 Forest Service's own researchers, a 50 to 60
- 7 percent reduction in wildfire. Today in
- 8 California we're burning up our forests at the
- 9 rate of .64 percent per year.
- 10 The Climate Action Team's findings is
- 11 that could be increased by up to 55 percent by the
- 12 end of the century. That means that by the end of
- 13 the century we could be seeing California's
- 14 forests burn up at the rate of 1 percent per
- 15 year. So every 100 years the whole thing
- 16 burns down.
- 17 Now, for the Water Quality Control Board
- 18 I'd suggest the cumulative watershed effects issue
- 19 associated with burning it up at 1 percent per
- 20 year. I think we'd be far better off mechanically
- 21 removing the biomass. The Forest Service says
- they'd have to do it about once every 20 years on
- 23 a recurrent basis to get that material off the
- landscape.
- See a tremendous reduction in insects,

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disease and as I said, wildfire. You'd also see
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- 2 hundreds of millions of dollars of reduced
- 3 suppression costs that comes right out of our
- 4 pocket. And you would see, at the current rate,
- 5 well over a million tons reduction in CO2
- 6 emissions associated with those wildfires. Which
- 7 all counts on the right side of the equation for
- 8 AB-32 implementation.
- 9 Now, it would take the Governor
- 10 personally, along with CEC and the PUC and the
- 11 State Legislature, to stand up and ask Congress to
- 12 act. Because it would take new federal
- 13 legislation. The Forest Service simply with its
- 14 myriad of conflicting statutes it has to deal with
- 15 would not be able to make this kind of policy
- 16 change and be successful under current statute.
- 17 But I would suggest it's worth a try
- 18 because the no-action alternative is not
- 19 tolerable. The suppression costs are going up
- like a rocket. We're going to lose lives; we're
- 21 going to lose billions of dollars of property.
- 22 There's public health risks associated with the
- 23 smoke. The GHG emissions are on the wrong side of
- the equation. Going to 1 percent of our forests
- 25 burning up every year, by the end of the century

1 this is the wrong answer. We can't tolerate the

- 2 watershed effects.
- 3 Thanks.
- 4 COMMISSIONER BOYD: Thank you. Did you
- 5 identify yourself for the record?
- 6 MR. BRINK: I probably didn't. I'm
- 7 Steve Brink with the California Forestry
- 8 Association.
- 9 COMMISSIONER BOYD: Thank you. Some of
- 10 us have been making your arguments for the better
- 11 part of the decade. And, quite frankly, I'm
- 12 hopeful that climate change will finally push this
- over the brink of that issue. But it will take
- 14 the federal government to embrace climate change,
- and they're just barely discovering it. So, we'll
- see. We got to move on with our panel here.
- 17 VICE CHAIRPERSON WOLFF: I'm sorry, if I
- 18 could ask one quick question.
- 19 COMMISSIONER BOYD: Always.
- 20 VICE CHAIRPERSON WOLFF: Thank you.
- 21 Steve, no need to answer now, but if you could
- 22 email me any information you've got. I'm looking
- 23 for scientific studies that show water quality
- impacts off of recently burned land.
- 25 COMMISSIONER BOYD: Go ahead, Gerald.

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1 MR. BRAUN: Okay. The next speaker --
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- 2 the next panelist is Kevin Best, Real Energy,
- 3 Incorporated.
- 4 MR. BEST: Thank you, Commissioners, and
- 5 good afternoon. So, I'm Kevin Best; I have Real
- 6 Energy, LLC. We're in Yountville, California;
- 7 Napa Valley. And I was asked to say a few words
- 8 today about kind of what we're doing in biogas and
- 9 why. I have five or six slides that will kind of
- 10 bring everybody current there.
- 11 And then we had a little event recently
- 12 to talk about the regulatory challenges. And so,
- this is kind of an update on that event.
- 14 We're talking today about overcoming key
- market barriers of biogas development specifically
- in this presentation, and injection into the
- 17 natural gas pipelines, moving renewable gas into
- 18 microgrids.
- 19 On the lower left we see digesters, the
- 20 complete mix type that we see commonly throughout
- 21 the world. Not so common in North America. We
- see distributed generation on the roof of one of
- 23 California's office buildings, Elihu Harris
- 24 Building in Oakland. That's the middle slide.
- 25 This is an area that Real Energy has rented space

 $1\,$   $\,$  on the roof and we installed distributed

- 2 generation.
- 3 And then on the right we have a CalPERS
- 4 asset called Regents I and II. It's a real estate
- 5 development in La Jolla, California. It's one of
- 6 the only legal microgrids installed.
- 7 And so our notion is to harvest the gas
- 8 that we can from nearby states; and then bring it
- 9 into California and generate electricity at the
- 10 point of use where we can get the highest value
- 11 for our product.
- 12 We develop, we own, we operate. These
- 13 are all cleaner than grid. We compete directly
- with the grid, interconnected 43 discrete systems
- 15 to day using reciprocating engines, solar
- 16 photovoltaics and microturbines.
- 17 We're now building biogas plants with
- 18 the notion of injecting into the natural gas
- 19 pipeline to fix our gas costs for DG. This is
- 20 only a notion, as no one really injects biogas in
- 21 North America yet. We have one or two plants that
- 22 will come up this year, one in Texas, one in
- 23 Idaho. But this is not something that happens yet
- in North America, but we see it all over in Sweden
- and Germany and Austria and now in France, and

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1
 also in Spain.
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2	There's no cost or operating risk to the
3	farmer. There's no cost or operating risk to our
4	host in downtown San Francisco, whether that's
5	Marriott Hotels or Bechtel or you, Paul, in your
6	office building there at the Public Utilities
7	Commission. We power these buildings at no cost.
8	We just sell power a little bit cheaper than you
9	could have otherwise have purchased the power.
10	So, inCity, it's a 15-year site lease on
11	the roof with a commodity sale agreement for
12	electricity, chilled water, hot water, steam,
13	standby services. And on the farm it's a 15-year
14	site lease to take the manure; we give back of
15	course, and then energy crop agreements are just
16	starting to be negotiated in North America.
17	These are plants. They're all kind of
18	different, but this is distributed generation in
19	action. The most recent plant installed uses the
20	Ingersoll Rand microturbines. It's very clean,

23 You see some solar photovoltaics, but 24 these are largely gas-consuming devices.

put any of this gas right in these engines.

very robust. We always clean our gas. We don't

25 This is a really fun business until gas

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1 prices kind of go haywire. And then it's not so
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- 2 fun at all. So our notion is to fix our gas price
- just like you've seen solar systems, when you
- 4 write that check you know your electric price for
- 5 30 years. It's embedded in the capital costs.
- 6 Very similar to the biogas plant.
- 7 So, as we have standards for modular
- 8 combined heat and power now, and we have standards
- 9 for microgrids that are becoming more and more
- 10 common throughout the world, I think, you know,
- 11 Hal, you talked about scale a little bit earlier.
- 12 Our notion is scale comes with expanding our
- 13 territory.
- 14 And so microgrids can help us really
- 15 reduce capital costs, capture load diversity
- opportunities. You get larger equipment, less
- 17 expensive, better emissions controls, fewer pieces
- 18 of equipment, more load diversity. And so all the
- 19 things that you need to run a little private
- 20 utility.
- 21 And our hope is that these can run on
- 22 biogas delivered through the pipeline. In North
- 23 America there are less than 200 digesters. No
- 24 biogas injection until this year. And then in
- 25 Europe we have 5000 digesters with biogas

1 injection for the last five, six, seven years.

2 And so many desire this standard for

distribution system injection. PG&E's taking the

lead on transmission system injection. We

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5 appreciate that. It's a tariff; it's the first

6 that we know of in North America. It's useful for

anyone located on a transmission line. We need to

see a move toward distribution line injection.

And so we are hoping with some of these partners to effect a standard. And it's not going to be an easy run. There is no quality or standard, you know, monitoring protocol yet. We proposed using the European community standard as a strawman. That was actually largely rejected in an event we had recently. And so that's worth a little more dialogue.

We had no intention of developing biogas in California. We heard the urban legend, rumors and hearsay of the regulatory kind of, you know, climate. And so our hope was to invest in biogas plants in Nevada, Arizona, New Mexico, Texas and Oregon. And yet, when you do the numbers to go from our dairy in Salem to San Francisco, it costs about \$3.50 per MmBtu. And half of that is just getting from Salem, Oregon to the California

- 1 border.
- So, between this revelation and the
- 3 Governor signing AB-32, we chose to investigate
- 4 the notion of investing in California. And so we
- 5 had kind of a mass interview. Many of you in the
- 6 room were there.
- 7 We had 165 general registrants with 46
- 8 specifically for the biogas injection roundtable.
- 9 We brought talent over from Europe to help referee
- some of the science. And then we have prepared a
- 11 whitepaper draft by the University of san Diego
- 12 School of Law. Scott Anders was here earlier; he
- had to run back to San Diego.
- But at this website we'll post the
- 15 results of this whitepaper by the 15th of the
- 16 month hopefully. And we have excellent feedback
- 17 from many of you. John Menke and others have had
- 18 prolific comments. Some of you still owe us your
- 19 comments. We won't call you out today, but we are
- 20 waiting for your good words back to make sure that
- 21 our assumptions are correct.
- So, the key market barriers that we see
- 23 now for waste include anaerobic digestion. It's
- 24 really considered composting. There's no clear
- 25 definition of anaerobic digestion under California

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law. It's not included in the exemptions or
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- 2 exclusions. There's some circular kind of logic
- 3 that you get caught up in because of this lack of
- 4 clarity.
- 5 The feedstocks for anaerobic digestion
- 6 are considered waste. We, like others, need food
- 7 waste, creamery waste, brewery waste. We want to
- 8 bring that to the farm without licensing as a
- 9 landfill.
- 10 We think there's a work-around. It
- 11 became very apparent at this little event in Napa.
- 12 And it was after an excellent wine cave dinner. A
- 13 few of us were walking out and I think we realized
- that there could be a simple work-around if we're
- 15 adding a beneficial use. If these streams of
- 16 material are being, you know, could be identified
- 17 as beneficial use, there could be a clear path
- 18 right now for regulatory compliance.
- 19 We have to have it. You know, we're
- invested in by little groups like CalPERS, and
- 21 they like to see things compliant. And so we
- 22 cannot have anything, you know, grey. We need
- 23 black and white. And this was spoken of earlier
- about private equity. It's got to be clear.
- 25 And so that work-around has not been

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1 tested. And so we're working with some of you to
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- 2 try to find a location to test. I was in Germany
- 3 Wednesday and solicited a group that I think is
- 4 the front runner in all things co-digestion. And
- 5 so we've asked PG&E to join us to have a little
- 6 steak lunch with a couple of guys that have, you
- 7 know, animal-feeding operations on the
- 8 transmission line. Just to test mostly the waste
- 9 issue.
- 10 On water, of course, it's all about
- 11 salt. We are experimenting now with some
- 12 technologies. We really called out the notion
- 13 Karl told us a year ago, if you ever want to get
- 14 kind of anywhere in this regulatory community, get
- 15 everybody in a room and have some dialogue. And
- so I called Karl about a year later, Mr. Longley,
- 17 and told him that we were a go. And it was going
- 18 to be very high tech feedback. And, Karl, we hand
- it to you for this immediate kind of feedback in
- 20 our event. This provided a lot of truth, kind of
- 21 in real time, and immediate feedback from all
- 22 agencies. And it was just great; and we thank you
- for supporting this event.
- On the air side, we see distributed
- 25 generation emissions standards, you know, don't

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1 currently reflect biogas from a pipeline. It
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- 2 would be great if I'm pulling biogas out in your
- 3 building, Paul, that I'm burning biogas at the
- 4 Public Utilities Commission. Not natural gas.
- 5 Assuming that on an accounting basis I
- 6 had shoved some biogas in the pipeline somewhere
- 7 else. And so that will help us then in
- 8 California. Currently distributed generation is
- 9 kind of done for reciprocating engines or for
- 10 combustion technologies. And so I think we'd be
- 11 back in California if we had a reflection on the
- 12 biogas emissions from these plants located in the
- 13 urban core.
- 14 I'm going to skip through some of these.
- On the utility, I remain, you know, kind of
- 16 concerned that we're not going to see injection
- 17 tariffs take root straightaway. We actually
- 18 invited Gas Technology Institute. Most of you in
- 19 the room know they came. They came in threes. We
- 20 had a fairly obvious kind of response that, you
- 21 know, they're paid to think and we need to think
- 22 about what to think about. And then some day,
- 23 some year we'll actually start thinking about
- 24 whatever it is we have thought that we need to
- 25 think about.

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And so that was not going to get us to a
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         spec any time soon. And so we are -- there are
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         really four technologies to choose from. We kind
         of have to pick one. We're hoping to partner with
 5
         a gas company tomorrow to start a pilot so that we
 6
         can have just really a place to test. It is a
         safety issue. I don't want the liability.
 8
         Neither does the utility. And so it's not for the
         feint of heart.
10
                   But I don't see any progress anywhere
11
         that's significant about biogas injection into the
         distribution system. And again, we'll learn a lot
12
13
         with PG&E's transmission injection. That would
14
         serve just a very small number of customers.
15
                   So, private equity requires clear
         compliance to mitigate risk. We should be
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17
         selecting appropriate and more advanced
18
         technologies to prove out to all of us in the
19
         room, as stakeholders, you know, what really
2.0
         works.
21
                   Short-term actions that we think can
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Short-term actions that we think can
work. We've ended the whitepaper with some of
these. Is this state business energy tax credit
that's moved from 35 percent to 50 percent in
Oregon. They are investing in these systems as a

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1 state. It's not a feed-in rate, it's a tax
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- 2 credit.
- And, of course, what good is a tax
- 4 credit of millions of dollars to some of these
- 5 small developers or farmers. Well, the state
- 6 thought of that. You can take your tax chit down
- 7 the hall in the same office building; put it
- 8 through a window; and you get a check. They'll
- 9 monetize that. They'll actually broker that sale
- 10 of that tax credit to local businesses for you on
- 11 the spot. It's quite a fee; I think it's 85
- 12 percent of value. So, they're taking a real
- 13 commission, but it's good, it's fungible. We can
- 14 use it.
- 15 Self generation incentive. Program,
- 16 it's kind of gone now for distributed generation.
- 17 But if it would recognize biogas as a combustion
- 18 technology, that would be great. I think the
- 19 industrial development bonds, in Oregon they call
- them the sustainable energy loan program. These
- 21 are low-interest bonds financed by the state. Our
- 22 bonds sold in a matter of hours for our first
- 23 biogas plants.
- 24 Expanded regulatory and technology
- 25 transfer with Europe. Several of us in the room

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1 are bumping into each other in customs. I mean
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- 2 we're over there all the time harvesting, you
- 3 know, their lessons learned. Twenty years of
- 4 lessons learned. We shouldn't be ignoring it,
- 5 although I will say the result of our conference
- 6 was we want California information and data. And
- 7 we really don't want to look over there.
- 8 And so I was surprised. We generally
- 9 had agreement that the regulatory community and
- 10 everybody in the room felt we wanted, you know,
- our own data. And that seems wrong to me, but
- it's definitely the consensus of the group.
- I think that developing strength,
- 14 weakness, opportunity threat teams to really dig
- into the details of co-digestion. You know, it's
- not always good. There are issues that we should
- 17 call out that aren't good.
- 18 Community digestion, again the EU has
- 19 required pasteurization of all this manure that's
- 20 passing around from farm to farm. It's a
- 21 biosecurity. We need to do it.
- 22 Salt loading, I think we have, you know,
- guys trying to run, you know, radio frequencies
- 24 through the water. And we've got all kinds of
- voodoo going on out there. What works?

1 Energy crops. If we can hand a farmer a

- 2 handful of special seeds and give him a ten-year
- 3 contract for his corn silage, that's huge for
- 4 these farmers. And it's going very successfully.
- 5 I think Val and I were just at the same farm in
- 6 Germany the other day, and we had very very happy
- 7 farmers getting these energy crop revenues.
- 8 And, of course, microgrids are critical
- 9 for scale if we're going to see the efficient use
- of onsite generation.
- 11 Gas injections specs, and then quality
- 12 standard protocols, really -- formal quality
- 13 standard protocols to keep the industry kind of
- 14 clean.
- So, that's it. We are seeing public and
- 16 private cooperating working. I thank you for the
- 17 attendees of you that came. It was great. We're
- 18 going to invest in California; we're going to work
- 19 hard to find a path to regulatory compliance. And
- this will bring us reliable biogas plants, and
- 21 safe interconnections and cleaner agriculture and
- 22 reasonable regulations and attainable standards
- for gas and salt and composting and so on.
- So, thank you very much.
- MR. BRAUN: Thank you, Kevin.

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1 Questions, comments from the dais?
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- VICE CHAIRPERSON WOLFF: If permits were
- 3 given out like candy and you got 8 cents a
- 4 kilowatt hour, how many pounds do you need to hit
- 5 your targeted rate of return?
- 6 MR. BEST: Right. There are people in
- 7 the room hoping that the number's smaller than
- 8 3000 head. For my very personal -- our corporate
- 9 point of view is, it's 3000 head. Eight cents
- isn't the number; 15 cents is what we sell power
- 11 for in San Francisco to Bechtel on average; maybe
- 12 14, 14.5 cents. That includes the peak and
- 13 hopefully some day superpeak.
- 14 We are also charging, you know, an
- 15 equivalent 25 cents a kilowatt hour for chilled
- 16 water, because we charge what they would have paid
- 17 to chill their own water. We're charging for hot
- 18 water divided by their boiler efficiency, and it's
- 19 old. So we get a whole lot more than 8 cents in
- the City for these systems.
- 21 And the reason it's 3000 head, it just
- 22 comes down to really two big pieces of equipment.
- One is the gas cleanup; it's a million bucks. So
- 24 if you got one cow or 20,000 cows, it's a million
- 25 bucks. And it's hard to scale, and it's a little

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1 bit of an exaggeration.
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- 2 And then the liquid organic fertilizer.
- We end up with about, you know, ten truckloads a
- 4 day of liquid gold. But we can't afford to haul
- 5 it anywhere because it's all water. So to
- 6 concentrate that to one truckload a day, or at
- 7 least, you know, seven-to-one or ten-to-one, it
- 8 costs another million bucks. That's a reverse
- 9 osmosis device with special membrane cleaning
- 10 process. And it's all very expensive.
- 11 So that's what runs the price up.
- 12 VICE CHAIRPERSON WOLFF: Thank you very
- much, very helpful.
- 14 MR. BEST: Further questions? If I
- 15 could just thank Susan Brown, Fernando Berton,
- John Menke, Mike Wa, Judith Ichley and Dave Jones,
- 17 Karl especially. Thank you very much for your
- 18 help. We learned a lot in the last month.
- 19 MR. BRAUN: I'd like to proceed to the
- 20 next panelist. Thank you very much, Kevin. The
- 21 next panelist is Brett Storey from Placer County
- 22 Biomass Project.
- 23 MR. STOREY: Thank you all for having me
- 24 here. Very appreciative. I'm sort of a newcomer
- 25 unlike everyone in this room, I've only been at

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1 this for a little less than a year. So what
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- 2 you're going to see is kind of a younger
- 3 perspective, not necessarily in age, but for life
- 4 on the project.
- 5 And just to show you how quickly I
- 6 learn, a couple of things today. I now know why
- 7 they hung people for cattle rustling. Because
- 8 they're very valuable, not the cow, but the stuff
- 9 that comes out the other end.
- 10 (Laughter.)
- MR. STOREY: And for 25 cents on my
- 12 electric bill I'd happily pay that to help insure
- 13 from keeping forests the way they are, and to
- limit the fire damage and the amount of my
- 15 taxpayer money that goes towards fighting fires.
- So I thought that was a wonderful little
- 17 statistic.
- Okay, so, you're going to see a lot of
- 19 these things coming in. I looked in each of the
- 20 successive order of the questions, the challenges.
- 21 The biggest challenge is regulatory, really, of
- 22 what we've been looking at. For a new source
- 23 review, i.e. building a facility of any kind, any
- 24 size, is very tough standards. And they probably
- 25 should be; I mean the last thing we want to do is

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1 put out pollution in the air.
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through this.

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- However, every project I've seen to

  date, the pollution is lower by the advent of the

  project. Not just air pollution, but water

  quality, a number of other things. And that's

  really a kind of a theme I'll talk about when I go
- On the other side, or that same side,
  the emission and offset credits, when you put a
  facility in Placer County, where most of it is in
  a nonattainment zone, you have to offset every
  single emission you put out. Even if you lower
  the pollution over what's currently going on in
  the area.
  - We do have a small potion in Lake Tahoe that's in attainment, and so we were hoping to put a facility there, which I'll talk about, as well.
- On the subsidy and the tax credit side,

  you've heard people talk about this already today.

  Wood is really our crop. Corn is not California

  or the west crop. It's truly renewable, as one of

  the gentlemen before me talked about, of how many

  million bone dry tons are out there today. And by

  the way, that grows somewhere between 4 and 8

percent every year, no matter what you do. It's a

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1 great crop; we need to find a way to make that
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- 2 work; and we need to put it on the same level as
- 3 some other things like corn.
- 4 And there's a lead-in for that.
- 5 Biomass, in general, is not on the same level as
- 6 wind and solar and geothermal. And I'll make a
- 7 recommendation based on that. But it needs to be
- 8 because it's just as important to our energy
- 9 future.
- There needs to be a symbiotic economic
- 11 base when you talk about biomass. And by that I
- mean if a business come in, and you've heard a
- 13 couple of businessmen already talk about it, there
- 14 needs to be a reason to go in there. And if
- 15 you're just going to try to subsidize the power or
- 16 the fuel or whatever it is, that might not be good
- 17 enough. You need elements that they can make a
- 18 profit at so that they can pay for the
- infrastructure that goes in there.
- 20 And by that it could be that in the
- forest industry while the "L" word, as I call it,
- 22 because I'm not allowed to say it, which is
- logging, not necessarily log clear-cut, but when
- 24 you're going in to do a project where you're going
- 25 to take biomass off, and you're going to need

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1 enough material, you need to take some logs off,
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- 2 perhaps, to pay for the transportation and the
- 3 infrastructure that you've got to utilize to make
- 4 that business work.
- 5 And what I found is once you get into
- 6 that business, while we're looking at a small
- 7 facility which I'll talk briefly about, really for
- 8 economic reasons it needs to be a larger size,
- 9 because you're going to need to sell to a power
- 10 company, you need to capitalize those costs over
- 11 time. All of those things that usually means
- 12 bigger is better. And that's really where we see
- it heading.
- 14 This has been touched on a little bit
- today, as well, which is the long-term material
- 16 supply. Very critical. As I put it, harvest it
- and they will come. Well, they won't really.
- 18 They won't come unless there is a long-term
- 19 contract availability potential to that at
- somewhat of a fixed rate.
- 21 In other words, you saw another
- 22 gentleman just talk about he's selling power at a
- fixed rate over time, and it's a little bit more
- 24 expensive because they're trying to build in.
- 25 Same on the supply side. You need to

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1 understand that you can't fluctuate once you look
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- 2 at the capital costs; you can't have this huge
- 3 fluctuation in supply. And most importantly, we
- 4 need to keep it out of landfills, as many have
- 5 said today, it's a resource, not a waste.
- And I'll talk a little bit about what
- 7 was touched upon earlier with the national forest
- 8 lands. And the gentleman was exactly right. It's
- 9 not necessarily California's agencies and
- 10 Legislature that can have a dramatic effect. They
- 11 can certainly talk about it. It is at a national
- 12 level.
- 13 And there are some flashes of
- 14 brilliance, I think, going on within the Forest
- 15 Service and our Legislature and the environmental
- 16 community. And I think they're beginning to
- 17 believe that there are some useful things that can
- 18 come off of taking the materials off our national
- 19 forests.
- 20 And I'll just give you a tiny little
- 21 thing that we're doing in Placer County, which is
- 22 we are working directly with the U.S. Forest
- 23 Service on the materials that they've already
- 24 planned to cut over the next ten years. And we
- are directly trying to transport that material to

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1 three of those circles that were on the
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- 2 gentleman's chart of the biomass facilities. Two
- 3 of them are in Placer County and one other is in
- 4 Sierra County.
- 5 And what we're trying to do is capture
- 6 that material so it won't be burned. And really
- 7 set up a transportation network and evaluate it
- 8 from a FedEx side before everyone talks about that
- 9 it's too expensive to transport it.
- 10 Well, I'm too dumb to know that, so I'm
- going to find out for myself what's really there
- 12 and how I can improve upon it. I have a logistics
- 13 background, and we're going to try to do that. So
- 14 the way we're going to do that is by cleaning the
- 15 air, by not having the forest burn. And we're
- going to transport it, help those facilities
- 17 because those facilities, I have talked to them,
- 18 I've seen them, they are barely making it and they
- 19 are providing a valuable service to the citizens
- of California, not only in their electricity, but
- in the avoided air pollution that goes up.
- So, we're just doing that small piece on
- 23 the Tahoe National Forest and in the Lake Tahoe
- 24 Management Basin Unit, both of which, a large
- 25 portion is in Placer County.

```
1
                   As for the opportunities, which is
 2
         really the side I like to talk about the most,
 3
         really in this area that I've been able to partner
         with people and I think everyone on that panel, if
 5
         I haven't been at your office door, I will be
 6
         shortly. And I appreciate everything you've given
         me because you've helped me formulate things in my
         mind and where we need to be going.
 8
 9
                   But there is the ability for small
10
         public/private partnerships now. And hopefully in
11
         the future it will help incubate the business.
         And instead of 27 biomass plants, we could double
12
13
         that and have a shot at reach the Governor's and
14
         the state's needs.
15
                   And what I found is pretty simple.
         Collaboration if the key, and all parties need to
16
17
         be at that table from the very beginning. I've
         already contacted the EPA in San Francisco and
18
19
         Washington, D.C., and I'm two years away from a
         permit. And I think they appreciate that.
20
21
                   I've contacted the environmentalists.
22
         I've contacted the Forest Service. I have
23
         meetings weekly or monthly with all those folks
24
         and it gets us to learn, but it gets us to that
```

point where hopefully we won't drop the ball in

- 1 getting something up and running.
- 2 And, you know, just some comments. The
- 3 government is here to help in this, and I think,
- 4 you know, it's been touched upon today, these
- 5 bodies up in front of us do hand out money to help
- 6 with the R&D of it. There may need to be some
- 7 subsidies that keep going, but essentially that is
- 8 there and it's needed, because, again, we're not
- 9 on the same level. It's not as easy as fossil
- 10 fuels to go through the whole process.
- 11 And, again, check's in the mail. Right
- now grant money appears to be the only way to get
- 13 started. I have a couple of projects that I'm
- 14 trying to develop. And for private investors what
- 15 I'm trying to do is too small, because there's not
- going to be a return on the investment they're
- 17 looking for. And for energy companies there needs
- 18 to be some kind of match, whether that's via the
- 19 state or via federal, because they're willing to
- 20 take into account approximately half of the risk,
- 21 but they're not set up to take the whole risk
- 22 because of a lot of the problems that have been
- 23 alluded to today.
- Just a little bit on technology,
- 25 combined heat and power. It really makes a heck

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1 of a lot of sense for local government, because
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- 2 you have the ability to partner with businesses;
- 3 you have the ability to control your costs. And
- 4 what do you need to do in local government. You
- 5 have buildings; you need to heat them; you need to
- 6 provide electricity. It works for potentially
- 7 schools and municipal districts. It can heat
- 8 pools; it can use that shared resource. And they
- 9 can even put money back on the grid, which can
- 10 help pay for the initial investments. And, of
- 11 course, those rare green energy credits that they
- 12 can sell to the power companies.
- 13 On the transportation fuel side, it
- 14 really, in my mind, looks like a higher potential
- 15 to make the economics work. And the reason for
- 16 that is obviously fuel prices. Liquid fuel prices
- seem to be growing daily, as you all know,
- 18 although I heard there was a drop this last week.
- 19 I'm not sure where that was, in gas prices,
- somewhere in the world.
- 21 But really, if you look at everything
- 22 that they can make, they can spin it off in almost
- everything, methane, ethanol, or methanol,
- 24 ethanol, hydrogen, there's all sorts of things
- 25 that they can put it into. And that just opens up

```
1 the door for better economics.
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2 Just a small plug for small logs. 3 the energy, believe it or not, you've heard all these anecdotal things about not enough pellets 5 for the pellet stoves, although no one seems to 6 know where those aren't available, other than when you need them on a cold day. But it really -it's a high capital cost market, but I do want to 8 mention it since it is an energy source. 9 10 And technology is catching up. There are a lot more uses in this cogeneration world. 11 As I said, there's a large variety of designs. I 12 13 think I saw one the other day that they actually 14 distilled 30-year-old scotch in a minute, and it 15 sells for a nickel, something like that. That was a joke, by the way. I didn't really see it. 16 17 But I expect to see it at some point. I mean there are very many things that are going out 18 19 there. The cellulose-to-fuels, I think it's 20 21 showing promise, but from an economic standpoint 22 it's not there. Which is really too bad, because 23 it gets around. I would never have to go to the EPA again if that worked today. We could be 24

putting up biomass plants all over the forest in

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1 small footprints and really making a lot of energy
```

- or a lot of fuel. But it's just not there yet,
- 3 and I certainly don't know when that'll be. But I
- 4 think you out there in the industry are all
- 5 working on it.
- 6 And then just as really a bottomline, I
- 7 think you need to look at this as it's not just
- 8 one item. You can't just make one -- you can't
- 9 convert one thing into one thing. The eventual
- 10 hope for Placer County, and it was touched upon
- 11 earlier today, is that at our landfills we could
- 12 make -- we could have a technology that could
- 13 convert almost anything into almost anything.
- 14 And while that may sound strange, it
- just seems logical that with technology and the
- 16 way we're moving in all of these areas, that we
- can put together projects and technology, again
- for a price, that can convert tires to diapers to
- 19 wood into things that we can utilize, and it can
- 20 make economic sense. And I think that's where we
- 21 have to go. And that's at least where we're
- 22 heading. And hopefully before I retire, that I
- 23 could see that, because that's really my goal in
- 24 Placer County.
- Some of the near-term items. Please,

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1 please continue with your Action Plan. I think
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- 2 it's not perfect, but it's helped us. And I think
- 3 it's helping all the members in this audience by
- 4 the amount of discussion you get out of it, you
- 5 know it's working. If no one were saying
- 6 anything, I don't think it would have been worth
- 7 it. But please continue.
- 8 There's been a lot of talk about this.
- 9 There needs to be some streamlining of the
- 10 permitting process. I'll just leave that there.
- I think you folks know what I'm talking about.
- 12 There are existing organizations with
- 13 needs. You know, often when I go and talk to
- 14 people out in the rural communities, it's always
- brought up about the Quincy Library group.
- They've done a magnificent job of putting together
- 17 this forest stewardship with businesses, with the
- 18 government. And they had a perfect plan. The
- 19 problem was they just don't get to implement what
- 20 they wanted to implement. There are various
- 21 reasons for that.
- 22 But there's still organizations out
- 23 there like the biomass plants that are currently
- 24 running today. I think we do tend to look to the
- future too much, and we should look at what's out

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there now and try to promote those and make them
```

- 2 work.
- And, again, own personal plug here. Not
- 4 all of us are for profit. Certainly Placer
- 5 County, while we may be healthy, we don't make a
- 6 profit. We put it all back in.
- 7 But what we're really looking to do, as
- 8 I said, is really incubate this industry. Half
- 9 our County is forested. Half our County is
- 10 forested. What do we produce. Well, a lot of
- 11 kids, certainly, up in Placer County. But we
- 12 produce a lot of wood. And we should be able to
- 13 utilize that for something.
- In our area it's not flat; it's not the
- 15 Valley. We have Lake Tahoe. We just can't put 20
- 16 megawatt plants all over the place. But we can
- 17 put 5 megawatt, 10 megawatt, whatever makes sense
- in areas. And we can put that to use and it can
- 19 cut down on those transportation costs by doing it
- smaller, next to the source, the wood.
- 21 And just again, entering the market a
- 22 year ago, there seemed to be a lack of this
- 23 pamphlet of how to build biomass. So I just
- dubbed it "biomass for dummies".
- 25 But essentially what I think you could

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do is talk about all of the facets there are in
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- the biomass industry, the permitting, the fuels,
- 3 the industry, itself. How to connect to a power
- 4 grid; how to work through Public Utilities
- 5 Commission or the EPA. Just all those commonsense
- 6 things that you all in this audience know, but a
- 7 lot of people are just getting into this,
- 8 particularly if you talk to schools or public
- 9 utility districts.
- They get into this thing thinking,
- great, I just got a grant for a million dollars;
- 12 I'm going to go make biomass, whatever that is.
- 13 And they you hear these horror stories of how they
- 14 walked down the path and they're very discouraged
- by it. But I think perhaps there is a way to do
- 16 that and to help people before they get in over
- 17 their heads.
- 18 Again, continue not only the dollar, but
- 19 the agency support. I want to find that person
- 20 who's telling people that you folks aren't working
- 21 together to help us, because that's all that I've
- 22 ever had, is help from both the industry and the
- 23 agencies. And I think it's wonderful and please
- 24 keep at it.
- Then, if I were king. These are my

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1 recommendations. I had a little bit of help.
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- 2 Again, if we're trying to meet the nation's and
- 3 the state's goal for alternative energy, we need
- 4 to back it. And I think we are, I just don't
- 5 think we're doing enough.
- There's some disconnects the gentleman
- 7 spoke a little bit about, some of the ones here in
- 8 California. I had my own last Friday, a
- 9 disconnect. We were -- in the state budget this
- 10 year there was a large sum of money for a small
- 11 biomass plant in the Lake Tahoe region, and we all
- 12 thought we were going to get it. Every agency up
- here was a part of it.
- 14 And, you know, it turns out that it
- 15 didn't get funded in the state budget. I'm not
- 16 giving up. We have an opportunity to go back. And
- 17 basically what they said is the way it was
- 18 supposed to be funded, through Prop 84 funds,
- 19 probably isn't the right way to fund it. But
- 20 there are better ways to fund it and there are
- 21 other funds.
- So, my job now is to go back to that
- 23 budget committee and ask them what are those other
- funds, and what is a better way to fund it.
- 25 Because we're going to get there, and I truly

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1 believe that.
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- But, again, in the forest side for

  biomass to thrive, here's some specific things. I

  think we need to provide a production tax credit,

  again with parity of wind, solar and other

  alternative energy.
- And when I say extend it indefinitely, I just think you need to take a look at where this 8 9 market's going. And, you know, at least needs to 10 be ten years. Everything else seems to turn up 11 ten years. You need ten years of supply; you need ten years of demand. So, you know, there needs to 12 13 be some thought as to one, get it to parity. But 14 then look at it not just in a one year, where you 15 saw that big spike, but over time so that people can amortize their costs. 16
- The permitting process, itself, I think

  should -- and you folks have talked about it up

  there -- should be a multi-faceted criteria for

  project determination. And we try to look at, as

  a County, the total society benefit.
- If we were to build a facility we might
  not make money the first year in dollars, but what
  we make is better air quality, better water
  quality, lower fire danger, lower insurance rates

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1 for our citizens. I can go on and on.
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10

it.

- But we look at those costs and we

  believe that through a permitting process those

  things should be looked at and decided upon. If

  one of the six items which might be NOx, you can't

  make it by, but all of the other five or six

  things you clearly show a demonstration to have a

  societal benefit, perhaps it should be permitted

  on that basis. So that's a plug for where we see
- The other part, on the EPA regulations,
  this whole notion of avoided emissions should
  count. There's not credit for it. Currently when
  fires go up, there's huge effect. That's the
  majority of most of our greenhouse gases, in open
  fires.
- 17 Well, if we clean the forest up and we do all that work, you know, you can look at 18 19 statistics and say there was going to be a fire there every 17 years, or 12, or whatever the 20 21 number is. We should get some credit for that. 22 Not necessarily all, but it should be that we get 23 credit for those types of things. Some other things were mentioned earlier today. 24
- 25 Again, for looking at rather than clear-

1 cut logging or something like that, which everyone

- 2 believes will happen. I don't personally believe
- 3 that. But if you're going to look at just smaller
- 4 wood size, the biomass, the fuels, the on-the-
- 5 ground stuff, you should be rewarded with some
- 6 higher credit for it.
- 7 If you're giving up the logging portion,
- 8 but you're going to take this material out, right
- 9 now a company can't come do that. On the other
- 10 side, but if you would allow a small percentage of
- 11 those logs to be a cash crop, it would pay for
- 12 cleaning up all of that portion of the forest. So
- there needs to be some kind of balance looked at
- in that area.
- 15 Again, plug. Provide the continued
- 16 dollars and agency support, and that goes for
- 17 federal and state and county, itself. I have five
- 18 county supervisors that I have to go back to all
- 19 the time and say, I need more money if you want
- 20 this done. And my goal is to make programs that
- 21 they have no ability to cut when they go up for
- 22 reelection. Truly, that's my goal. Because I
- 23 think that's how you keep programs in place if
- they're effective and the people, the citizens
- 25 want them.

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1 And the last one. I sort of chose some
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- terms here carefully, kind of silly. I called it
- 3 allow forest pruning. Basically this is the
- 4 salvage operations that should go on when a forest
- 5 unfortunately happens, there's a lot of dead,
- 6 standing timber, that through a variety of things
- 7 usually isn't allowed to be harvested. And I
- 8 believe it's about a year, you have about a year
- 9 to get that material out. And that could pay for
- 10 the cleanup and the reforestation of that area.
- 11 And it's not necessarily the agencies and the
- 12 Legislature that stops that. It's lawsuits and
- 13 things like that.
- 14 But I think we need to figure out a
- better way to go through that process; and we need
- 16 to figure out a way that we can help the forest
- 17 after the natural disasters that occur.
- 18 And that's all I have. Thank you very
- 19 much.
- MR. BRAUN: Thank you, Brett. Any
- 21 questions or comments from the dais?
- 22 COMMISSIONER BOYD: Just thanks to
- 23 Brett.
- MR. STOREY: Thank you.
- MR. BRAUN: We've --

1 COMMISSIONER BOYD: We're way behind

- 2 schedule, so we're going to have to terminate
- 3 questions and just move on.
- 4 MR. BRAUN: Yeah, we are; we've used our
- 5 hour and a half. We have another 20 minutes of
- 6 presentations, so the next speaker is Chuck White
- 7 with Waste Management.
- 8 MR. WHITE: Thank you very much for
- 9 inviting me to come and speak. And I'll try to
- 10 move through my PowerPoint presentation as quickly
- as I possibly can in view of the time.
- 12 I'm the Director of Regulatory Affairs
- for Waste Management in the west. Waste
- Management is a \$13 billion company with about 190
- operating landfills nationwide; 100 materials
- 16 recovery facility transfer stations. We've got a
- 17 number of waste-to-energy facilities. We own
- 18 Wheelabrator Technologies, which operates a
- 19 biomass plant up in Shasta County.
- I'd like to talk about some of the
- 21 hurdles that we are encountering. But first of
- 22 all I'd like to talk about just a brief slide on
- 23 the history of the solid waste industry with
- 24 respect to the background of greenhouse gas
- emissions.

1 Greenhouse gas emissions has taken over 2 my life, certainly, in the last couple years.

3 It's been the focus of my company. And this is

from a study that was done a few years ago by

5 Keith Weitz from the University of North Carolina

6 showing that the waste industry, had it pursued

the technology path it was on in 1974 would have

8 really vastly expanded its greenhouse gas

emissions. But in reality it's been substantially

10 reduced through the year 2000 and beyond, through

improved landfill management practices, through

waste-to-energy recycling and improved

13 transportation technologies.

9

11

12

19

2.0

21

22

23

24

So, the good news is that the waste

industry has done a tremendous job. I think

there's few other industries in the United States

that can demonstrate this kind of line going down

with respect to the generation of greenhouse

gases, as can the waste industry.

This is a life cycle assessment that was published, one of its revised editions, from USEPA last October. It's a very complicated chart, but there is a lot of data out there with respect to how waste management practices generate greenhouse

25 gas sources and sinks.

```
With respect to biogenic wastes that
 1
 2
         either end up in composting or combustion or
 3
         landfilling, there's a number of sources of
         emissions, energy-related emissions, recovered
 5
         energy, uncontrolled methane from landfills, for
 6
         example. But there's also a number of sources or
         sinks of greenhouse gases; carbon storage and soil
 8
         from composting; avoided fossil fuel usage;
         sequestration of carbon in landfills; and avoided
         fossil fuel uses.
10
                   Take a look, there's been a lot of
11
         disparaging remarks made about landfills today,
12
13
         and I won't try to be here defending it too much.
14
         But I would like to try to indicate that it may
15
         not be as bad as everybody things. Because of all
         the biogenic waste that goes into a landfill -- by
16
17
         biogenic I mean that's decomposable; it's probably
18
         from the near-term carbon cycle material.
19
                   About 52 percent of the biogenic carbon
2.0
         that goes into a landfill stays there. It's
21
         basically sequestered in perpetuity. And it's
22
         about 24 percent comes up of CO2. And the other
23
         one-quarter goes up as methane. And then there's
         about a small percentage of VOCs and other
24
25
         contaminants that are also produced in landfill
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gas, which in large part contributes to the
```

- 2 challenge we have of dealing with landfill gas
- 3 from a landfill.
- In fact, it's not just pure methane,
- 5 it's almost 50 percent CO2 that you have to deal
- 6 with. And then there are these other contaminants
- 7 that have to be dealt with. It's not like
- 8 pipeline natural gas which I seem to have a hard
- 9 time convincing the air districts that it's
- somewhat different than just pipeline natural gas.
- 11 Okay, so landfill gas control.
- 12 Landfills are potential significant source of
- 13 methane, but landfill gas control has been going
- on for greater than 20 years, particularly in
- 15 California.
- Ninety-five percent of all California
- 17 waste-in-place has active gas control systems.
- 18 There was a 75 percent number that was thrown out
- 19 earlier by Margo, and that's probably related to
- some of the current estimates of what percentage
- 21 is actually being captured through landfill gas
- 22 control systems. And there's quite a variety of
- 23 opinion ranging from 50 percent capture to greater
- than 95 percent capture.
- 25 But of that landfill gas that's being

```
1 captured less than 50 percent is actually used
```

- beneficially to generate power. I think that
- 3 question came up this morning. In fact, it's far
- 4 less than 50 percent. It's about 33 or so
- 5 percent. Waste Management's landfill we collect,
- 6 we only convert about one-third of that to energy.
- 7 And we'd like to do a lot more.
- 8 I used to have a little slide that had a
- 9 picture of a flare with a cork in the top. And
- 10 that's what we want to try to do is cork our
- flares and try to convert it to energy.
- 12 And the historical focus of landfill gas
- has been on (inaudible), not methane organic
- 14 compounds, not methane. But we know there's going
- 15 to be increased scrutiny and recognition that
- 16 methane -- that landfill gas control systems have
- 17 to recognize the greenhouse gas potential of
- methane.
- 19 There's an Energy Commission study to
- 20 better estimate fugitive landfill emissions; and
- 21 possible legislation to increase controls. And I
- 22 know the Waste Board is looking at developing
- 23 regulatory guidelines for improving the landfill
- 24 gas collection systems.
- 25 And there's also bioreactor landfill

1 technology which we like to work with the various

- 2 regulatory agencies to try to get this in place,
- 3 where we actually raise the moisture content of
- 4 landfills such that they actually are better
- 5 producers of methane that can be captured and used
- 6 beneficially.
- 7 Some barriers to landfill gas-to-energy
- 8 development. It's been mentioned earlier, the
- 9 criteria pollutant emission standards; the best
- 10 available control technology for NOx and CO.
- 11 And some air districts, most notably the
- 12 Bay Area, the San Joaquin Valley and the South
- 13 Coast, are real problems in that they keep
- 14 establishing BACT for the best demonstrated
- 15 technology on a particular landfill, but not all
- 16 landfill gas is the same.
- 17 All landfills have different
- 18 combinations of methane and CO2 and siloxanes,
- 19 hydrosulfates and VOCs. We need more flexibility
- and recognition of greenhouse gas benefits and
- some of the challenges posed by converting
- 22 landfill gas to energy.
- 23 It's much more expensive than just
- 24 simply flaring it because of the contaminant
- 25 control we have to address.

```
1
                   Also the problem of offsets. We have to
 2
         provide offsets in some of the air districts,
 3
         although not all districts are the same. There's
         inconsistent application of the offset rule
 5
         throughout the state. And we'd like to see more
 6
         flexibility on granting offsets from district
         banks.
                   Continuous emission monitoring system is
 8
         very expensive, very cost prohibitive. We'd like
 9
10
         to hopefully rely on periodic emissions monitoring
11
         systems rather than expensive continuous
         monitoring systems.
12
13
                   Grid interconnections are always a
14
         challenge and not always available. We had one
15
         case we were about a mile away from the grid, and
         the estimate we got from the power company was
16
17
         over a million dollars to tie into that grid. And
```

over a million dollars to tie into that grid. And
that really put a kibosh on that particular
project.

Plus, the low power revenues, 5, 6, 7

cents per kilowatt hour, is extremely difficult
for us to make these a viable opportunity. And
particularly in California.

24 And, in fact, one issue, some people
25 have raised the issue, what about diversion credit

```
1 for landfill gas-to-energy. To keep waste out of
```

- 2 landfills, you get diversion credit. Why
- 3 shouldn't you get diversion credit for converting
- 4 that gas from a landfill into a beneficial use.
- 5 Challenges to landfill methane recovery.
- 6 Waste Management in 2006 has 20 new landfill gas-
- 7 to-energy projects but none are in California.
- 8 Thirty are expected in 2007, but again none are
- 9 planned for California, other than one I'll come
- 10 back to in a minute.
- 11 And the reason for that is just simply
- 12 the barriers, the regulatory, the cost barriers
- for putting new landfill gas-to-energy projects
- 14 here in California. Some of the ones I mentioned
- on the previous slide. But probably the most
- 16 egregious example is the standards that are being
- 17 considered by the South Coast Air Quality
- 18 Management District rule 1110.2. All new
- 19 equipment have to basically meet natural gas
- 20 emission standards. And by 2012 you have to
- 21 upgrade existing equipment. And there's been
- 22 absolutely no consideration of greenhouse gas
- emissions.
- 24 We had a workshop with the Air District
- some months ago. We raised the concern that the

1 District shut down all existing landfill gas-to-

- 2 energy engines, and they said, well, you can just
- 3 convert to pipeline gas, so there's not a problem.
- 4 And that kind of boggled our minds
- 5 because shouldn't we be focusing on producing
- 6 energy from biomass rather than from pipeline
- 7 fossil fuel gas.
- 8 So, we're very concerned about this
- 9 rule. We've written a number of comments. We've
- 10 formed a collation of waste-to-energy people to
- 11 try to see if we can get some potential delay, at
- 12 least for the landfill gas type projects, to allow
- us to transition to some other type of means of
- 14 capturing the energy from landfills.
- 15 Are there other options for landfill
- gas. Well, there's a whole progression of what
- 17 you want to go through. The first thing is you
- 18 want to make sure you got a gas collection system
- 19 installed. Ninety-five percent of all landfills
- 20 waste-in-place has a gas collection system.
- 21 You want to certainly flare that gas to
- 22 achieve the methane destruction; but better than
- that, you want to use at least an internal
- 24 combustion engine which is the most cost effective
- 25 means of producing power. And that 40 percent is

1 really about 30 percent. There's only about 30

- 2 percent of the landfill gas that's being captured
- 3 is being through internal combustion engines. And
- 4 there's also boilers and turbines.
- 5 We can improve landfill gas capture and
- 6 collection by putting bioreactor landfill
- 7 technology in to increase the moisture content of
- 8 landfills, but we run into various hurdles with
- 9 the various regulatory agencies on trying to get
- 10 that accomplished. Although we hope to have one
- 11 up and running at our Kettleman Hills solid waste
- 12 facility sometime late or early next year.
- 13 Refining landfill gas to natural gas or
- 14 biodiesel, currently none in California. We hope
- to have one shortly at our Altamont landfill,
- 16 which I'll talk about in a moment. And beyond
- 17 that, simply divert organic waste to energy rather
- than to put it into a landfill.
- 19 Certainly a lot of greenhouse gas
- 20 regulatory drivers that are pushing us down from 1
- 21 to 7, but there's also the criteria pollutant
- 22 standards of NOx emissions, both offsets and
- 23 criteria emission limits, that are really putting
- 24 a kibosh on getting past that internal combustion
- engine.

```
And you can imagine, of course, which
 1
         way does the arrow of cost go as you're
 2
 3
         considering these options. And cost increases as
         you go down that chart significantly.
 5
                   Conversion of landfill gas to natural
 6
         gas. Opportunities. Current landfill gas,
 7
         natural gas, liquified natural gas California
 8
         market is about 70,000 to 80,000 gallons per day.
         Projected growth to 500,000 to 600,000 gallons per
         day by 2015. Current landfill gas to LNG
10
11
         potential is about 300 gallons per day, but we
         could be as high as 800,000 from all landfills in
12
13
         California.
14
                   All of California landfill liquified
15
         natural gas currently is nonrenewable fossil fuel
         based. The challenges to landfill gas to LNG
16
17
         development are contaminants and CO separation.
18
         You got to separate the CO; you got to chill it
19
         down; you got to remove the contaminants; and make
2.0
         it so it's a high quality, basically put a
21
         refinery in to refine your landfill gas. Very
22
         high cost; very high new commercial technology
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commercial scale, you've got to build in

And because it's never been done on a

risk.

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24

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1 additional cost contingencies that hopefully you
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- 2 can avoid as you get into a more mature
- 3 application of this kind of technology.
- 4 And then, again, the issue is can we get
- 5 landfill diversion credit for taking this landfill
- 6 gas and converting it into a fuel. We're
- 7 diverting from the landfill, we're making
- 8 beneficial use of it, why not.
- 9 We do anticipate doing this at our
- 10 Altamont landfill. It's Waste Management; its
- 11 partners include Linde BOC, the world's largest
- 12 cryogas supplier and the Gas Technology Institute,
- 13 which is a leading natural gas technology R&D
- 14 group.
- 15 It's using a cryogenic process; will
- produce 13,000 gallons of liquified natural gas
- per day, displacing about 2.8 million gallons of
- diesel fuel that we use per year in our trucks.
- 19 So we hope to be able to basically fuel virtually
- 20 our entire fleet with the -- our fleet of natural
- 21 gas trucks using this technology.
- One of the issues is CO2 production.
- Our concern about whether we can actually sell
- 24 that CO2 because of concern it's coming from
- 25 landfill gas, and the quality concerns. We hate

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1 to vent it, even though it would be a biogenic
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- venting of CO2 to the atmosphere. Seems too bad,
- 3 because much of the CO2 that is actually used for
- 4 dry ice comes from geologic sources that is mined;
- 5 and is basically the same thing as fossil fuel
- 6 being mined. So, why don't we use the CO2 that we
- 7 pull out of this landfill gas and use it
- 8 beneficially.
- 9 Reduced NOx emissions at the landfill.
- 10 That's one of the huge issues. It's one of the
- 11 things we'd like to do to circumvent the need for
- 12 internal combustion engines or turbines and these
- 13 kinds of things that push the NOx emission
- 14 standards up. But it's a huge cost. \$12 million
- 15 capital cost. And we're going to need about \$3 to
- 16 \$4 million incentives. We've got some
- 17 contributions from the Waste Board, we've got some
- 18 contributions from the Energy Commission, we've
- 19 got some from the South Coast Air District, we've
- got some contributions hopefully coming from the
- 21 Bay Area AQMD.
- But we need to make this thing
- 23 economically feasible against the risk that we're
- 24 taking on implementing this kind of new
- 25 technology.

1 People have been slamming landfills all

- 2 day long. Why not divert organics from landfills.
- Well, landfill gas emissions, greenhouse gas
- 4 emissions, if you only got a 75 percent landfill
- 5 gas destruction, as Margo indicated, then, yeah,
- 6 you've got a net emissions of about .2 metric tons
- 7 of carbon being emitted into the atmosphere per
- 8 ton of waste managed. That's not good.
- 9 But you can increase your landfill gas
- 10 capture to 90 percent or better, and basically you
- 11 could have a neutral, greenhouse gas neutral if
- 12 you can get consideration to the amount of carbon
- 13 that's being sequestered in that landfill that is
- 14 not producing CO2, were it otherwise being managed
- outside of a anaerobic landfill environment.
- So, if you actually then add landfill
- gas to energy capture on top of that, you've got
- 18 about .1 metric tons of carbon emission reductions
- 19 per ton of waste being put in. So a landfill can
- 20 actually be a beneficial reduction of greenhouse
- 21 gases.
- 22 Composting, based on current
- 23 information, also reduces, but not even as high as
- 24 a well run, well managed landfill that has a
- 25 complete landfill gas-to-energy collection system,

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1 and capturing 90 percent of that landfill gas.
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- 2 Not to say that these are the best ways
- 3 to manage this, because overall the best thing to
- 4 do is convert waste to energy. And your
- 5 reductions in metric tons of carbon emissions per
- 6 ton of waste is about .3. It's better than any of
- 7 the other options. And it's really the thing we
- 8 need to focus on.
- 9 And so the conclusion is let's maximize
- 10 energy recovery from the waste we're putting into
- 11 landfills. There's a study done by Susan
- 12 Thorneloe of USEPA a couple years ago. And it
- talks about a typical 75,000 population community.
- 14 Starting off with just doing 10 percent
- 15 recycling and putting the waste rest in the
- landfill with no landfill gas recovery. And then
- going to 20 percent recycling. Then going to 30
- 18 percent recycling. And having 75 percent landfill
- 19 gas capture, with being flared. And taking that
- 20 flared gas and converting it to energy through
- 21 internal combustion engine or a boiler. You
- 22 basically have a carbon-neutral community with
- 23 respect to their waste management practices.
- 24 But you can do better than that by going
- 25 directly to waste-to-energy rather than putting it

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1 into a landfill. You get a huge reduction, which
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- is the seventh bar that goes way down below.
- 3 Then if you take it into a long-haul
- 4 operation to truck to just a landfill of 500 miles
- 5 by either train or by rail, then you suddenly
- 6 start going back up again in terms of your net
- 7 greenhouse gas emissions associated with that
- 8 transportation.
- 9 But, the net annualized cost of that
- 10 alternative number 7 of converting waste to energy
- is 70 percent increase in cost. And, believe me,
- 12 communities don't want to go forward and spend
- 13 that kind of money very easily.
- So, one of the technologies we're
- 15 looking at that's really intrigued us is the
- 16 cellulosic ethanol. Relative greenhouse gas
- 17 emissions from various sources of ethanol have
- 18 been well published. This is one of my favorite
- 19 little charts that shows corn ethanol. But then
- 20 this middle bar is corn-to-ethanol using coal to
- 21 power the refinery, as opposed to cellulosic
- 22 ethanol, which is greater than 80 percent
- 23 reduction in greenhouse gas emissions compared to
- the same amount of gasoline.
- So, cellulosic ethanol is something

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we're really looking seriously at. We're looking
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- 2 at working with BlueFire technologies at our El
- 3 Sobrante landfill, which is Riverside County.
- We're really concerned about the permitting
- 5 processes that we're going to have to go through
- on this. I'll mention that; we have a grant from
- 7 the DOE which has us move forward with this
- 8 project in a very short timeframe. And we've
- 9 also received support from the Energy Commission,
- 10 as well as other agencies.
- doesn't involve enzymes; there's no real
- 13 pretreatment other than we got to separate the
- green waste and the biomass waste from the other
- 15 sources of waste like cans, glass and bottles,
- 16 this sort of thing.
- 17 The feedstocks or any cellulosic
- 18 material can come from agricultural residues to
- 19 post-sorted urban waste. It's going to take a
- 20 huge amount of urban waste from the Riverside
- 21 area. It produces ethanol; it produces a lignin
- 22 that can be burned in an energy plant; and it
- 23 produces gypsum. It's -- acid hydrolysis produces
- lignins for power production, can be done
- 25 separately. We're using acids and sugar and acid-

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1 sugar separation. You going to recycle the acid
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- 2 for reuse to generate sugars. Sugars are
- 3 converted into the ethanol. And there's also
- 4 other byproducts.
- 5 BlueFire patents are improved,
- 6 improvements on concentrated acid hydrolysis
- 7 technology; it has been around since the last 50
- 8 years. Nothing new, but there are significant
- 9 improvements. We have great confidence in them.
- 10 One of the big issues that's facing the
- 11 people, talked about does it count for AB-939.
- 12 And municipalities are faced with compliance with
- 13 landfill diversion goals under AB-939, 50 percent
- 14 diversion. And they raised a concern, well, gee
- 15 whiz, this issue over alternative daily cover has
- 16 been raised.
- 17 I get diversion by putting this green
- 18 waste in alternative daily cover. And now you
- 19 want to take this and not use it for alternative
- 20 daily cover and use it to make cellulosic ethanol.
- 21 Do I get any diversion credit for that. And under
- 22 existing California law, it's questionable at
- best, and the answer is probably no.
- So there needs to be a change to
- 25 existing law to get a diversion credit for use

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1
        converting green waste and biomass to cellulosic
2
        ethanol.
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- 3 One of our other concerns, again give 4 the short timeframe, is this redundant California 5 permitting process, the myriad of agencies we're 6 going to have to go through in a very short time to get this permit and this grant off the ground.
- It's just going to be a real challenge. 8 And we would hope that there's enough importance 9 10 placed on this project through the Energy 11 Commission and others that are interested in seeing this project go forward, that we do 12 13 everything we can to avoid redundancy and have as 14 streamlined a permitting process as we possibly 15

can.

We do have this DOE grant for --16 biorefinery \$40 million. It's a 40 percent cost 17 share of total project cost. This project would 18 19 not be economically viable were it not for the DOE 2.0 grant. It's about 18.6 million gallons per year 21 of ethanol. Requires 700 bone dry green 22 woodwaste. Co-location with landfill gas that can be used to produce electricity to power this 23 refinery and the related infrastructure of a 24 25 landfill is essential for this kind of project.

The timing, engineering and permitting 1 2 efforts have been started, but it's going to be 3 daunting. The construction, at the best estimate, is in first half of 2008. Hopefully in operation 5 by 2009. Participants are Waste Management, Petro 6 Diamond, a Mitsubishi subsidiary, JGC Corporation, MEX, formerly Monsanto, and Colmac Energy. In summary, the waste industry has 8 excellent greenhouse gas energy history. We've been making tremendous reductions in our 10 11 greenhouse gas emissions. We think we can do better; we can do more. We'd like the opportunity 12 13 to do that. 14 Biomass waste management options do 15 impact greenhouse gases. It's a complex blend of how you generate your landfill gas; how much is 16 17 captured; what kind of energy can be derived from 18 that landfill gas against the carbon storage in your landfill. The direct conversion of energy 19 2.0 from waste is important. 21 Significant barriers to increase 22 landfill gas to energy, the cost and criteria

with huge increased costs.

pollutant controls are key. Landfill gas to LNG

reduces criteria pollutants. But has accompanied

23

24

1 Landfill gas can be reduced by waste
2 energy conversion. And the best option for
3 reducing greenhouse gases from organic waste and

further increased costs.

2.0

There's redundant overlapping agency permitting which we think is going to be a barrier to getting these things on in a very quick fashion. And absence for AB-939 diversion credit for energy from waste is also a problem.

And probably the final thing to make mention of is the uncertainty over any greenhouse gas benefits that we're going to get from these kind of projects. There isn't a current market today to buy and sell and trade credits which we think are considerable. And we're going to be taking a risk that there is going to be something tradeable down the road in five, ten, hopefully sooner. But there's a huge uncertainty that makes these kind of projects even more uncertain, because of a lack of actually knowing what kind of carbon trading and credits you might be able to get for these kind of projects.

- That's it. Thank you.
- 24 MR. BRAUN: Thank you, Chuck. Questions
- 25 from the dais.

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VICE CHAIRPERSON WOLFF: Just a --
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 2
         quickly just a question. I don't have a copy of
 3
         the presentation; are there some around, or can we
         get that sent to us?
 5
                   MR. WHITE: You can have mine.
                   VICE CHAIRPERSON WOLFF: Can other
 6
         people get them?
 8
                   (Parties speaking simultaneously.)
 9
                   VICE CHAIRPERSON WOLFF: There are some?
         Okay. Okay. I'd love to have yours or another
10
11
         one.
                   MR. BRAUN: Thank you. Our next
12
13
         panelist is Ruth MacDougall with Sacramento
14
         Municipal Utility District.
15
                   MS. MacDOUGALL: Good afternoon; I'm
         going to try to keep this to my ten minutes,
16
         because I know we're way behind here. Well, I'll
17
18
         jump right into this and try to pick up the pace a
         little bit.
19
2.0
                   We're the municipal electric utility in
21
         Sacramento. And we are in pursuit of biomass
22
         energy to contribute to our renewable portfolio
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reduce greenhouse gases.

standard. And also, more importantly, probably

Our biomass program is focused actually

23

24

1 more on local benefits and returning our problem

- 2 waste or resources into renewable energy for
- 3 environmental benefit, but also economic benefit
- 4 for our customers.
- 5 And to make sure that we don't have
- 6 impediments, you know, within our own district
- 7 we're adopted a biomass net metering rate. And
- 8 this actually, for instance, for a dairy digester
- 9 that has multiple meters, it collectively provides
- 10 a net metering for all of those meters at retail.
- 11 So it's very supportive.
- 12 A couple examples of our program is our
- 13 leftovers-to-lights program. You know, we want
- 14 you to clean your plate and keep the lights on.
- 15 So what we're doing with that is identifying food
- 16 waste sources and also projects that are viable,
- 17 you know, within the area. That's been a
- 18 collaborative effort; and we're actually moving
- 19 forward on a couple of projects that have been
- 20 identified.
- 21 And then our digester incentive program
- 22 we're funding the capital investment, a part of
- 23 the capital investment on installing digesters in
- 24 the county. And it's been from the experience on
- 25 these couple of programs that I've sort of

1 discovered what the barriers are and I have some

- 2 ideas on solutions I'm going to share with you.
- 3 First off, you know, we've got a lot of
- 4 opportunity in California and in Sacramento we've
- 5 got great resources; 14 million tons of forest
- 6 waste and 40 million tons of municipal solid
- 7 waste. And, you know, manure, everywhere.
- And then we've got other resources, too,
- 9 we're the sixth largest, you know, economy in the
- 10 world. And most importantly, though, we've got
- 11 this strong environmental leadership that's just
- 12 unmatched. And it really is making waves in the
- 13 whole world.
- 14 And so, you know, I think we can easily
- make our 20 percent -- well, not easily. It's
- getting more difficult to keep up our bioenergy,
- 17 you know, for our renewable electricity. But we
- 18 are making progress on that. But we have sort of
- 19 the most opportunity to make huge impacts on
- 20 greenhouse gas reduction.
- So, the climate change impacts is where
- 22 we have the greatest risk, though. I think if we
- 23 really look at, you know, what can happen with our
- 24 economy, our safety, and the enjoyment of our
- 25 environment, it can affect our long-term

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1 viability.
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2 We've already experienced this year 3 drought and, you know, the risk of forest fires has been talked about. Flooding, we could have 5 our own Katrina here, you know, sea level rise. 6 The heat wave we had last summer; it was just a miracle that we all kept the lights on because, you know, it was a massive amount of electricity 8 needed in a, you know, a continued period of 9 So, you know, we do run the risk of 10 time. 11 blackouts if that continues again this summer. And, you know, the inflation from 12 13 reliance on fossil fuels from, you know, our 14 natural gas, our gasoline, et cetera. It runs a 15 great risk of really affecting our economy and our 16 safety. So, you know, we've all set goals to 17 create these bioenergy projects. And the barriers 18 19 we've run into, though, are rather daunting. And 2.0 I think, you know, the most serious ones are the 21 regulatory hurdles and the business-as-usual 22 market barriers. We've got large businesses in 23 the waste industry and in the biomass industry; and that well, basically we've had established 24 25 market forces. And so we need to look at

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compensating for some of those un-monetized
external benefits, you know.
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And I think that's happening, with the
look at carbon credits and everything. And, you
know, just starting to get into a carbon economy.
But biomass projects are the most complex
renewable projects there are because of the
multiple permits, you know, we're dealing with
air, water, solid waste and various permits.

2.0

And we do have these cross-regulatory agency impacts, you know, both good and bad. And the barriers in permitting is that there are regulatory silos. I think this was mentioned before. So that even within one agency a department is maybe looking at a single element and not at the other benefits such as greenhouse gas reduction.

And it's really, you know, even when the staff really understands the values, they're constrained by the regulations, themselves. And so it's a very large job to create those crossagency benefits and recognize the tradeoffs.

And there is no free lunch; that was mentioned several times, too. But, if we monetize things in the sense of carbon credits, I think

that we'll be able to develop the cross-agency

- 2 benefits and develop the regulations, the policies
- 3 that are needed.
- 4 A couple of areas where we see barriers
- 5 and benefits are in electric generation. Only the
- 6 largest dairies can clean up the gas to pipeline
- 7 specs. And that's, you know, 3000 cows. We
- 8 haven't seen it yet, but we're expecting to see
- 9 it. So that is a small amount of dairies.
- 10 We're a believer in distributed
- 11 generation. We like to see the power produced
- where it's needed and where they can make use of
- 13 the waste heat, because that can improve the
- 14 efficiency up to, you know, central plant and
- 15 beyond central plant levels.
- The problem, you know, we funded some
- 17 research on what are the low NOx technologies that
- 18 can be used. And what we've discovered is, you
- 19 know, I mean the engine technology doesn't exist
- that's commercially available. Nor the gas
- 21 cleanup technology, having to clean up the
- 22 hydrogen sulfide. The cost effectiveness puts it
- 23 out of the market.
- 24 And one of the problems is, say the
- 25 distributed generation standards are so tight that

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1 the reciprocating engine manufacturers have just
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- 2 plain walked away from, you know, they are not
- 3 able to meet those standards. And so it's almost
- 4 a disincentive for them to try at this point.
- 5 But because of the benefits we shouldn't
- 6 let these problems stand in the way of
- 7 implementing projects.
- 8 So our solutions are, you know, I
- 9 understand that CARB is working on looking at the
- 10 net benefit exchange between NOx and greenhouse
- gas emissions; and I think that's extremely
- important and can't come soon enough.
- So, we have -- we do need more funding
- in improving the technologies. I think there is
- some room for improvement, and it can be
- 16 developed. But in the meantime we need flexible
- 17 permitting so that these projects are able to go
- 18 ahead.
- 19 Dairy digesters need the revenue from
- 20 the electricity generation. And they can't stand
- on their own, you know, without that. So they
- 22 need to be able to get permits.
- 23 And the tradeoff, you know, if you
- 24 really look at it, one of our studies says, you
- 25 know, just 50 percent of the dairies in the state

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can produce 4.4 million tons of CO2 equivalent,
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- 2 you know, carbon credits. But the NOx emissions,
- 3 you know, at a couple of grams per brake
- 4 horsepower is about 98 tons. And so I think
- 5 that's, you know, a worthy tradeoff, because the
- 6 greenhouse gas reductions are needed so greatly.
- 7 Another area we've invested in is
- 8 research in codigestion. I think that food waste
- 9 in landfills can cause a lot of water and air
- 10 quality impacts. They're usually converted to
- 11 methane before the landfill is ever covered, you
- 12 know, and that's usually about a five-year process
- 13 before the cover goes on.
- So, if that's diverted and can go into
- an on-farm codigestion system, it provides a good
- 16 resource for energy. Well, about 20 percent food
- waste in a digester can double the energy
- 18 production. And that provides a revenue source
- 19 for the digester. But also, you know, the
- 20 nutrients are best used on the land because food
- 21 waste is actually a fairly clean source of waste,
- you know, the source separated food waste.
- 23 And the barriers or the problems that
- 24 exist are that the elemental salts in the food
- 25 waste are retained during codigestion, as they are

1 with manure. And TDS is not a valid way to

- 2 measure the salts. TDS is not necessarily
- 3 retained, but the elemental salts are.
- 4 So, you know, it's important that the
- 5 sale management is recognized and studied. And
- 6 the Regional Water Board is working on this, their
- 7 salinity working group. I know it's a long
- 8 process and it's important to actually escalate
- 9 that and fully support that effort so that we have
- 10 some real guidelines for elemental salt
- 11 application and salt management within the basin.
- 12 And also, you know, to support research
- in the desalinization. It may be too expensive;
- 14 we may have to find other methods, but we should
- definitely look into that.
- So the tradeoffs, you know, we've got --
- 17 again, we have to balance, you know, the nutrient
- 18 management and the complexity there against the
- 19 fact that codigestion projects can actually make
- these projects self-sustaining. And I think
- 21 that's been called for many times. What are we
- going to do to actually have these self-funding.
- 23 And the last thing I want to talk about
- is municipal solid waste conversion. We still
- 25 have 44 or 46 million tons a year going into

1 landfills. A good percentage of that is organics.

- 2 And the regulations currently are not current with
- 3 the technology.
- 4 An example is the gasification is
- 5 defined as zero emissions. And to air or water.
- 6 And it's held to a higher standard than anything
- 7 else. I think it's just an incorrect definition.
- 8 And there has been several attempts to change that
- 9 legislation, correct it, but it's not made it
- 10 through. So we do need to keep trying at that and
- 11 correct the definition.
- 12 But support for demonstrations is also
- important. And possibly using fees from
- 14 landfills. You know, I look to Europe and see
- what the models that have been successful there,
- and they've provided incentives from landfill
- fees, or from, you know, garbage collection fees.
- 18 So the tradeoffs, you know, there is no
- 19 free lunch; there will be some emissions from
- 20 conversion technologies. But they are a much more
- 21 immediate way to recycle the energy that's in the
- 22 waste than in a landfill. So getting these
- organics out of the landfills will probably
- 24 protect our water and reduce greenhouse gas
- 25 emissions.

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1 So, again, we've got a tremendous amount
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- of resources, and a tremendous amount of
- 3 opportunity here. A very big urgency in terms of
- 4 greenhouse gas reduction. And so I just think
- 5 that we do have the will in this state and the
- 6 leadership to make this happen.
- 7 So, thanks.
- 8 MR. BRAUN: Thank you, Ruth. Anything
- 9 further from the -- questions?
- 10 VICE CHAIRPERSON WOLFF: Yes, I had a
- 11 question about your NOx calculation for
- 12 dairies. -- the basis of the calculation, current
- performance of the ten systems that are in place
- 14 right now, or --
- MS. MacDOUGALL: No, actually that's
- 16 from a report developed for us by Itron. And it's
- using sort of the best available -- commercially
- 18 available cost effective technology. It's not --
- 19 you know, so these are systems that possibly could
- 20 be implemented, yeah.
- 21 VICE CHAIRPERSON WOLFF: So that's
- 22 available small scale internal combustion engines,
- 23 basically --
- MS. MacDOUGALL: Um-hum.
- VICE CHAIRPERSON WOLFF: Thanks.

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1 COMMISSIONER BOYD: I would recommend we
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- 2 move right to the next panel. We're losing
- 3 panelists already. And then whatever time is left
- 4 at the end take public comment on all that we've
- 5 heard this afternoon. Sorry to do that, but we've
- 6 lost quite a bit of time here.
- 7 (Pause.)
- 8 COMMISSIONER BOYD: Go ahead, Ray.
- 9 MR. TUVELL: Thank you, Commissioner
- 10 Boyd. The last panel of the day is on the subject
- of advanced biofuels for California's
- 12 transportation sector. I appreciate the patience
- of those of you who stuck around for it.
- 14 The use of biomass for transportation
- 15 fuels is actually a great compatibility to meet a
- number of California's transportation-related
- goals. Certainly it's a renewable source of fuel.
- 18 A domestic resource, both as a waste material or
- 19 potentially as a crop.
- 20 Helps us with our reduced dependence on
- 21 fossil fuels. And more importantly, probably the
- 22 key emphasis of the day is the potential for lower
- 23 CO2 emissions entirely consistent with the low
- 24 carbon fuel standard activities and goals
- 25 established by our Governor.

1 At the present time there are really two 2 conventional biofuels, so to speak, that 3 predominate the transportation sector. And that's ethanol and biodiesel. And they actually do 5 establish a great foundation for the building of a 6 biofuels industry. Nevertheless, as we look out into the future, and those of us that are looking at the 8 potentials for a much expanded alternative transportation fuels industry, we have to come to 10 11 grips with some of the shortcomings we see with these conventional biofuels. 12 13 For example, ethanol has a lower content 14 than the gasoline that we're used to, and the

For example, ethanol has a lower content than the gasoline that we're used to, and the gasoline that we're currently mixing it with.

Ethanol has an affinity for water which tends to create difficulties in infrastructure-related issues such as used in common carriers like pipelines that we're very used to in the transport of fuels in our transportation industry now.

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Once we reach a 10 percent blend of ethanol in our gasoline stream, we can no longer use it compatibly with our existing -- the majority of our existing gasoline vehicles on the road today.

1	Similarly in the case of biodiesel,
2	because of its oxygen content, we run into
3	stability problems. We run into, again, lower
4	energy content, potentially higher NOx emissions.
5	Overlying both of those are food-versus-
6	fuel-related concerns, land use and sustainability
7	issues.
8	Fortunately, there are a number of very
9	talented people and innovative companies that also
10	see these issues, have for some time, and are
11	devoting many resources to go after the solutions.
12	And we have five representatives of those
13	companies today well, we had five we're down
14	to four.
15	What if we could develop a biofuel that
16	did not have the limitations of ethanol that we
17	could just commingle with existing gasoline at any
18	quantities whatsoever and not have to worry about
19	change in infrastructure or special vehicles such
20	as flexible fuel vehicles to use it.
21	What if we could develop a pure
22	hydrocarbon from biomass, and not just an alcohol
23	or an ester in the case of biodiesel.

Well, these aren't just what-if

questions, these are questions that are actually

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1 being investigated through research and
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- 2 development in the labs today. And we're
- 3 fortunate to have the representatives from these
- 4 industries who are going to speak on them today.
- 5 Our first speaker unfortunately had to
- 6 leave early due to a prior engagement. I believe
- 7 you have copies of the presentation. We had hard
- 8 copies left out on the desk. And the color copies
- 9 will also be posted on the internet. And we
- 10 certainly intend to get Ruth and a representative
- from bp Biofuels back here sometime in the future.
- 12 They have a very exciting effort available in
- moving forward on biobutanol.
- 14 Our second speaker today and first
- 15 speaker for this session will be Kinkead Reiling.
- 16 Kinkead is a Senior Vice President of the Amyris
- 17 Biotechnologies, Incorporated, from the San
- 18 Francisco Bay Area.
- 19 MR. REILING: Thank you, Ray, for
- inviting me. And also thank you, Commissioners,
- 21 for letting me come and talk a little about what
- 22 we're doing, or how Amyris is trying to do its
- 23 part to help fight the very big problem of global
- 24 climate change. And how we think that what
- 25 Californians do very well, which is innovate

1 around problems to get around problems that, by

- 2 promoting innovation, California can contribute to
- 3 the global climate change, or the solution to it.
- 4 So, talk a little history about the
- 5 company. Amyris, we were formed in 2003; and the
- 6 idea was that by coming up with innovative kind of
- 5 biorefinery technologies, one can convert a
- 8 production facility into making any carbon-based
- 9 molecule desired.
- 10 The initial project that we worked on
- 11 was a public/private partnership, another example
- of taking public good -- using public/private
- groups to attack very large problems. This was
- 14 funded by the Bill and Melinda Gates Foundation.
- 15 And it was to develop a scalable, low-cost
- 16 production system for the antimalarial drug,
- 17 artemisinin. The point, kind of the crux of this
- 18 problem was that it was a compound that had
- 19 superior physical characteristics for the problem
- of malaria, but was, in fact, limited by both
- 21 supply and by cost.
- 22 So taking the same idea that we can
- 23 innovate by picking the molecules we want to make,
- and then developing a low-cost production system,
- we now are approaching the problem of global

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1 climate change.
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- 2 So looking at what works with current 3 infrastructure and what nature can make, we've begun to develop, and we have actually produced in 5 the lab, hydrocarbon-based fuels that will work 6 for all transportation sectors; and will be fungible with the current systems. 8 More about the company. Now, while 9 we're a relatively small company, 70-person, we're 10 one of the larger startups looking at biofuels. 11 And we've brought together a group of interdisciplinary scientists, which is what you will 12 13 need to attack this problem. Because, in fact,
- We have engineers, chemists,

  fermentation development and then have recently

  also added in expertise from the fuels industry

  with John Melo starting as our CEO. He's formerly

  from bp.

integrated biorefinery.

you're trying to develop systems for a fully

Now, as I said, the goal of the
technology is to develop insertable processes to
existing biorefinery facilities. In this instance
it's into ethanol production facilities. One of
the key unit operations for ethanol is the

1 conversion of sugars into -- fermentable sugars

- into your final fuel product.
- 3 You'll take our systems we developed and
- 4 insert them into that unit op by putting a
- 5 different microbe in the fermenter. And out will
- 6 come a different product.
- 7 The advantage of this is one, you can
- 8 use existing capital, sunk capital, for production
- 9 of advanced fuels. Two, you can start with any
- 10 renewable feedstock that can generate fermentable
- 11 sugars. This is to include cellulosic feedstreams
- 12 when those come online.
- 13 And then finally, by tinkering with the
- 14 cellular components of the microbe, you can have
- it make hydrocarbons that will work in gasoline
- 16 engines, diesel engines, and then eventually also
- 17 looking at biojet.
- And part of the reason that we're
- 19 looking at -- while it's important to have that
- 20 flexibility of one, fungibility with the current
- 21 system, and also any feedstocks, is projections on
- 22 what will be needed to approach the demand for
- 23 fossil fuels.
- Just looking at growth in demand in the
- 25 next five years you see additional billion gallons

of needed capacity. And also a large amount of

- 2 volatility is predicted to continue into the
- 3 future.
- 4 The solution or one of the solutions to
- 5 this will be to have a global biofuels trading.
- 6 So, again, by having fuels that are fungible in
- 7 the current infrastructure so cars today will burn
- 8 it, and also in the current transportations
- 9 system, as Ray commented, ethanol has challenges
- 10 on distribution. But having fungible fuels will
- 11 allow to plug into this global biofuels trade and
- 12 will allow us to approach the problem of climate
- 13 change more aggressively.
- So one of the questions that was
- proposed for the panel today, or the group, was
- 16 what sort of policy implications do we see as
- 17 being the most advantageous for addressing climate
- 18 change. One, current biofuels are a very solid
- 19 foundation and start. But we'll need second-
- 20 generation fuels to adequately address the
- 21 challenges. In fact, better biofuels are close on
- 22 the horizon. We see our first products going out
- 23 by the end of the decade. So they're not
- something that are truly future fuels, they're
- 25 just around the corner.

Promoting innovation will allow low-cost 1 production of fuels. Government mandates and 2 3 financial incentives must not prescribe a particular solution, but prescribe actually what 5 is being solved for. In this case the desired 6 attributes of reduced carbon emission and fungibility with the current system. Specific to California, it's important 8 that we maintain technology neutrality in all of 9 our relevant legislation. So the focus must be 10 11 on, as what the Governor has put forth, as low carbon emission fuels, not necessarily one fuel or 12 13 the other. 14 Also, do not differentiate based on 15 feedstocks. It's a very large problem and we will need to access every source of fermentable sugar 16 17 or carbon. Also regulatory process will be a 18 challenge, or could be a challenge. Multimedia 19 evaluation, for instance, could be a drawn out, 2.0 expensive process for a small company trying to 21 bring a new fuel to the market.

And, again, we feel that there should be no special benefits given to fuels that do not integrate with the current system, because those are fuels that are not as scalable as fuels that

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will work with the current infrastructure.
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- Thank you very much.
- 3 COMMISSIONER BOYD: Thank you.
- 4 According to your chart you said 2010 is when you
- 5 expect to see your first biofuel product?
- 6 MR. REILING: Yes, sir.
- 7 COMMISSIONER BOYD: Any questions?
- 8 Thank you very much.
- 9 MR. TUVELL: Our second speaker this
- 10 afternoon is from the ConocoPhillips. It's Dan
- 11 Sinks who is currently the Fuels Issues Advisor.
- 12 Dan has been with the petroleum industry for
- 13 approximately 25 years, and the last 15 years
- involved in refining operations and regulatory
- issues. Dan is currently the Chairman of WSPA's
- 16 Northwest Fuels Committee. Dan.
- 17 MR. SINKS: Good afternoon. Thanks for
- 18 the opportunity to come and talk to you today
- 19 about renewable diesel. I have a lot of slides;
- we're running late so I'm going to skip through
- 21 them pretty quickly.
- 22 But what I'm going to talk about, I'll
- 23 try and really differentiate between the term
- 24 biodiesel and renewable diesel. We'll get into
- 25 the chemistry a little bit. Biodiesel has a

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1 specific, it's a specific chemical compound. It's
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- 2 a fatty acid methylester. And again, I'll try and
- 3 make that differentiation. Hopefully I won't get
- 4 it mixed up.
- 5 Just a little bit about our company,
- 6 ConocoPhillips. We're currently the second-
- 7 largest refiner in the United States. One thing
- 8 to notice on here, we still do actual fuels
- 9 research. And some of this work that I'm going to
- 10 talk to you about comes out of that research.
- 11 A lot of information. These are very
- 12 consistent with what we've heard today. National
- 13 biofuels policy goals, energy conservation and
- 14 security, et cetera. There's not a lot new here,
- we'll just go through that pretty quickly.
- 16 Second generation biofuels, again, as
- 17 was just mentioned, in order to have scalable and
- real good penetration, we want flexibility; we
- 19 need conversion; we want to be able to use this in
- 20 existing infrastructure and existing vehicles.
- 21 This is probably not new. It's just
- 22 intended to display various pathways of how you
- 23 can get biomass into fuels. Whether it's
- 24 pyrolysis, gasification, hydrotreating and
- 25 esterification. So what we're going to be talking

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1 about is one of those pathways on the left-hand
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- 2 side.
- We're really excited about this. It's a
- 4 new way to make diesel fuel. Again, we have
- 5 refinery economies of scale. It uses the existing
- 6 infrastructure. We can put renewable diesel in
- 7 the pipeline and it's a very stable product.
- 8 Again, we're talking about taking fats
- 9 and oils and going through an existing refinery
- 10 unit, a hydrotreater. In terms of feedstocks,
- 11 biodiesel pretty much, in our opinion, works best
- on virgin vegetable oils. Renewable diesel is
- 13 very feedstock insensitive to the oil source. And
- 14 basically the difference is you can use animal
- 15 fats or vegetable oils. Those different kinds of
- 16 feedstocks basically have a little influence on
- 17 the amount of hydrogen that you consume in the
- 18 hydrotreater.
- 19 In terms of fats and oil production in
- 20 the U.S., this is 2005 census data. About 315,000
- 21 barrels per day total. As you can see, the
- largest portion of that is soy; then animal fat.
- In our process we're going to be using animal fat.
- 24 Also on here you notice 2005 onroad
- 25 diesel demand was about 2.5 million barrels per

1 day. So even if you look at all of the available

- fats in all production in the U.S., still not a
- 3 real large percentage of onroad demand.
- 4 Basically similar to the biodiesel
- 5 process, you start with the crops or the
- 6 livestock; go through rendering or through oil
- 7 extraction. And then the differentiation is in
- 8 our process we combine again the fat or the oil
- 9 with the hydrogen over a commercial catalyst in a
- 10 hydrotreater, and it produces what we call
- 11 renewable diesel and propane and some water and
- 12 CO2.
- 13 The transesterification process or the
- fatty acid methylester, the biodiesel, generally
- 15 combines those fats and oils with an alcohol,
- 16 usually methanol, in the presence of a caustic and
- it generates biodiesel and glycerine byproducts.
- 18 This is a very simplified process
- 19 diagram. On the left, crude oil coming into the
- 20 crude unit at a refinery. You get distillate
- 21 compounds out of that.
- In our process we co-process; we don't
- have a stand-alone unit, so we add the renewable
- 24 fat or the oil with the distillate feedstock as it
- goes to the hydrotreater. Again, the reaction is

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1 hydrogen or the catalyst to produce renewable
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- 2 diesel.
- 3 One comment, we will be investing
- 4 capital money at our refineries for infrastructure
- 5 to allow us to process renewable feedstocks.
- 6 Again, I mentioned the hydrotreating and
- 7 hydrotreaters come in a real wide range of
- 8 temperature and pressure operating conditions.
- 9 Normally they were designed to remove sulfur from
- 10 the diesel fuel. But we found that those
- 11 conditions, it turns that fat or oil into a normal
- 12 paraffin hydrocarbon that's right in the heart cut
- of the diesel range.
- 14 In terms of compatibility, you know,
- we've got over 100 years of making fuels; and
- we've got laboratories, good quality control
- 17 programs. The renewable diesel meets ASTMD 975
- 18 which is the diesel fuel standard. Again, there
- 19 are no new molecules, it's right in the heart cut
- of diesel; it's a normal paraffin hydrocarbon
- 21 about C-13 to C-18 range.
- No transportation limitations. Again,
- 23 we can put it in the pipeline, which we think is
- 24 very attractive.
- In terms of environmental performance,

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1 when you compare -- and this was based on soy
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- 2 renewable diesel -- but when you compare it to
- 3 ultralow sulfur diesel, it had better emissions
- 4 performance for the criteria pollutants NOx,
- 5 hydrocarbons, PM and CO.
- It also has, as it doesn't have that
- 7 oxygen in it, it's got higher energy density
- 8 pretty comparable to ultralow sulfur diesel.
- 9 And on the CO2 lifecycle analysis we see
- 10 that it has a lower lifecycle analysis than
- 11 traditional ultralow sulfur diesel. So, I think
- most people are probably familiar. These are just
- some of the pathways, some of the boxes that you
- look at when you go a lifecycle analysis.
- And here we're comparing if petroleum
- diesel is 100 percent, we did a study that
- 17 biodiesel is about a little under 60 percent. And
- 18 the renewable diesel product has lower greenhouse
- 19 gas lifecycle emissions.
- 20 Also, UOP, they are a technology
- 21 provider. They've done a lifecycle analysis, as
- is Neste Oil has published a lifecycle analysis.
- 23 The two studies on the right, Ken Coway (phonetic)
- 24 study out of Europe; they did not have a renewable
- 25 diesel pathway built into their lifecycle model.

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1 And neither does USEPA, the Argon GREET model.
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- 2 And we've talked to some of the Energy
  3 Commission Staff on the TIAX work; we're trying to
  4 get them to incorporate a renewable diesel pathway
- 5 in that lifecycle analysis.

refineries late this year.

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- In terms of what we're doing, we started

  producing renewable diesel in Ireland at one of

  our refineries last year. It meets European

  diesel specs. In April of this year we announced

  a partnership with Tyson Food where we hope to

  ramp up and produce about 12,000 barrels a day

  from animal fat. We hope to begin at one of our
- 14 In terms of our announcement, the first 15 refinery we're planning to make renewable diesel is in Borger, Texas, which is actually fairly 16 17 close to some of the feedstock. When people, you know, hear Tyson they think chicken. But our 18 19 first -- we're going to be using beef tallow in 2.0 our process. And we're continuing to work on 21 catalyst product testing and just trying to
- 23 A couple of summary slides. We think 24 it's an excellent way to incorporate renewable.
- 25 It's flexible in the feedstock; again, high

improve the process.

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1 quality control meets ASTM standards. It should
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- 2 be transparent to the users, and it hopefully will
- 3 expand opportunities for the ag and the farm
- 4 community.
- 5 We like the hydrotreating technology.
- 6 We think it does some good things. Again, the
- 7 molecules are already in diesel. We don't have
- 8 that double bond, so it has better stability
- 9 problems. It's got high cetane. Again, the
- infrastructure for us. And I think that's partly
- 11 why, when you look at that lifecycle, renewable
- diesel has a lower lifecycle CO2 emissions
- 13 because, again, it can use that existing
- 14 infrastructure. You don't have to truck it to
- 15 terminals and splash-blend it.
- 16 You can also put the fatty acid
- 17 methylester; you can splash-blend that into
- 18 renewable diesel. And we think it meets a lot of
- 19 these important goals, lower carbon fuels and et
- 20 cetera.
- 21 So that's kind of quick. That's all I
- have. If there are any questions?
- 23 COMMISSIONER BOYD: Dan, would you --
- does ConocoPhillips plan to substitute renewable
- 25 diesel for conventional diesel fuel, or to make

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1 additional diesel fuel for your diesel fuel pool?
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- 2 MR. SINKS: We believe it's going to
- 3 swell the diesel fuel pool. It has real high
- 4 cetane; it has no sulfur; it has no aromatics.
- 5 So, to allow us to upgrade some other blending
- 6 components into diesel fuel.
- 7 COMMISSIONER BOYD: And the cost
- 8 ramifications to the public?
- 9 MR. SINKS: I can't comment on that. I
- don't know the answer to that.
- 11 COMMISSIONER BOYD: Thank you. Any
- 12 questions?
- 13 MR. SHAFFER: Just quickly, what do you
- need from state or federal government?
- MR. SINKS: I'll tell you what we don't
- 16 need and that is -- one of those things is some
- 17 states that are implementing renewable fuel
- 18 mandates, they are specifically talking about the
- 19 biodiesel as a fatty acid methylester, so our
- 20 product wouldn't qualify to meet those mandated
- 21 volumes. So we want it to be flexible and open so
- 22 that, you know, again the goals are renewable and
- the feedstock, not the output chemical.
- MR. SHAFFER: So any comment on the low
- 25 carbon fuel standard process out here?

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1 MR. SINKS: We have some views on how we
2 think we'd like to see it modeled. Modeled
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- 3 somewhat after the federal RFS program where it's
- 4 a light-duty gasoline-type standard, but with the
- 5 ability to generate credits from renewable diesel
- 6 or other sources.
- 7 MR. MENKE: May I?
- 8 COMMISSIONER BOYD: Yes.
- 9 MR. MENKE: Got a question for you. On
- 10 the waste or byproducts of your manufacturing your
- 11 biodiesel from soy, I guess your first waste is
- 12 really the parts of the crop that you don't
- 13 utilize. Is that a problem to get rid of? Does
- 14 it have any value to it? And then I guess, to the
- 15 process itself, do you end up with any difficult
- 16 waste streams at all?
- 17 MR. SINKS: In terms of this renewable
- 18 diesel process we don't -- no, we don't have any
- 19 difficult waste streams to get rid of. It's
- 20 pretty much at those hydrotreating conditions
- 21 again, it saturates those triglycerides that are
- 22 in the animal fats or oils, 100 percent saturation
- is pretty much a gallon in, a gallon out.
- 24 There's difference, obviously, in the
- density. But volume-wise it's about a gallon in,

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1 a gallon out. But we don't have any other waste
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- 2 streams to deal with.
- MR. MENKE: And, again, the soy product,
- 4 the soy bean waste product, any problem with that?
- 5 Or what do you utilize it for, fertilizer? What
- 6 happens to it, the green material?
- 7 MR. SINKS: I don't know.
- 8 MR. BRYAN: I can comment on that one.
- 9 From soybeans the oil is a byproduct. The main
- 10 product is a high-quality, high-protein animal
- 11 feed. From soy beans you make about five pounds
- of that high-quality animal feed for every one
- pound of oil.
- 14 VICE CHAIRPERSON WOLFF: Can I have a
- 15 question, Jim, if I may? I'm interested in what
- 16 would be involved in preprocessing some of the
- 17 really nasty stuff we see in treatment plants or
- in sewer systems, fats, oils and grease. A lot of
- 19 the sewer system or certain plants with sewage
- 20 sludge. Are those things preprocessable to a
- 21 place where you can then take them through your
- 22 normal process?
- MR. SINKS: My understanding, again, our
- 24 alliance with Tyson Food, they're doing some work
- 25 to preprocess, clean up some of those materials so

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1 that we can just feed them directly to the
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- 2 hydrotreater. We shouldn't have to do any
- 3 additional preprocessing once we get it from them.
- 4 VICE CHAIRPERSON WOLFF: Right. I guess
- 5 what I'm wondering is whether the Tyson approach
- 6 can be used with some of these other nasties that
- 7 we're forcing people to manage in other ways. And
- 8 as far as I know now, it's going either to
- 9 digesters and treatment plants, or it's going to
- 10 landfills.
- 11 Digesters, that's okay. We're getting
- 12 energy recovery. But if it's going to landfills,
- it's not clear whether it's degrading or not.
- 14 MR. SINKS: I don't know. I can try and
- get some answers and get back with you on that.
- 16 VICE CHAIRPERSON WOLFF: Yeah, I'd just
- 17 be curious.
- MR. SINKS: Yeah.
- 19 VICE CHAIRPERSON WOLFF: A starting
- 20 point on what's involved in this preprocessing.
- 21 I'd appreciate that. Thank you.
- MR. SINKS: Okay.
- 23 COMMISSIONER BOYD: Thank you.
- 24 MR. TUVELL: Our third presenter today
- is Paul Bryan. Paul is with Chevron Biofuels.

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1 He's the Vice President of Technology. Paul has
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- been with Chevron for approximately 12 years
- 3 through various different assignments, including
- 4 R&D Engineering, R&D Team Leader. Paul.
- 5 MR. BRYAN: Thanks very much. I'd like
- 6 to thank Commissioner Boyd and Ray and the rest of
- 7 the organizers for the opportunity to speak here.
- 8 And because I have a fondness for terrible puns, I
- 9 just have to say that I get to speak right before
- 10 the finish.
- 11 (Laughter.)
- MR. BRYAN: I've had my thunder stolen
- 13 multiple times here, of course, today because
- 14 everybody's talking about the same driving forces.
- 15 We maybe look at it a little bit differently,
- 16 looking at the global energy picture rather than a
- 17 national or even state level.
- 18 But we see growing global energy demand,
- 19 particularly in China, India and Latin America.
- 20 We see increasing competition and investment for
- 21 resources. And in particular, all the good oil is
- 22 taken. In effect, the easy oil to recover, and
- 23 there's still quite a bit of it left, is really in
- 24 the hands of national oil companies, particularly
- in the Middle East. So it's not accessible to

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1 companies like Chevron, ConocoPhillips, bp
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- 2 anymore.
- 3 There's also an increasing demand for
- 4 cleaner fuels and technologies. Cleaning in the
- 5 sense of sulfur and so-called criteria emissions.
- 6 Also increasing expectations surrounding climate
- 7 change. And that is reducing the greenhouse gas
- 8 footprint of all forms of energy.
- 9 And then finally, particularly strongly
- in the U.S., but a number of other countries
- 11 around the world, as well, there are increasing
- 12 expectations surrounding the security of the
- 13 energy supply. And partly that's around creating
- 14 domestic sources, and partly also increasing the
- diversity of the energy supply, so that less of
- our energy comes from any one country or region of
- 17 the world.
- 18 So what do we need to do. Well, we need
- 19 to improve energy efficiency first of all. That's
- 20 the best economic and environmental approach most
- of the time, is just to increase the efficiency
- 22 with which you use the energy that you use. And
- 23 Chevron has a whole company built around this
- that's growing rapidly called Chevron Energy
- 25 Solutions. I could spend a whole day talking

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1
        about what they're doing.
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2 We also need to develop unconventional 3 sources of energy, and I'll talk about that on the next slide. We need to reduce the environmental 5 footprint of all energy sources. We need to 6 develop renewable, sustainable energy sources. And that's my particular job in the area of

8 biofuels.

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And we need to avoid excessive competition with food and feed. This food-versusfuel issue is a really major concern. And we don't think that you should never turn food into fuel. Corn farmers in the U.S., for decades, have been facing surpluses that have kept prices very very low. And so we're not necessarily competing excessively to turn some corn into ethanol.

But if we think about getting biofuel volumes up to really substantial levels, if we start competing with food and animal feed, it's just going to be unacceptable in terms of the impact on human beings around the world.

So this is where we see the diversification of feedstock and fuel. Our chief technology officer is fond of saying we need every molecule. We look at this chart here, it runs

from today a little bit over zero, maybe a few

- 2 million barrels a day, up to nearly 20 million
- 3 barrels a day in 2030.
- 4 And what this is to us is the difference
- 5 between demand and what can be supplied by
- 6 conventional crude oil. That demand has to be met
- 7 somehow. And this is our current thinking about
- 8 how that demand is going to be met.
- 9 We see that the so-called extra heavy
- 10 oil is already being processed today. And there's
- also, very well known, there's some biofuels being
- 12 produced today for liquid transportation fuel.
- Over time we see those things growing
- 14 substantially. We see coal-to-liquids and shale-
- 15 to-liquids starting to emerge in about a decade.
- They're going to be fairly small even by 2030.
- 17 But we see biofuels growing to 5- or 6-million
- barrels a day by 2030, which is quite a
- 19 substantial expansion.
- 20 So what are we doing. Generation one
- 21 biofuels, if you're familiar with corn prices you
- 22 know why this man is smiling. Chevron has been an
- 23 ethanol blender for many years in California and
- 24 elsewhere. We are part owner of the Galveston Bay
- 25 Biodiesel Plant in Texas, and we're learning quite

a bit about the vegetable oil market and about how
to make biodiesel as a result of that.

3 We're participating in this ongoing E-85
4 study with the CEC, General Motors and Pacific
5 Ethanol here in California. We're involved in the
6 optimization of corn-based ethanol plants via this
7 company I mentioned, Chevron Energy Solutions,
8 that does work around energy efficiency.

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And also through that same company we're getting involved in some design and construction of corn-based ethanol plants in cooperation with one of the large ethanol producers in the midwest, EthanEx.

My job, though, is more around generation two biofuels. And we've just come to the first anniversary of the creation of the biofuels business unit. And our main job is to advance the technology for generation two biofuels and to build a business for Chevron around that.

So we have vigorous internal and external R&D programs. We're looking at advanced feedstocks. That includes lignocellulosics; it includes advanced oil crops; and it includes algae which you can see on the lower right-hand corner.

In terms of feedstocks we're also

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1 looking at waste materials. You can see the
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- 2 county-by-county map of California there in the
- 3 upper right-hand corner that was developed by UC
- 4 Davis. And we're doing a very thorough feedstock
- 5 study even as we speak, trying to identify the
- 6 best opportunities for wastes into fuel.
- We're doing quite a bit, as well, with
- 8 processing technology. We're looking at the
- 9 biochemical conversion. We're looking at
- 10 thermochemical conversion like gasification and
- 11 pyrolysis. And we're also looking at a number of
- 12 catalytic upgrading technologies along the lines
- of what the previous speaker was talking about.
- 14 Also getting involved in products
- 15 technology and testing where we make things that
- 16 are already fairly well understood like ethanol or
- 17 hydrocarbons. That's fine. But anytime we think
- about making a fuel that's at all unique and
- 19 different from what's in your gas tank today, we
- 20 really need to make sure that the performance and
- 21 emissions are on spec there.
- We're doing a lot of this work
- 23 internally. We have laboratory R&D going on in
- 24 Richmond, California, where I'm based. And also
- in some of our labs in the Houston, Texas area.

We have very significant external 1 2 collaborations. The ones that we've announced are 3 listed here. And we're actually developing quite a few more. We have a major partnership with UC 5 Davis just down the road. Another with the 6 National Renewable Energy Lab in Colorado. A third with Georgia Tech. And one that we just recently announced with Texas A&M. 8 9 Also we've recently announced a major 10 corporate alliance with Weyerhauser. We think 11 Weyerhauser has some very unique feedstock resources and perspectives. And there's a really 12 13 good synergy between what they know how to do well 14 and what we know how to do well. And then some 15 things in the middle that really nobody knows how to do well, but we'll work on that. 16 17 And in the middle upper part of my screen there's a lovely pine tree there with the 18 19 sunlight streaming through it to indicate some of 2.0 the types of resources the Weyerhauser alliance 21 would be involved with. 22 I like to use this slide internally to 23 indicate to some of the people whose background is in the oil industry, that the impact of biofuels 24

can be really substantial. This picture is

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1 actually from the Motto Grosso in Brazil. The
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- 2 front line of combines is harvesting soybeans.
- 3 And the line of tractors right behind them is
- 4 planting corn. So it's a single-year crop
- 5 rotation with two biofuels crops. And I find the
- 6 geometric pattern that forms aesthetically
- 7 pleasing.
- 8 (Laughter.)
- 9 MR. BRYAN: Thanks very much.
- 10 COMMISSIONER BOYD: Thank you, Paul.
- 11 Any questions? Gary.
- 12 VICE CHAIRPERSON WOLFF: Same question
- as to the previous speaker. Whether these really
- sort of nasty sanitary waste streams that are high
- in fats, oils and grease, whether there's any hope
- for preprocessing and then getting them into the
- 17 transportation fuel.
- MR. BRYAN: Yeah, well, the answer to
- 19 that is that it varies for every waste. And
- 20 that's one of the things that we think about when
- 21 we look at a given feedstream. Again, I could
- 22 talk a lot about the feedstock study that we're
- doing.
- 24 But one of the things we look at is the
- 25 volume that's available. We look to see if it can

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1 be gathered at a reasonable price. And then we
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- 2 sit down and if the answers to those two things
- 3 are yes, we sit down and we look at, well, how
- 4 would we process this. Is this something that
- 5 we're going to do hydrolysis and fermentation on.
- Is this something we might gasify. Is it
- 7 something that we might use a pyrolysis
- 8 technology.
- 9 In every case we build up a process flow
- sheet around that, and we build up a process flow
- 11 sheet, you look at the wastes, or I consider them
- 12 byproducts until proven otherwise. Because we
- 13 really want to be able to do something useful with
- everything that comes out of the process.
- To take an example, if you look at
- 16 biological conversion there are things that are
- inhibitors to fermentation. So those things are
- 18 potentially nasties that we'd have to clean out in
- 19 the front end.
- 20 If you look at gasification, the
- inorganic materials that can form ash. There's
- 22 some things that gasification technology can
- 23 tolerate, other things it can't.
- So the answer is different in every
- 25 single feedstock. And we look at every single one

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1 with a clean sheet of paper.
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- 2 VICE CHAIRPERSON WOLFF: So let me put
- 3 my question this way, in the form of an offer.
- 4 Should it turn out that fats, oils and grease from
- 5 sewers or some other sort of wastewater treatment
- 6 plant waste, it looks like a business opportunity
- for you, but you need some help in the regulatory
- 8 agency, let me know.
- 9 MR. BRYAN: That's really appreciate
- 10 very much, because that's -- it's often a big
- 11 question mark for us. We understand the emissions
- 12 requirements with respect to the things that we're
- used to processing. But in a completely new area
- where we're taking new feedstocks, new process
- 15 technology, making new products, and potentially
- 16 new byproducts or waste, it's a very complex
- 17 regulatory area. And we'd really appreciate your
- 18 help.
- 19 COMMISSIONER BOYD: Gary, you've made me
- 20 curious. Is there an inventory of potential sewer
- 21 grease volumes?
- 22 VICE CHAIRPERSON WOLFF: Not that I'm
- 23 aware of, the last year, as I -- this morning we
- 24 adopted a general odor-controlling sewer
- overflows. And all of the sewer systems in the

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1 state on a sequenced schedule involving overflow
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- 2 management plans, the sewer management plans, in
- 3 order to assure they don't have an undue number of
- 4 overflows. And as part of those plans they'll be
- 5 cleaning their sewers more frequently. And I
- 6 think we're going to find out that there's more of
- 7 these fats, oils and grease down there than
- 8 perhaps we want to know about.
- 9 And, you know, if the best thing to do
- 10 with that material is put it in a digester or
- 11 landfill, and we get some gas out of it, that may
- 12 be fine. But since transportation fuels has a
- much higher value added, I'm just reluctant to
- 14 give up on it until the experts tell me it makes
- 15 no sense.
- 16 COMMISSIONER BOYD: Interesting point.
- 17 Steve.
- 18 MR. SHAFFER: I can't pass up commenting
- on your last slide since I'm from the Department
- of Food and Agriculture. Especially within the
- 21 dairy industry, again they're looking at
- 22 conservation tillage practices, and doing exactly
- 23 this. Maybe not quite two minutes behind, but
- 24 several hours behind. And triple cropping, forage
- crops in particular, with the dairy industry.

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And then allowing -- that creates
 1
 2
         additional opportunities for the agronomic use of
 3
         the nutrients onsite at dairies.
                   So I just want to point this out, that
 5
         could be very scary or it could be very much an
 6
         opportunity. And I'd like to view it as the
         latter.
 8
                   MR. BRYAN: Yeah, we'd like to view it
 9
         the same way. And it's on the big values to us of
10
         our relationship with Davis, because they
11
         understand cropping systems and soil models. And
         that's way outside of our traditional expertise.
12
13
                   COMMISSIONER BOYD: Thank you, Paul. In
14
         case you didn't get Paul's comment about the next
15
         speak, Neste Oil is from Finland.
                   MR. TUVELL: I apologize; take one
16
         minute here --
17
18
                   (Pause.)
                   MR. TUVELL: I'd like to introduce our
19
         last speaker today. This is Neville Fernandes;
20
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MR. FERNANDES: Thank you. Good
afternoon, Commissioner Boyd, Chairman Sawyer,

technology in North America.

21

22

23

he's the Business Manager of Neste Oil, charged

with launching Neste's NExBTL renewable diesel

1 Members of the Panel, ladies and gentlemen. Thank

- 2 you very much for staying for the presentation.
- 3 It's a little bit late. The good news is that my
- 4 esteemed colleagues on the panel have done a very
- 5 good job summarizing second-generation biofuels,
- so I'll be able to move through some of these
- 7 slides fairly rapidly.
- 8 One of the conditions of presenting in
- 9 the U.S., and especially California apparently, is
- 10 we have to always portray this slide.
- 11 (Laughter.)
- 12 MR. FERNANDES: Just a quick note about
- Neste Oil. Of course, we are a Finnish company;
- we're very small company. We have two refineries;
- total capacity 250,000 barrels a day.
- Very complex refineries. We use almost
- 17 100 percent heavy Russian crude oil, and produce
- some of the cleanest gasolines and diesels
- 19 available.
- 20 I think when California first went to
- 21 CARB gasoline Neste's Porvoo Refinery is one of
- 22 only two refineries in the world that could
- 23 produce CARB gasoline.
- So what we're talking about is the
- 25 second-generation renewable diesel. My colleague,

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1 Mr. Sinks, summarized it quite well. We're moving
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- 2 from producing nester, which is typically a
- 3 biodiesel ester, a fatty acid methylester, to
- 4 producing a paraffin, an oxygen-free, fully
- 5 saturated alkide, which is actually diesel,
- 6 itself, but without the aromatics and without the
- 7 olefins.
- 8 That's second generation. And the
- 9 challenge going forward to produce future
- 10 generations is to move now the feedstock so to
- 11 produce still a paraffin, but instead of from
- 12 vegetable oils or animal fats, instead of from
- food, produce it from biomass.
- 14 And most of my presentation will be
- about renewable diesel, which is a second-
- generation fuel, but I will tell you a little bit
- 17 about what Neste's doing about future generations.
- 18 So just to summarize NExBTL, the
- 19 previous speaker from ConocoPhillips did a good
- job talking about renewable diesel. It's a
- 21 hydrocarbon; has a very high cetane value; it fits
- 22 into the existing infrastructure; a very low cloud
- point that will allow it to work in cool climates.
- 24 Helsinki is of the same latitude as
- 25 Anchorage, Alaska. This is one of the primary

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1 goals or the primary motivating factors for
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- 2 developing this kind of renewable diesel as
- 3 opposed to an ester.
- 4 It has an excellent shelf life, very
- 5 good carbon footprint, good lifecycle analysis for
- 6 energy. Fully meets D975, and of course, the
- 7 implication for that is every diesel vehicle is a
- 8 flex-fuel vehicle when it comes to renewable
- 9 diesel. It can be used in today's engine and can
- 10 be used in tomorrow's diesel engine, as well.
- 11 Quickly, to look here, summarize the
- 12 numbers here. Cetane value close to 99; D975
- 13 standard is 51 -- sorry, 42; esters about 51. The
- European standards for diesel is about 53.
- 15 Heating value close to fossil diesel on
- 16 a volumetric basis. Little bit higher on a mass
- 17 basis. Has sulfur content pretty much negligible.
- 18 Pretty much zero sulfur.
- 19 In terms of tailpipe emissions, very
- 20 good tailpipe emissions reduces nitrogen oxides,
- of course, because it has no oxygens. Reduces
- 22 particulates, hydrocarbons, carbon monoxides,
- formaldehydes and benzene.
- NEXBTL is a low carbon fuel. We'd be
- very pleased to have interacted with California in

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1 the TIAX study. Carbon dioxide reduction over the
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- 2 lifecycle of between 40 and 60 percent. And most
- 3 of this carbon dioxide is actually produced in the
- 4 vegetable oil production, transportation,
- 5 crushing. And very little of it is actually
- 6 produced in the NExBTL unit.
- 7 One of the issues facing, of course, the
- 8 explosive growth of biofuels, and of particular
- 9 concern for Neste, is the sustainability of
- 10 biofuel production. Just because something is a
- 11 biofuel doesn't mean necessarily that it's then
- 12 sustainable. And hardly a day goes by that we
- 13 read about some negative impact of the huge
- 14 production, of the explosive growth of biofuels.
- 15 Whether it's ethanol, biodiesel or other types of
- 16 fuels.
- 17 So Neste is very concerned about three
- 18 different aspects of feedstock sourcing, the
- 19 processing and manufacturing and the
- 20 transportation infrastructure into which our
- 21 products go. We've very focused on it; I won't go
- 22 through the full slide.
- 23 But one of our major issues is sourcing
- of our feedstock. And we do have specific
- 25 procurement objectives which we adhere to quite

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1 strictly.
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next few years.

- Neste is committed to be the leading

  producer of renewable diesel. Our board has

  approved a plan to spend billions of dollars

  producing billions of gallons of biodiesel in the
- How will we do it? Through a number of
  ways. We've started with our own production in
  Porvoo. We will enter into joint ventures as
  we're doing in Austria. And we'll form strategic
  partnerships as we're looking to do in the USA.
- Our first plant was inaugurated last
  Thursday. It is the first stand-alone plant
  producing a second-generation renewable diesel.
  It will produce 56 million gallons when it's in
  full production.
- Our second plant will be a mirror of the first plant. It will produce another 56 million gallons. Our third plant will be slightly bigger.

  This is a joint venture in Austria.
- And every one of these plants will add to the capacity, to the increase in refining capacity. So this is not co-production; this is not existing refinery units. Each of these are brand new stand-alone units increasing that much

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incremental capacity to the fuel infrastructure.
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- Our plants in the U.S. and elsewhere in
- 3 the future will be much larger than 56- or 60-
- 4 million. We anticipate world class facilities of
- 5 about 250 million gallons. To put that in
- 6 perspective, California uses about 3 billion
- 7 gallons of diesel. So this is about 8 percent of
- 8 California's annual demand.
- 9 California, a very attractive market for
- 10 biofuels; has numerous refineries and extensive
- 11 fuel infrastructure. A very large diesel
- 12 consumption, I think first in the nation. It is a
- 13 leader in clean fuels and low carbon fuels, and I
- 14 applaud Chairman Boyd -- Commissioner Boyd and
- 15 Chairman Sawyer on their leadership.
- Neste is looking at California; some
- issues of further investigation. I think one of
- 18 the panelists asked one of the previous speakers,
- 19 what would we want the state government to do.
- 20 And one thing I think we need to insure is that
- 21 the support for biofuels, whatever it is, whether
- it's incentives or whether it's mandates or
- 23 whether it's capital support, it should encourage
- 24 all technologies. And especially new
- 25 technologies. And not limit it just to existing

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technologies of today.
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2 Another issue for California is the 3 availability of feedstock. I'll talk a little bit more about our work into feedstock, about future 5 feedstock going past vegetable oils and animal 6 fats. This is an issue because we see from the previous speaker the volume of diesel needed and 8 the volumes of feedstock available is a little bit of a shortfall, and especially in California. 10 Finally, one of the issues we are 11 looking at is the extensive permitting requirements in California. Of course, that is a 12 13 necessary issue, but nonetheless one which will 14 likely take a few years. 15 Finally, moving on to our third generation, our future generations, Neste Oil is 16 17 now looking at the feedstock issue. We recently 18 announced a joint venture with Stora Enso of Finland. Announced a \$14 million pilot plant 19 2.0 facility. And this is to look at biomass in 21 general as a feedstock. So going away now from 22 vegetable oil and animal fats and nonfood oils such as (inaudible), we're now looking at the full 23 24 biomass. The equivalent of going from corn ethanol to cellulosic ethanol. 25

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The biggest issue in going from biomass
 1
 2
         gasification to a Fischer Tropsch diesel or a
         Fischer Tropsch -- and making that into a diesel
 3
         is really the cleaning of the gas from biomass.
 5
         The other technologies are fairly well known. The
 6
         Fischer Tropsch process, the drying process are
         fairly well known, but the syngas process in the
 8
         middle of the slides that the gasifier can make
 9
         ultraclean gas, that's really our challenge. And
         that'll be the challenge of future generations of
10
         pure BTL diesel fuel.
11
                   That's the conclusion of my slides.
12
13
         I'll be very happy to answer questions or stay for
14
         a panel discussion. Thank you.
15
                   COMMISSIONER BOYD: Thank you. A
         question about cost or price. The price structure
16
         of Europe is significantly different than that in
17
18
         the United States. Does it offer you let's just
19
         say greater incentive, as a company, to produce
2.0
         renewable diesel for the European market than in
21
         your view of the current U.S. market?
22
                   Or the fact that you are interested in
23
         U.S. indicate that my idea that there's that big a
         difference? Is there really not that big a
24
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difference?

1 MR. FERNANDES: That's a good question

- 2 and one which is changing currently in Europe.
- 3 Germany, for example, recently imposed taxes on
- 4 biofuels. Whereas before they were exempt from
- 5 the diesel road tax.
- In the U.S. the situation has also
- 7 changed in which we got clarity earlier this year
- 8 when the IRS confirmed that renewable diesel was
- 9 eligible for the federal blenders tax credit of \$1
- 10 a gallon.
- But the situation in Europe is changing
- now to go more from incentives to more toward
- 13 mandates. There is a European Union directive of
- 14 5.75 percent for biofuels, which really isn't a
- 15 binding directive, more of a guideline for the
- 16 individual European member states to draft their
- own rules and regulations, which may include
- 18 relief from taxes and/or mandates.
- 19 The question on cost, though, the
- 20 renewable diesel process that Neste has, in terms
- of the operating costs, will be very similar to
- 22 FAME in that the vegetable oil or the feedstock
- 23 account for 70 to 80 percent of the cost of the
- fuel. When I checked yesterday soybean oil was 35
- cents a gallon, which is over \$100 a barrel. Oil

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1 is at $65. So without a tax incentive currently,
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- 2 nobody could make any biofuels.
- 3 The capital cost of our NExBTL unit is
- 4 approximately \$2 per annual gallon of capacity,
- 5 which is a little bit more than double the cost of
- 6 a FAME plant. So our first plant of 56 million
- 7 gallons has a price tag of about \$130 million U.S.
- 8 dollars. So this is quite a large capital cost, a
- 9 very large operating cost on today's market
- 10 conditions.
- 11 And so it's imperative on any producer
- 12 to change the game. And currently changing that
- game means changing the feedstock, to use a much
- more price-competitive feedstock, given the cost
- of feedstock currently.
- 16 CHAIRPERSON SAWYER: Thank you very much
- for coming to tell us about your work. Our low
- 18 carbon fuel standard would seem to provide a
- 19 technology-neutral approach to assure that
- 20 greenhouse gas benefits are really there.
- 21 I notice that you paid a fair amount of
- 22 attention to sustainability. But is there a
- 23 similar way to quantify sustainability, or to
- 24 regulate sustainability? Or is it something which
- 25 must remain much more vague and specific to the

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1 area in which the fuel is grown and used?
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- 2 MR. FERNANDES: No, I would say they are
- 3 more and more trying to quantify sustainability.
- 4 I'll give you an example. All of the palm oil
- 5 that Neste buys for our first facility in Porvoo, a
- 6 nd we use grapeseed oil, we use tallow and we use
- 7 imported palm oil because Finland just doesn't
- 8 have enough feedstock.
- 9 But all of the palm oil that we buy
- 10 comes from a certified sustainable plantation. So
- 11 we actually have a certificate. So we've taken
- 12 something which is sort of unquantifiable, or
- intangible, and tried to make that tangible. So
- we insisted upon a certificate of sustainability
- from each of these plantations who wish to supply
- 16 Neste.
- 17 Similarly there's a new organization, a
- 18 roundtable of sustainable soy, roundtable of
- 19 sustainable grapeseed oil production. And each of
- 20 these new roundtables are trying to set
- 21 guidelines, tangible guidelines, attainable goals
- 22 which will demonstrate whether or not a production
- 23 facility is sustainable throughout the lifecycle
- of its use.
- 25 CHAIRPERSON SAWYER: Thank you.

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1 COMMISSIONER BOYD: Any other questions?
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- 2 Thank you very much, Neville.
- Now I'm going to revert back to just
- 4 calling upon the audience, the hearty few who are
- 5 left, if anybody wants to make comments on the
- 6 last presentation or the previous presentation.
- 7 I have a few blue cards here. I guess
- 8 I'll call out the names and then take hands from
- 9 the audience. First card I have is Jim Stewart of
- 10 the Bioenergy Producers Association.
- I want to thank all of you for hanging
- in here with us, to this late hour. It may be
- late for some of you, just an average day here at
- 14 the Energy Commission.
- MR. STEWART: I want to thank you for
- allowing us to contribute today. My name is Jim
- 17 Stewart; I'm Chairman of the Bioenergy Producers
- 18 Association. My comments, maybe due to the
- 19 lateness of the day, may be a little bit more
- 20 candid than some others.
- 21 But today's hearing on the progress of
- 22 California's Bioenergy Action Plan is of great
- 23 importance to the people of California. It
- 24 touches on such issues as energy independence,
- greenhouse gas reduction and its citizens' need

for low-cost electricity and liquid energy at a time when the escalating costs of petroleum are

impacting every segment of the economy.

2.0

To this list California's rapidly growing Bioenergy Producers Association can add such major issues as the need to make productive use of the state's post recycled organic waste streams, reduced dependence on landfills, help agriculture to deal with the Legislature's ban on open-field burning, eliminate the agricultural land-spreading of biosolids, convert landfill methane into renewable liquid energy, and help out municipalities to reduce their burgeoning costs of waste collection.

And now there's a new question. How can the state meet its goal for carbon reductions, as mandated in SB-32. Ethanol from organic waste will achieve far greater CO2 emission reductions than corn ethanol. Greater even than cellulosic technologies that consume energy, land and water resources for the growing, collection and transport of purpose-grown plant materials.

Our feedstocks are locally available

Our feedstocks are locally available materials that are destined for landfills, combustion or decay in the fields.

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We've heard about the 42 million tons of
 1
 2
         post recycled municipal waste in California. From
 3
         conversion technologies we could produce as many
         as 2.7 billion gallons of ethanol and 2500
 5
         megawatts of power, almost three times the amount
 6
         of ethanol that was imported into the state last
         year.
                   Some can produce ethanol for one-quarter
 8
         of the average retail cost of regular gasoline in
 9
         the state today. This potential is addressed
10
11
         clearly and effectively in the Bioenergy Action
         Plan. It recommended that the Governor direct the
12
13
         Bioenergy Interagency Working Group -- and I'm
14
         quoting -- "to develop an integrated and
15
         coordinated plan to create a favorable regulatory
         environment that will enhance opportunities for
16
17
         sustainable bioenergy development." End quote.
                   The action plan called on the Waste
18
19
         Board to exert leadership, and said that one of
         the key legislative initiatives for 2006 should be
20
21
         -- and I quote -- "to revise the existing
22
         statutory definition for transformation and
         recommend a new definition for conversion
23
         technology that facilitates development of
24
25
         environmentally acceptable waste management
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1 alternatives. In particular, review definitions
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- of gasification, fermentation, pyrolysis and
- 3 manufacturing." Unfortunately in the past year
- 4 very little of this particular goal has been
- 5 achieved.
- 6 Influenced by special interest groups
- 7 that do not always take the longer view of
- 8 environmental benefit, the California State
- 9 Legislature has been a primary obstacle to the
- introduction of these technologies.
- In three sessions of the Legislature
- 12 since January 2005 our Association has not been
- able to get so much as a substantive hearing on
- 14 legislation to correct a scientifically inaccurate
- definition of gasification in statute.
- In the regulatory arena state agencies
- are still clinging to separate sets of statutes
- and rules. For example, Coby Skye, who was here
- 19 earlier today, of the Environmental Programs
- 20 Division of the L.A. Department of Public Works,
- 21 asked the South Coast Air Quality Management
- District about permitting of conversion
- 23 technologies.
- 24 This is a quote from Coby Skye: "We
- asked the SCAQMD how a gasification permit would

differ from the permits of our existing waste incineration facilities. And their short answer

- 3 was that they would need to meet much more
- stringent requirements because they are a new
- 5 technology, and the rules haven't been written.
- 6 They would need to undergo a new source review and
- 7 health risk assessment on top of the most
- 8 stringent air emissions caps anywhere in the
- 9 nation, and among the most stringent in the
- 10 world."
- 11 We are also concerned that the alternate
- 12 fuels study on which many state decisions are
- going to rely here immediately makes virtually no
- 14 distinction between cellulosic ethanol and waste-
- to-energy; and sets a ceiling on the projections
- of cellulosic ethanol on the basis of purpose-
- 17 grown plant material without really taking into
- 18 consideration the potential waste streams that we
- 19 have.
- 20 Why should the removal of permitting
- 21 obstacles for biomass waste conversion facilities
- 22 be put on the front burner. One, waste materials
- 23 constitute the state's most plentiful, most
- 24 environmentally sustainable and most economic
- 25 biomass resource.

Τ	As opposed to future enzymatic
2	cellulosic technologies, biorefinery technologies,
3	utilizing waste biomass feedstocks, are
4	commercially ready now. And can provide the most
5	expeditious pathway to instate biofuels
6	production.
7	Further, waste-to-energy essentially
8	represents the third generation of biofuels
9	production. It will always be approximately 50
10	percent more efficient than cellulosic
11	technologies because using gasification we can
12	convert to ethanol not only the cellulosic portion
13	of a plant, but the hemicellulose and lignin, as
14	well.
15	For bioenergy producers looking to site
16	innovative facilities, California is low on the
17	list due to the complexity, time and cost of
18	permitting, as well as the associated capital
19	risks. Chuck White mentioned the BlueFire project
20	earlier this afternoon. With the active support
21	of the Administration it was one of six firms
22	nationally to receive substantial funding to build
23	the nation's first biomass-to-ethanol plants.

The bad news is that under existing law

That's the good news.

1 a California facility that processes the same

- 2 feedstocks as composting and anaerobic digestion
- 3 facilities, in this case municipal greenwaste, for
- BlueFire, but that uses a distillation or
- 5 biological conversion technology other than
- 6 composting, this falls under the Public Resources
- 7 Code definition of transformation.
- 8 As such, it must be permitted as a
- 9 disposal facility. Its fuel and chemical products
- 10 are not recognized as beneficial, nor can the
- 11 tonnages it diverts from landfill be counted
- toward the host jurisdiction's AB-939 compliance.
- 13 Bioengineering Resources, which was also
- 14 a DOE grant recipient, is another leading new
- 15 biomass-to-ethanol technology. It has more than
- 16 50 renewable energy plants in serious discussion
- 17 right now, and will begin construction of its
- 18 first commercial plants around the United States
- 19 during the current year. But none will be in
- 20 California.
- 21 Why should anyone spend millions of
- dollars and three years or more in a complex and
- 23 repressive siting and permitting process if its
- 24 operations could be shut down for failing to
- 25 comply with the scientifically inaccurate

1	statutory definition of gasification?
2	This is a direct quote from the
3	California Biomass Collaborative's preliminary
4	roadmap for the development of biomass in
5	California, which was prepared at the CEC in
6	December of 2006. It stated:
7	"Existing definitions in the Public
8	Resources Code that pertain to solid waste
9	management and the biomass fraction of solid waste
10	have not evolved as quickly as biomass conversion
11	technologies have evolved. Legislation has been
12	proposed that would change statutory laws to
13	distinguish conversion from disposal. In
14	particular, facilities using biomass that has been
15	separated from municipal waste should not be
16	labeled as waste facilities and should not be
17	required to obtain waste management permits.
18	We need your help in establishing a
19	streamlined 12-month permitting process as has
20	been developed for other energy facilities. We
21	need your help in establishing a system that
22	consistently regulates conversion technologies on
23	the basis of standards of performance. That
24	grants diversion credits to municipalities;
25	streamlines siting provisions; provides a more

1 equitable basis for granting emissions credits;

- 2 and provides utilities with clarity on which
- 3 organic waste feedstocks will qualify as
- 4 greenpower.
- 5 These and many other obstacles must be
- 6 removed before our industry will devote any
- 7 meaningful capital and human resources to plant
- 8 development and construction in this state. And I
- 9 would say capital is not the problem. There is
- 10 significant capital available today for effective
- 11 new technologies in renewable energy.
- 12 Conversion technologies are currently in
- 13 wide, effective and environmentally beneficial use
- 14 throughout Europe and Japan. Elsewhere in the
- 15 United States plants for these technologies are
- 16 moving forward rapidly and with strong
- 17 governmental support.
- 18 E-85 stations are being funded. Loan
- 19 guarantees for plant construction are being put in
- 20 place. In New York there is the concept of
- 21 beneficial use, which means that if a waste stream
- is contracted for use as a fuel in a manufacturing
- process it is no longer regulated as waste.
- 24 The concept that the waste we put in our
- 25 garbage cans today can become tomorrow's liquid

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1 energy to drive our cars and electric energy to
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- 2 power our homes and businesses supersedes all
- 3 other solutions in our quest for energy
- 4 independence.
- 5 We urge the working group to bring focus
- 6 to this concept. It is the paradigm for the 21st
- 7 century. Thanks.
- 8 COMMISSIONER BOYD: Thank you, Mr.
- 9 Stewart. Any questions?
- Jane, I saw you raise your hand back
- 11 there. I'll give you an opportunity to address
- 12 us.
- MS. TURNBULL: Commissioner, Chairman
- 14 and everyone else, I know it's late. But there
- 15 are two comments that were made today that really
- 16 brought me to the podium.
- 17 The first one was Phil Reese's comment
- about it's the fuel, stupid. And the second one
- 19 was Hal LaFlash's comment about let's look at
- 20 gasification and pyrolysis.
- 21 Ordinarily I'm here representing the
- 22 League of Women Voters. But I have years of
- 23 experience in the biomass arena. And my first
- 24 experience was when I was with PG&E's R&D
- department and was asked to take a look at the 48

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1 biomass plants that were feeding into the
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- 2 California grid at that time. None of them were
- 3 PG&E plants, but they were a major part of the
- 4 capacity that PG&E was depending upon.
- 5 One of the first plants I went to visit
- 6 was the Mendota fluidized bed plant. And the
- 7 plant was not operating that day. It turned out
- 8 that the plant was so filled with slag that they
- 9 were going to have to go in with TNT and blast out
- 10 the slag to open up the plant.
- 11 The realization was not in place at that
- 12 point that the feedstock that they were using was
- just loaded with alkali metals and salinity
- 14 products in general. It was not just carbon and
- 15 hydrogen. It was all these other materials, as
- 16 well, which at a high enough temperature melted,
- and you know, slagged up the entire system. So
- 18 fuel was an enormous problem.
- 19 DOE did come in, Lawrence Livermore
- 20 National Lab worked through their combustion
- 21 facility and came to an understanding of the
- 22 complexity of fuels. And as a result the plants
- 23 today now operate very well.
- 24 A very similar situation really has
- 25 taken place with the gasification and pyrolysis

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technologies. DOE has put multi-million-dollars
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- of monies into projects to demonstrate gasifiers,
- 3 large-scale gasifiers, and now more recently the
- 4 small modular systems.
- 5 What they have not done is really take a
- 6 serious look at what the fuels are. And I was so
- 7 relieved to see Mr. Fernandes' final slide with
- 8 the, you know, the efforts to do cleanup of the
- 9 fuels for gasification. Because no gasifier is
- 10 going to work for very long if it's loaded with
- 11 the fuels, or the system, itself, will not
- 12 completely work if it is filled with slagging
- 13 fuels.
- 14 So there has to be gas cleanup. And I
- 15 would hate to see the mistakes that have been made
- over the last 10 to 15 years repeated again over
- 17 the next 10 to 15 years.
- So, I think we have some lessons to be
- 19 learned. And I think the thing to do is get an
- 20 understanding of the components of the system
- 21 before we try to go in and demonstrate full
- 22 pilots. A full pilot system is a very expensive
- 23 system, but we've got to do the bits and pieces,
- 24 the components one by one, and then know we have
- something that's worth putting our money into.

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1 Thank you.
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- 2 COMMISSIONER BOYD: Thank you, Jane.
- 3 Are we capable of learning?
- I have some more blue cards here. I
- 5 don't know if the people are here. Steve Brink.
- 6 He spoke, didn't he. Chris Trott. Evan Edgar.
- 7 Evan, you're here.
- 8 MR. EDGAR: Commissioner, Members, my
- 9 name is Evan Edgar; I'm the Engineer for the
- 10 California Refuse Removal Council. I'm a
- 11 garbageman. And we have moved the whole garbage
- industry with a tail, with wagging the landfill
- dog. We moved all the way up to the curbside. So
- 14 what I'm representing today are a hundred
- 15 collectors who operate from the curb to material
- 16 recovery facility. I call that a MRF. And we
- 17 believe in the AB-939 hierarchy of reduce
- 18 reduction and then recycling, composting, then new
- 19 conversion technologies, transformation, and then
- 20 landfilling. We believe in that.
- 21 And most of the new facilities that were
- 22 part of AB-939 that Margo Brown was talking about
- 23 are not located at landfills. We locate them at
- MRFs, the stand-alone facilities.
- 25 Some of the compost facilities I

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1 represent, about 15 of them, are on top of
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- 2 landfills, but landfills that shut down. So the
- 3 industry that I represent, the California Refuse
- 4 Removal Council, fully supports the Bioenergy
- 5 Action Plan of taking those 26 million tons of
- 6 organics out of the landfill.
- 7 You have a bioenergy plant that makes
- 8 350 megawatt by 2010 to move the lumber out of the
- 9 landfill. We support that, as one of the low
- 10 carbon fuels for the fleets we operate.
- 11 Well, you heard Chuck White speak today.
- 12 He's from the landfill business. And what he was
- 13 pushing for, which we do not agree with, is
- 14 keeping that lumber, that lignin in the landfill,
- 15 to sequester it. And somehow get carbon credits.
- 16 You can go on Google and download
- 17 studies about how it's defensible as a carbon
- 18 sequestering, but it doesn't pass the giggle test.
- 19 You know, we're not here to turn AB-939 upside
- 20 down and put landfills first and MRFs last. We
- 21 ought to put MRFs first and landfills last, and
- believe in AB-939.
- 23 His junk science today was almost
- laughable by trying to make landfills carbon sink
- and making carbon negative. I've been dogging him

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for months on this. I'll be at the Climate Action
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- 2 Team on June 26th, but I'll have a better
- 3 testimony and with more backup then with a letter
- 4 that's from the garbage guys who have been shaking
- 5 their heads in the crowd. They're the guys that
- 6 want to make the bioenergy and want to make the
- 7 biofuels with a conversion technology that's
- 8 clean, with clean fuels in order to fuel our
- 9 fleets and fuel California.
- 10 Thank you.
- 11 COMMISSIONER BOYD: Thank you. I'm
- 12 pleased to hear that. Therefore, you're for the
- 13 legislative definitional change that's been
- 14 attempted and failed for years now?
- MR. EDGAR: Yeah, CRC is part of the
- Bioproducers Action Association that Mr. Stewart's
- part of, and we've been active in that recently.
- 18 At the agency level we've been working with the
- 19 California Waste Board to exclude any clean fuels
- 20 from their permitting.
- 21 If you pass a three-part test you're
- 22 post-MRF. And we want to support the existing
- 23 compost system and traditional recycling system.
- 24 That's first. We call that MRF First. What's
- left over, you make a clean fuel, a clean

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1 feedstock that can go into a biorefinery without
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- 2 any -- for permit. Margo Brown said that today.
- 3 If you're a clean feedstock post-MRF, that goes
- 4 forward.
- 5 So, we're very supportive of simplifying
- 6 the streamlining of the biorefinery industry with
- 7 a clean feedstock.
- 8 COMMISSIONER BOYD: Thank you.
- 9 Questions? Is there anyone else out there for
- 10 whom I don't have a card? There's a hand. Well,
- 11 the telephone got to be first, so who do you have
- 12 there?
- MR. SPEAKER: We have one more comment
- on the phone. I'll go ahead and open the line
- 15 now.
- MR. MARIHART: Hello?
- 17 COMMISSIONER BOYD: Yes, we hear you.
- 18 MR. MARIHART: Okay, well suffice to say
- 19 I resonate with a lot of presenters on how
- 20 California is basically one of the largest
- 21 potential markets.
- 22 THE REPORTER: I'm sorry, can the caller
- identify himself, please?
- 24 COMMISSIONER BOYD: Can you give us your
- 25 name and affiliation for the record?

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- 2 bioenergy consultant. I also get into
- 3 biosecurity-related issues in and around dairies.
- 4 And those guys --
- 5 COMMISSIONER BOYD: Sir, you have a
- 6 name?
- 7 MR. MARIHART: -- largest untapped
- 8 source of biomass gas and electricity on the
- 9 planet. And it is the accepted regulation in
- 10 order of obstruction, water and then air, that is
- 11 basically preventing investment in a lot of these
- 12 opportunities.
- 13 And Karl Longley mentioned that they had
- 14 sent some sort of a response to Western United
- 15 Dairymen. I read that document. You know,
- 16 basically the last page is probably the best part
- of it where, for the first time in many, it
- 18 actually puts down in writing exactly what kind of
- information they need to evaluate a project.
- 20 Unfortunately, they basically put in
- 21 their response a model for controlling nutrients
- that is unattainable with the conventional
- 23 technologies. So very very difficult, pretty much
- 24 making lagoon liners a de facto requirement.
- 25 And that basically costs a lot of money

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and will add costs to any bioenergy project on a
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- 2 dairy. It's basically dictating what kind of
- 3 infrastructure needs to be put in a dairy. Just
- 4 by the way they wrote the response and wrote their
- 5 regulation that they passed recently.
- I would advise people in the Water Board
- 7 to please study some of the research that was done
- 8 by Mr. Thomas Harder of UC Davis. He basically
- 9 had a response of about 21 pages where he outlined
- some of his hard research into where nutrients and
- 11 salts are really coming from. And 80 percent of
- it comes from cropland application, not the
- lagoons.
- So, why is the Water Board imposing
- 15 artificial barriers to bioenergy projects on
- dairies by requiring, in essence, these lagoon
- 17 liners for -- or co-digestion that are not based
- 18 on -- science. The existing test they use to test
- for inorganic nitrates, for example, cannot tell
- the difference between naturally occurring, those
- 21 from fossil fuel-derived fertilizer and those that
- 22 derive from the inorganic portion of dairy waste.
- 23 And, you know, natural movements of nitrates and
- 24 salts through the soil.
- 25 So, I ask that very specific example of

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1 where the water regulatory authorities are
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- 2 imposing artificial barriers today. And, you
- 3 know, there haven't really seem to have been any
- 4 more clarification on a clear path to getting --
- 5 they've just basically said, well, here's exactly
- 6 what we need from you. And the decision is still
- 7 in our hands as to whether we're going to give it
- 8 to you or not. And there's no clear path to if
- 9 you do X, Y and Z then you'll do this.
- 10 The only clear answer there is put in a
- double liner, spend a lot of extra money, double
- 12 the cost of putting in your digester, and we'll
- give you a 30-day free pass. That's not really
- 14 acceptable.
- And so, you know, moving this thing
- 16 along, the best way to get bioenergy going in the
- 17 State of California is for someone at a high level
- in the state to basically impose some sort of
- 19 reining in of the air and the water regulators.
- 20 Because they're the biggest obstacle
- 21 here besides, you know, some of the less-than-
- 22 progressive policies the utilities have been
- 23 accused of doing in the past. But the utilities
- 24 are getting better.
- It's the regulators that are still very,

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1 you know, pro-environmentalist and not always
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- 2 scientifically so, because they don't look at the
- 3 whole picture. What's the opportunity cost of not
- 4 converting the bioenergy feedstocks to these
- 5 renewable sources of energy.
- 6 The Water Board, for example, looks for
- 7 excuses on how to -- any major change made on a
- 8 dairy, how do we change them from regulated waste
- 9 dischargers, how do we regulate them through
- 10 individual waste discharge permits like industrial
- 11 waste dischargers. They are not that.
- 12 And any kind of a policy that moves in
- that direction is going to destroy any opportunity
- for, you know, biomass or digesters or gasifiers
- in or around dairies. Because they have an agenda
- 16 to regulate the dairy industry; they think they've
- been treated preferentially and therefore, you
- 18 know, have to pay some sort of penalty.
- 19 And that position hasn't really changed.
- 20 And that's as of the feedback that Western United
- 21 Dairymen got that they emailed to me two weeks
- 22 ago. I mean, there's a little bit of extra
- 23 clarity there, but there's no clear path to, you
- 24 know, getting permits other than spending a lot of
- 25 money.

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1 So, be that as it may, I'm hoping that
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- 2 someone high at the state level can do something
- 3 to, you know, break up what I would think are, you
- 4 know, quite abusive regulatory practices that are
- 5 being foisted upon the dairy community right now.
- 6 And unscientific.
- 7 And, again, if the Water Board looks at
- 8 the research that UC Davis has done for Thomas
- 9 Harder and some of his people there, that's closer
- 10 to hard data, that's better than what the Water
- Board has, that they're using as the basis for,
- 12 you know, some of the requirements that they put
- on dairies today that is limiting these bioenergy
- 14 projects.
- 15 Anyway, thank you very much for, you
- 16 know, gathering everybody together here today. I
- 17 think there was a lot of good ideas that were
- 18 basically exchanged.
- 19 COMMISSIONER BOYD: Thank you for your
- 20 comments. Can you provide your name to the court
- 21 reporter here? You got the name? Fine, thank
- 22 you.
- MR. MARIHART: Thank you. Have a great
- 24 day.
- 25 COMMISSIONER BOYD: And Tom Fulks. Tom,

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1 you get to bat cleanup.
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- 2 MR. FULKS: Hi. Tom Fulks. I'm here
- 3 with MightyComm. For disclosure purposes Neste
- Oil is one of our clients. I know I'm probably
- 5 the last speaker, and even though you're obtuse
- 6 and ossified, I do want to thank you very much for
- 7 hanging out all day. It's been very kind of you.
- 8 And, of course, I'm only kidding about being
- 9 obtuse and ossified. It's only --
- 10 So, --
- 11 COMMISSIONER BOYD: That's almost as bad
- 12 as the Paul Bryan's -- anyway.
- 13 MR. FULKS: I just wanted for the record
- 14 to -- really I'm disappointed that the fellow from
- 15 ConocoPhillips just got up and left, because this
- goes to my question.
- 17 That is, for the record, I wanted it to
- 18 be clear that Neste Oil's second generation or
- 19 NExBTL process is distinctly different from
- 20 ConocoPhillips' process in that Neste Oil produces
- 21 a neat renewable diesel fuel; it's a B-100 fuel.
- 22 And it isn't co-blended.
- 23 And perhaps, Neville, if you would like
- 24 to address that. Because I don't want people to
- leave here with the impression that oh,

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1 ConocoPhillips and Neste are on the same pages.
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- 2 They're close, but it is very distinct
- 3 technologies. And I think Neste -- if the fellow
- 4 from ConocoPhillips had been here perhaps they
- 5 could have had a dialogue about this.
- But since Neville's the last one
- 7 standing I'd like for him to at least address
- 8 that.
- 9 COMMISSIONER BOYD: Well, let me just
- 10 ask before Neville speaks, is there a definitional
- 11 problem here?
- MR. FULKS: Yes, I believe there is in
- 13 terms of --
- 14 COMMISSIONER BOYD: It took two years to
- 15 realize that there's a difference between -- it
- 16 took decades for some people to realize the
- 17 difference between biodiesel, which we thought was
- 18 a generic term that covered everything until a
- 19 couple years ago, and renewable.
- Now you're telling me within renewable
- 21 there perhaps is a definitional --
- MR. FULKS: Yes. And it's a problem,
- 23 it's presenting itself at the IRS level with the
- 24 tax credit issue, and the MBB is all upset about
- 25 this. And so the bottomline is Neste produces a

1 neat fuel. And ConocoPhillips co-blends. And so

- 2 there is a difference.
- 3 VICE CHAIRPERSON WOLFF: I wonder if I
- 4 could interrupt before you speak. Chairman Boyd,
- I have a two-hour ride home, so I've got to get
- 6 going. But I just wondered is there anyone else
- 7 here who wants to chew out the Water Board system
- 8 before -- because I want to be sure to hear all
- 9 that testimony before I go.
- 10 Any others? I'm quite serious. All
- 11 right, then I'll be going. Thank you, though, Mr.
- 12 Fernandes, I'm sorry I won't be here to see your
- last comments.
- 14 COMMISSIONER BOYD: Thank you for being
- 15 here. Yes.
- MR. FERNANDES: Thank you. Just to add
- onto Tom's questions and comments that yes, there
- is definitely a difference. We have recently
- 19 obtained a gas number and have filed a
- 20 premanufacture notification for NExBTL because it
- is a new chemical to the U.S.
- The gas name is defined as branched and
- 23 linear alkide C-10 to C-20. And I think the
- 24 distinguishing is scripted in there from the
- ConocoPhillips process is the word branched.

1	I believe that the commingling, which
2	ConocoPhillips and perhaps among oil companies,
3	when they commingle the triglycerides with crude
4	oil in existing hydrotreaters is that they obtain
5	linear hydrocarbons, which is found in diesel.
6	And the branched and linear hydrocarbons
7	in NExBTL is a patented process. And that gives
8	it its premium fuel qualities different from the
9	renewable diesel produced by coprocessing.
10	NExBTL could not be produced in existing
11	refineries; you could not produce that fuel by
12	commingling triglycerides and crude oil in
13	existing refineries with existing refinery
14	catalysts under existing refinery conditions.
15	And conversely, when you build a NExBTL
16	unit, and again I stress the point these are brand
17	new units adding incremental capacity to the fuel
18	system, when you build these units you cannot then
19	add crude oil into those units and produce these.
20	So it's a completely separate process, separate
21	function and a different chemical.
22	COMMISSIONER BOYD: Thank you. I'm very
23	familiar with this, and I was wondering why the
24	gloves hadn't gone on earlier in this discussion.

I do realize that ConocoPhillips' approach doesn't

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do a lot for our reducing our dependence on
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- 2 petroleum component of our alternative fuels plan.
- 3 But that's a different forum and a different thing
- 4 to be approached by this Administration. But it
- 5 is an interesting dilemma.
- 6 All right, anyone else? Dr. Sawyer,
- 7 you're the expert on diesel -- anything you wanted
- 8 to say on this subject --
- 9 CHAIRPERSON SAWYER: No.
- 10 COMMISSIONER BOYD: -- or any closing
- 11 remarks.
- 12 CHAIRPERSON SAWYER: Long day. I'm not
- going to prolong it.
- 14 COMMISSIONER BOYD: Well, I know the
- agenda says closing remarks, but I think my
- 16 closing remarks will be thank you, everybody. I
- 17 think we learned an incredible amount of
- information today. It was a little bit, you know,
- 19 being on the other end of that firehose.
- 20 I apologize to everybody for keeping you
- 21 here so long. It's a rare opportunity for some of
- 22 us to learn so much in such a short period of
- 23 time.
- So, thank you for your participation.
- 25 Thank you for your patience. And I hope we can

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## CERTIFICATE OF REPORTER

I, PETER PETTY, an Electronic Reporter,
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Energy Commission Public Meeting; that it was
thereafter transcribed into typewriting.

I further certify that I am not of counsel or attorney for any of the parties to said meeting, nor in any way interested in outcome of said meeting.

IN WITNESS WHEREOF, I have hereunto set  $$\operatorname{\mathtt{my}}$$  hand this 5th day of July, 2007.

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